Climate and human development impacts on municipal water demand: A spatially-explicit global modeling framework

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Abstract

Municipal water systems provide crucial services for human well-being, and will undergo a major transformation this century following global technological, socioeconomic and environmental changes. Future demand scenarios integrating these drivers over multidecadal planning horizons are needed to develop effective adaptation strategy. This paper presents a new long-term scenario modeling framework that projects future daily municipal water demand at a 1/8° global spatial resolution. The methodology incorporates improved representations of important demand drivers such as urbanization and climate change. The framework is applied across multiple future socioeconomic and climate scenarios to explore municipal water demand uncertainties over the 21st century. The scenario analysis reveals that achieving a low-carbon development pathway can potentially reduce global municipal water demands in 2060 by 2 to 4 %, although the timing and scale of impacts vary significantly with geographic location. *Keywords:*

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Water demand, long-term planning, urbanization, climate change impacts, integrated assessment modeling, downscaling

1 1. Introduction

Global hydrological models (GHM) provide a virtual environment to explore the im-2 pacts of long-term development pathways on water resources and the effectiveness of pol-3 icy [1-6]. As the quality and magnitude of water resources varies with geography, GHMs 4 incorporating spatially-resolved water demand projections have been crucial in the assess-5 ment of future water challenges, such as resource scarcity and ecosystem quality [7, 8]. 6 Municipal water systems extract and distribute water for direct use by the population and 7 play an important role in the global hydrological cycle, representing 12 to 14 % of total 8 water withdrawn globally for human purposes in 2010 [9, 10]. Most GHMs incorporatg ing municipal water demand estimate average per capita trends at the national-level, and 10 then downscale to a finer resolution by assuming national trends hold within countries 11 [4, 6, 9, 11]. Yet, historical observations suggest that per capita municipal water demand 12 within countries varies spatially, mostly due to a combination of local climate conditions, 13 economic status and urban form [12–15]. Furthermore, global models applied for future 14 projections assume a static population distribution and are therefore unable to represent 15 the sub-national spatial demand variability that will accompany projected urbanization. 16

Also less explored at the global-scale are the potential impacts of future climate change on municipal water demand. The direct climate sensitivity arises in the municipal sector from the freshwater used for municipal irrigation [12, 16–21]. Municipal irrigation includes water to support household and municipal landscaping (e.g., turf grass and gardens), and outdoor water features (e.g., swimming pools and fountains). Municipal irrigation represents more than 50 % of total municipal water demand in many regions of the United States [13], and could play a key role in meeting future urban food requirements [22] and ²⁴ mitigating urban heat island effects [23]. Future variations in urban climate will affect ²⁵ water requirements of vegetation as well as the rate of evaporation from outdoor water ²⁶ features. Understanding the scale of climate change impacts on municipal water demand ²⁷ will provide insight into suitable adaptation strategy and the potential water co-benefits of ²⁸ global climate change mitigation policy.

The objective of this paper is to provide a new approach to developing long-term global 29 municipal water demand scenarios. A spatially-explicit modeling framework is proposed 30 that incorporates enhanced representations of human migration, economic development 31 and climate sensitivity. The framework is applied across multiple future human develop-32 ment and climate scenarios to explore the impact of coupled climate-development trajec-33 tories on municipal water demand uncertainties over the 21st century. The results provide 34 important insight into model formulation and the potential water co-benefits in the munic-35 ipal sector of policy targeting climate change mitigation. 36

37 2. Methods

38 2.1. Overview

Combined impacts of climate change and human development on municipal water de-39 mand are assessed at the global-level with the computational framework depicted in figure 40 (1). The approach involves mapping per capita demand on a gridded representation of the 41 earth's surface (i.e., a raster). The per capita water demand in each grid-cell is modeled 42 as a function of a number of spatially-explicit indicators including projected income, pop-43 ulation density, climate and historical observations. Per capita demand is then multiplied 44 by spatial projections of population to estimate aggregate municipal water requirements 45 in each grid-cell. The methodology utilizes spatially-explicit, quantitative interpretations 46 of the most recent global change scenarios as a basis for the projections: the Shared So-47

- ⁴⁸ cioeconomic Pathways (SSP) [24], and the Representative Concentration Pathways (RCP)
- 49 [25].



Figure 1: Framework for assessing global impacts of human development and climate change on municipal water demand. FAO = Food & Agriculture Organization of the United Nations [26]. WBI = World Bank Indicators [27]. SSP = Shared Socioeconomic Pathway. RCP = Representative Concentration Pathway.

⁵⁰ A key output of the analysis is therefore a new harmonized dataset well-suited for ⁵¹ further application in global integrated assessment models (IAMs). Increasingly, global ⁵² IAMs are being adapted with GHMs to examine the interplay between long-term economic ⁵³ development, water constraints and climate change mitigation [6, 28]. Global IAMs incor-⁵⁴ porating future water constraints must project the scale of demand from different end-use sectors in order to devise economic responses at scales relevant to water system transformations. The simulated water demands from the municipal sector will aid in the quantification of constraints on water availability for land-use and energy, which are the historical
focus of global IAMs used to study climate change mitigation [29].

Demand scenarios are computed at a 1/8° spatial resolution (grid cells approximately 59 14 km x 14 km near the equator) and out to the year 2100 to align with the downscaled 60 SSP and RCP datasets. The spatial resolution also ensures that parameterized demand 61 sensitivities to population density are captured. Urban and rural populations are mod-62 eled separately in the framework to feature diversity in per capita demand stemming from 63 differences in economic status, urban form and local climate conditions. A temporal down-64 scaling approach enables generation of the demand scenarios at a daily time-scale. The 65 daily time-scale is investigated to capture anticipated effects of changing socioeconomic 66 and climatic conditions on extreme (peak) demand events important to water supply reli-67 ability [30]. Spatially-explicit validation of the modeling framework is currently limited 68 due to the absence of suitable historical data. We alternatively calibrate the model to ob-69 served national data and use demand projections from other global models to evaluate the 70 reliability of model results. 71

We use the term *municipal water demand* in this paper to refer to the volume of water 72 that is needed in a particular location to fulfill useful end-use services in the municipal 73 sector. We emphasize the definition here to differentiate the modeled water volumes from 74 withdrawals, which often occur at locations other than end-use due to the reach of urban 75 water infrastructure [8]. A separate analysis is required to parameterize corresponding 76 scenarios for water supply e.g., with a hydro-economic model including investment deci-77 sions for alternative water supply options (reservoirs, wastewater recycling, desalination, 78 etc.) [31, 32]. Hydro-economic models are able to quantify economic tradeoffs between 79 upstream and downstream users, as well as economic impacts of conjunctive management 80

of different sources. Future water prices can be simulated with a hydro-economic model and used to parameterize an expected response from municipal consumers [33]. In this context, the demand scenarios presented in this paper provide a useful reference point for analysis of additional responses to future water availability.

85 2.2. Per capita demand

86 2.2.1. Income effects

Previous studies highlight that as household income increases, demand for water from the municipal sector increases because part of this new income is spent on increasingly water-intensive end-uses [12, 15, 34]. However, as income continues to rise, per capita demand for water increases less proportionally, due to eventual saturation of useful services [2]. This suggests a non-linear relationship between household income and municipal sector water demand, and we propose an empirical model capturing these characteristics.

The lack of comprehensive consumer income and water use data makes identifying 93 household-level models on a global-scale impractical. At the national-level, the Food 94 & Agriculture Organization of the United Nations (FAO) provides estimates of aggregate 95 municipal sector water demand [26]. Concurrent observations of GDP are further available 96 from organizations such as the World Bank [27]. Consequently, per capita GDP has been 97 widely applied as a surrogate for average income in national-level municipal sector water 98 demand models [2, 9, 11, 35–38]. Yet, the non-linear demand response to income changes 90 expected at the household-level means consumers respond differently depending on their 100 current income-level. Therefore, aggregating the response of households following non-101 linear demand curves to average income changes should involve treatment of the income 102 distribution [39]. 103

The effects of income inequality are included in the demand model applied in this paper following the formulation proposed in [39]. The approach takes advantage of the observation that income distributions typically follow a log-normal shape [40]. Under the assumption of log-normality it is possible to consider average annual per capita demand Ω as a function of both per capita GDP *g* and the variance of the income distribution *v*, by replacing the assumed arithmetic mean income (i.e., per capita GDP) with the geometric mean in a conventional semi-logarithmic demand model [39]:

$$\Omega(y) = \alpha(y) + \beta(y) \cdot \left[\ln g(y) - \frac{\nu(y)}{2} \right]$$
(1)

where α and β are model coefficients, and y denotes year. The Gini coefficient can be used 111 to estimate the variance of the income distribution under the assumption of log-normality 112 [41], and historical values are available for most countries [27]. A similar approach for 113 municipal energy consumption utilized the Gini coefficient to project demands associated 114 with different income quintiles [42]. In the approach applied here, when two countries with 115 the same average per capita GDP are compared, the country with less income inequality 116 will have the higher per capita water demand (i.e., aggregate demand elasticity with respect 117 to income inequality is less than one). Previous analysis suggests the inclusion of the 118 income inequality term has a relatively minor impact on demand levels; however, for long-119 term projections the effects of income inequality are likely important because of impacts 120 on the rate of demand growth and interplay with long-term technological progress [39]. 121

All parameters in (1) can be estimated for a number of countries in the base-year, making it possible to calculate the model coefficients at the national-scale using e.g., regression. Figure (2) depicts the results of a least-squares cross-sectional regression analysis utilizing data from 2000 and 2005 for 105 countries. The r-squared values are 0.56 and 0.55 respectively, and compare well with similar analysis of this dataset [37, 43]. Differences in the socioeconomic standing and consumption characteristics between urban and rural populations within countries are ubiquitous [44], and suggests the model should distinguish between population groups. We assume that in the base-year urban and rural populations within countries display different average income-levels but follow similar national demand curves (i.e., equivalent α and β). The national urban and rural demand curves are then calibrated based on gridded socioeconomic and climate indicators (section 2.3.1).



Per Capita GDP | PPP [\$US 2005 per year]

Figure 2: FAO Aquastat data for 105 countries, the results of the least-squares cross-sectional regression analysis for 2000 and 2005, and decile demand curves fit to the FAO Aquastat data for the year 2005. LR = least-squares regression; QR = quantile regression.

¹³⁴ Cultural preferences and existing water policies (e.g., water price) represent other key ¹³⁵ determinants of municipal water demand [15], but are difficult to include in the modeling ¹³⁶ framework due to a lack of comprehensive global data. Previous analysis at the household ¹³⁷ level used agent-based models to integrate behavioral and social drivers of water demand ¹³⁸ [45]. Other global modeling approaches have incorporated water prices into the analysis by combining a number of separate country-level data sources [37]. These data sources often cover only part of a country's population, and include costs for wastewater treatment. Instead, the model in this study emphasizes a combination of path-dependency and long-term convergence at the national-scale to reflect inertia of the existing systems and associated policies and behaviors that impact long-term municipal water use, such as water pricing and cultural preferences.

The model accounts for path-dependency and the wide-range in observed historical per 145 capita demands at the national-scale by identifying an ensemble of demand curves. The 146 curves are estimated using quantile regression with (1). The quantile regression analysis 147 specifies ten unique demand curves (or decile curves) representing the best fit solutions to 148 ten equal increments of the cross-sectional data ordered from lowest to highest [46]. The 149 decile curves fit to the FAO data for the year 2005 are also depicted in Figure (2). In the 150 initial simulation year, countries are associated with a best-fit decile curve based on his-151 torical FAO data trends from 2000 to 2010. Countries lacking historical data are assumed 152 to follow a regional average, with the regionalization following the breakdown used in 153 similar previous global scenario modeling [47]. Convergence towards the identified decile 154 curve is assumed over time using the following scaling factor: 155

$$\gamma(y) = 1 + \gamma_o \cdot e^{-\lambda \cdot y} \tag{2}$$

where γ_o is the fractional difference between the base year observation, and the best-fit decile curve estimated with (1). The parameter λ governs the convergence speed. By exploring the response to different convergence speeds and levels, as well convergence to alternative decile curves, the simulation framework can incorporate scenario-specific assumptions surrounding behavior and policy. For example, behavioral changes implicit in the scenario narrative (section 2.4) that are expected to reduce long-term water use intensity are represented in the framework by selecting a lower decile curve for convergence. The use of decile curves bounds the projections to lie within the historically-observed range of per capita demand intensities. Combining this constraint with the convergence rules enables a diverse number of plausible demand trajectories to be generated. The decile curves do not cover all possible future policy regimes, and therefore alternative demand trajectories outside the simulated range are a possibility.

168 2.3. Technological change

Technological change is a dynamic effect apparent in the long-term development of 169 municipal water systems [9], and refers to the observed improvements in the efficiency of 170 resource use caused by long-term technological innovation [48]. The emergence of tech-171 nological change is represented in the demand curves by scaling the model coefficients α 172 and β in (9) by an annual improvement factor, with assumptions embedded in the scenario 173 narratives (section 2.4). It is expected that technological change will occur most rapidly in 174 countries that spend more on technology research, and historical spending levels typically 175 correlate with income-level [27]. We reflect this quality using the sigmoid curve depicted 176 in figure (3) to model accelerated technological change as an annual improvement in wa-177 ter intensity ϵ that increases with average income. The frontier technological change rate 178 (ϵ_{max}) is interpreted from previous long-term scenario studies [2, 9, 37], with the mini-179 mum rate (ϵ_{min}) assumed to be half the frontier value. Curve parameters are updated in 180 each simulation year to reflect changes in the global GDP distribution. Scenarios involv-181 ing a reduction in between country income inequality therefore lead to harmonization of 182 technological change rates in the model. 183



Technological change is calculated at the national-scale in each simulated year using



Figure 3: Graphical depiction of the implemented technology frontier approach to technological change, where ϵ is the compound annual efficiency increase and *g* is per capita GDP.

¹⁸⁵ the projected intensity improvements:

$$\eta(y) = \prod_{t=1}^{y} \left[1 - \epsilon(y) \right]$$
(3)

where η is the cumulative intensity improvement. Combining the path-dependency and technological change parameters yields the following form for the model coefficients:

$$\alpha(\mathbf{y}) = \alpha_o \cdot \gamma(\mathbf{y}) \cdot \eta(\mathbf{y}) \tag{4}$$

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$$\beta(y) = \beta_o \cdot \gamma(y) \cdot \eta(y) \tag{5}$$

where α_o and β_o denote the coefficients identified in the base year using quantile regression with (1).

¹⁹¹ 2.3.1. Climate and population density

Local climate conditions affect the amount of moisture needed to sustain vegetation grown in urban environments. Evaporative losses from swimming pools and fountains are

also enhanced under increasingly arid conditions. The soil moisture deficit is an empirical 194 hydro-climatic indicator describing the amount of freshwater needed to sustain moisture 195 levels in a particular location, and is routinely applied to estimate irrigation requirements 196 under data limitations [49, 50]. Previous studies investigating the linkage between local 197 climate and municipal water demand highlight the relationship between observed munic-198 ipal irrigation and the calculated soil moisture deficit [12, 13, 16, 17, 51, 52]. Following 199 the results of these previous studies, we integrate climate sensitivity into the global model 200 by accounting for changes in the moisture deficit under alternative climate scenarios. 201

Initially, municipal irrigation demands Ω_i are disaggregated from the national demands estimated by (1). A parameter μ representing the fraction of total demand used for municipal irrigation is defined:

$$\Omega_i(y) = \mu_i(y) \cdot \Omega(y) \tag{6}$$

Previous observations suggest that μ increases with household income [12, 13, 53]. For 205 example, survey of households in Eastern Africa show that municipal irrigation makes up 206 a small fraction (about 1%) of total water demand in very low-income rural households, 207 whereas nearby urban areas able to afford piped access apply an average of 10 % of to-208 tal demand towards municipal irrigation [14]. Previous research in China and Brazil also 209 identifies similar differences between the fraction of total demand used for municipal ir-210 rigation and income-level [54, 55]. We model the observed income effect on municipal 211 irrigation penetration with the sigmoid curve ψ depicted in Figure (4a). The stylized curve 212 increases from a minimum of 1 %, which occurs at the average per capita GDP estimated 213 for rural Sub-Saharan Africa in 2010, to a saturation level at an average per capita GDP 214 equivalent to the United States in 2010. The saturation level is calibrated based on geo-215 graphical sensitivities to the moisture deficit observed in North America [13]. Specifically, 216 we fit a linear function ϕ between the estimated annual average moisture deficit m_a and ob-217

served municipal irrigation (Figure (4b)), and results compare well with similar analysis in Mayer et al (1999) [13]. Combining the income and climate sensitivity terms yields the estimated fraction of total demand used for municipal irrigation (i.e., $\mu = \psi \cdot \phi$).

Further spatial and temporal downscaling of the municipal irrigation demands is achieved 221 by assuming proportionality with changes in the simulated daily moisture deficit. A similar 222 approach to temporal disaggregation was proposed in [4], but was based on the monthly 223 temperature distribution. A proportional relationship between changes in irrigation vol-224 umes and the moisture deficit was also previously used to estimate the impact of climate 225 change on agricultural systems in the United States [20] and globally [50]. As the demand 226 curves applied in this paper are calibrated from national-level averages, spatial variations 227 in municipal irrigation due to climate are taken relative to the population-weighted mean 228 annual moisture deficit M_o : 229

$$M_o = \frac{1}{N_c} \cdot \sum_c \left[\hat{p}(c, y_o) \cdot m_a(c, y_o) \right]$$
(7)

where *c* denotes grid-cell, N_c is the number of grid-cells, \hat{p} is the normalized population (i.e., grid-cell population divided by total national population), and y_o is the first year in the simulation horizon. The population-weighted moisture deficit in the initial year is also used to estimate the maximum penetration of municipal irrigation (i.e., $\phi = \phi(M_o)$). This choice ensures a consistent representation of non-irrigation demands under varying climate. Spatial and temporal variations in municipal irrigation due to climate variability are reflected by the fractional change in the moisture deficit δ_m :

$$\delta_m(c, y, t) = \chi(c, y) \cdot \left[\frac{m(c, y, t)}{M_o} - 1 \right]$$
(8)

where *m* represents the daily moisture deficit, and *t* represents the sub-annual time-slicing

(daily). A scaling factor χ is applied to the gridded daily moisture deficit to reflect reduced 238 per capita irrigable area with increasing population density. This urban form effect has 239 been observed e.g., in China, where municipal irrigation plays a minor role in dense urban 240 areas [56], but is prevalent in lower income rural municipalities [54]. These observations 241 contradict the assumed relationship between income and municipal irrigation, and follow 242 from reduced availability of outdoor area in dense urban cities. We estimated an inverse 243 sigmoid function $\chi = \xi(d)$, where d is population density, to reflect the anticipated impacts 244 of urban form on municipal irrigable area. The stylized curve is depicted in Figure (4c). 245 Population density is calculated as the total grid-cell population divided by the raster grid-246 cell area. Assuming the non-irrigation demand is spread evenly across the population and 247 year, the following functional form for per capita municipal water demand ω is obtained 248 at the grid-scale: 249

$$\omega(c, y, t) = \Omega(y) \cdot \left[1 + \mu_i(y) \cdot \delta_m(c, y, t)\right]$$
(9)

We calculate the moisture deficit at the daily time-scale as the difference between potential evapotranspiration v and effective precipitation e:

$$m(c, y, t) = v(c, y, t) - e(c, y, t)$$
(10)

Effective precipitation is calculated following the methodology described in [49] and [50], and the modified daily Hargreaves method is used to calculate potential evapotranspiration [57]. Evapotranspiration rates vary across vegetation types, although we currently assume a constant vegetation index due to a lack of historical urban vegetation data at the globalscale.

The proposed methodology represents a simplified way of modeling climate and urban form sensitivities. Basing the response of municipal irrigation on changes in the moisture



Figure 4: Stylized models for representing demand sensitivities to climate and urban form: a. Municipal irrigation utilization (ψ) as a function of per capita GDP; b. Maximum penetration of municipal irrigation into national demand (ϕ) as a function of mean annual moisture deficit, and observed values for a number of cities in North America [13]; and c. Municipal irrigable area indicator ξ as a function of population density.

deficit is somewhat analogous to the use of heating and cooling degree days in the estima-259 tion of climate change impacts on the municipal energy sector [58]. There are a number 260 of limitations, including uncertainties surrounding assumptions that municipal irrigation 261 demands scale linearly with changes in the moisture deficit. Detailed physical modeling 262 will provide a more accurate representation of the water impacts of urban form [59], but 263 is currently too data intensive to consider in global-scale analysis. The lack of irrigated 264 vegetation in dense urban areas is also a contributor to the urban heat island effect [23], 265 and the current version of the model does not account for impacts of urban irrigation on 266 local climate conditions. 267

268 2.3.2. *Return-flow*

The return-flow from the municipal water sector provides an indication of the poten-269 tial wastewater volume produced over a given timeframe. Following previous studies [9] 270 the return flow is quantified by subtracting consumptive demand (the amount of water de-271 manded that will not be returned to the source) from total demand. Consumptive demand 272 is estimated with country-level efficiencies taken from the WaterGAP model [9]. The con-273 sumption efficiencies are then assumed to converge towards a maximum of 92 % under the 274 process of long-term technological change. The maximum possible efficiency is meant to 275 represent constraints on the amount of municipal water that must be consumed (e.g., for 276 transpiration and other evaporative losses), and is selected based on the highest observed 277 historical level [9]. Convergence rates align with assumptions for supply efficiency, and 278 are described in greater detail in the following section. 279

280 2.4. Human development scenarios

The shared socioeconomic pathways (SSP) represent the most recent socioeconomic scenarios implemented in long-term global change modeling. The scenarios consist of qualitative narratives and quantitative projections for economic growth, technology, and demographic characteristics, and are specifically tailored to span the range of expected challenges faced when mitigating and adapting to climate change [24]. The five SSP narratives are briefly described below, with a detailed description provided in [60].

- SSP1 (Sustainability): The world transitions towards a more sustainable path, with specific focus on the environment. Population growth is low, economic development is high, and inequalities decrease both between and within countries.
- SSP2 (Business-as-usual): Countries proceed on a social, economic, and technological pathway that follows historical patterns. Population growth and economic development is in the mid-range of the projections.
- SSP3 (Regional rivalry): Countries increasingly focus on domestic and regional issues. Economic development is slow, consumption is material-intensive, and in equalities persist or worsen over time. Population growth is low in high-income countries and high in emerging countries.
- SSP4 (Inequality): Inequality worsens both within and between countries. Economic growth is moderate in high-income and middle-income countries, while low income countries lag behind. Global population growth is moderate, driven by high
 fertility in emerging countries.
- SSP5 (Fossil fueled development): The world transitions toward a more fossil fuel
 intensive path, with relatively little action on avoiding potential global environmen tal impacts, due to a perceived tradeoff with economic development. Global population growth is low, driven by reduced fertility in the developing world, economic
 development is high, and inequalities reduce both between and within countries.
- The SSP narratives provide important guidance on assumptions surrounding technological change, behavior and income inequality. For example, the conditions expected in

SSP1 are likely to translate into sustainable and inclusive water development strategies. The focus on sustainability is expected to drive rapid technological change that combined with long-term behavioral shifts, would lead to long-term reductions in per capita municipal water demand. Conversely, limited concern and action on issues in SSP5 is expected to correlate with widespread increases in per capita intensity, although rapid technological change accompanying high-income levels will help to offset increased supply requirements.

Table (1) summarizes the translation of the SSP narratives to the model parameteriza-315 tion. Convergence towards different demand curves is stipulated to reflect the differences 316 in behavior and policies implicit in the SSP narratives. For example, sustainable end-317 use behavior and policies assumed in SSP1 are simulated by having countries converge 318 towards one of the lower decile curves. Following [47], we further utilize the scenario 319 narratives to disaggregate urban-rural average income trajectories, by assuming income 320 convergence to different levels at different rates (Appendix A). For instance, to reflect in-321 equalities implicit in the narratives, urban-rural incomes in SSP3 and 4 are assumed to 322 converge the slowest. 323

The quantitative SSP data applied in this work includes the GDP and population pro-324 jections for 184 countries. Population projections come from the Wittengenstein Centre 325 for Demography's long-term population model, which generates national-level population 326 estimates out to 2100 based on assumptions surrounding future age, sex and educational 327 composition [61]. Urbanization dynamics have also been estimated under SSP-specific as-328 sumptions surrounding urbanization rates [62]. National-level GDP scenarios (in purchas-329 ing power parity) come from the Organization for Economic Co-operation and Develop-330 ment's (OECD) Environmental Growth model, which is based on a convergence process 331 and places emphasis on the following key drivers: population, total factor productivity, 332 physical capital, employment and human capital, and energy resources [63]. 333

Parameter	Socioeconomic Scenario				
	SSP1	SSP2	SSP3	SSP4	SSP5
Per capita demand decile curve	30th	30-70th	50-90th	40-90th	90th
Frontier technological change rate	$1.00 \ \%$	0.50~%	0.25 %	0.25 %	1.00~%
Urban-rural IR convergence level	5 %	10 %	20 %	20 %	5 %
National Gini convergence level	0.25	-	0.60	0.60	0.25
Convergence year	2110	2120	2130	2130	2110

Table 1: Translation of the qualitative SSP narratives to the quantitative water modeling parameterization. For per capita demand decile curves, entries with a range in values indicate divergence across countries. For example, in SSP4 developing economies converge to a lower decile curve, with advanced economies converging to higher levels. Technological change rates are estimated from [9] and [37]. Urban-rural income ratio (IR) convergence modeled after [47]. Decile curve and Gini convergence are interpreted from the SSP narratives. For SSP2, the Gini coefficients remain at the estimated 2010 level over the projections.

Spatial population scenarios are a key component of the analysis, and we apply the 334 dataset described in [64] to represent the national-level urban and rural population pro-335 jections at a 1/8° spatial-scale. The downscaling approach applied in [64] utilizes a 336 gravity-based population model to capture important spatial effects of urbanization, in-337 cluding densification and urban sprawl. Further improvements over previous approaches 338 include refined treatment of protected areas and boundary effects [65]. The spatial popula-339 tion scenarios are a potential source of uncertainty, as small area (grid-cell) projections of 340 long-term population change are subject to a variety of assumptions regarding vital rates, 341 migration, as well as population response to the socio-economic drivers of spatial change. 342 The GDP pathways are also broken into urban and rural components and downscaled to 343 the corresponding $1/8^{\circ}$ spatial-scale following the procedures described in Appendix A. 344

345 2.5. Climate scenarios

For climate, we utilize the most recent scenarios applied in the global climate modeling community, the RCPs [25]. Downscaled, bias-corrected ensemble results from five global

climate models participating in the Coupled Model Intercomparison 5 (CMIP5) project are 348 included in our analysis [66, 67]: MIROC-ESM-CHEM, IPSL-CM5A-LR, HadGEM2-349 ES, NorESM1-M and GFDL-ESM2M. The downscaled data was obtained from the Inter-350 sectoral Impacts Model Intercomparison Project (ISI-MIP) database¹ [68]. These data are 351 generated at a $1/2^{\circ}$ spatial-scale, and we downscale to $1/8^{\circ}$ using bi-linear interpolation. 352 We decided to utilize this simple downscaling approach to enable better treatment of the 353 effects of population density at the $1/8^{\circ}$ spatial scale, which would be less pronounced if 354 the population data was aggregated to $1/2^{\circ}$. Challenges associated with developing higher 355 resolution downscaled climate parameters for projecting hydrologic indicators is discussed 356 recently in [69], and overcoming these challenges is beyond the scope of this paper. 357

358 3. Results

This section presents key results of the global assessment, with specific focus on spatial, temporal, and scenario-specific dimensions of the analysis. We initially assess the relative importance of socioeconomic drivers by exploring results sensitivity to the SSPs. Effects of non-stationary climate conditions are then incorporated by examining results under SSP-RCP scenario combinations.

364 3.1. National-level

Figure (5) depicts the modeled urban and rural demand curves obtained at the nationallevel under stationary base-year climate for a sample of eight representative countries. The national demand curves trace the per capita water demand as a function of per capita GDP (income) over the simulation horizon (2000 to 2100). Municipal water demand in emerging economies (China, India, Egypt, Nigeria and Brazil) initially increases rapidly

¹The data is produced up to 2099, and to simplify the modeling we assume these conditions hold in the year 2100.

across all scenarios due to high elasticity at low-incomes. The model projects relatively 370 steady per capita demand in developed economies (Germany, US, and Japan) across most 371 scenarios due to the assumed saturation of useful water services at high-income levels. 372 Base year per capita demand in Germany is relatively low compared to other advanced 373 economies, and as the SSP5 scenario is parameterized to converge towards the 90th per-374 centile global trend curve, significant demand growth occurs in Germany in this scenario. 375 Conversely, the sustainability-oriented behavioral and policy changes assumed implicit in 376 the SSP1 narrative lead to significant reductions in per capita water demand across all 377 nations (convergence towards the 30th percentile global trend curve), with the results par-378 ticularly prevalent in the US, which currently experiences some of the highest per capita 379 demand levels globally. 380

Technological change is included in the results depicted in Figure (5), and helps off-381 set increases in water demand with increasing incomes. The impacts are most prevalent 382 in SSP1 and 5, where a reduction in water demand intensity can be seen as countries 383 transition to higher income-levels. Lower technological change rates occur in SSP3 and 384 4. These differences affect the long-term trajectory in the US, where per capita demands 385 excluding technological change in SSP4 and 5 are similar but diverge significantly when 386 technological change is considered. The GDP downscaling procedure places more wealth 387 in urban areas, with the effects observed in the results as a difference between the urban 388 and rural trajectories in the base year. Rural per capita demands are observed to exceed 389 urban demands at similar income-levels because rural technological change lags behind 390 urban areas based on the parameterized relationship with income-level. In SSP1 and 5, the 391 urban-rural incomes converge more quickly, both within and between nations, leading to 392 similar end-of-century per capita demands globally. Alternatively, in SSP3 and 4, where 393 the most inequality is assumed, the trajectories remain more divergent over the simulation 394 horizon. 395



Per Capita GDP [thousand \$US2005 per year]

Figure 5: Modeled urban and rural demand curves obtained at the national-scale under constant climate for a sample of eight representative countries. The demand curves trace the per capita water demand trajectory as a function of per capita GDP over the simulation horizon (2000 - 2100) for SSP1 - 5, and include scenario-specific effects of technological change.

396 3.2. Grid-level

The demand curves estimated at the national-scale are downscaled to the grid-level 397 with Eq.(9). Results of the spatially-explicit analysis are summarized in Figure (6). De-398 picted is the mean annual municipal water demand across the SSPs, in the years 2010, 2040 399 and 2070, under stationary base-year climate conditions. The most significant growth in 400 municipal sector water demand is anticipated to occur between 2010 and 2060, and to take 401 place mainly in South Asia, China, and Sub-Saharan Africa. Economic growth is pro-402 jected in these regions across many of the SSPs [63], which under the identified demand 403 model (high elasticity at low-incomes), significantly increases per capita water demand. 404 Concurrent to the economic development is an increasing population, which is expected to 405 peak in these regions across most scenarios (excluding SSP3) around 2070 [61]. A com-406 bination of reduced fertility rates and saturation of useful municipal water services occurs 407 as urban areas transition towards higher income-levels, and leads to long-term reductions 408 in per capita demand. 409

Further mapped in Figure (7) is the coefficient of variation (CoV) calculated across 410 the SSPs as the maximum range divided by the mean. The spatial distribution largely fol-411 lows country delineation due to the parameterized national demand curves. The largest 412 variability occurs in locations with a combination of uncertainties surrounding both de-413 mand intensity and population. For example, variability is particularly prevalent in the 414 Tibetan Plateau region of Southwest China mainly due to uncertainties surrounding ur-415 banization levels and its effect on the distributed rural population in this region. Most 416 locations display a range of results across the SSPs that is greater than the ensemble mean 417 value (i.e., CoV > 1), indicating a high-degree of sensitivity to socioeconomic uncertain-418 ties. As expected, much more uncertainty surrounds end-of-century conditions compared 419 to mid-century conditions. 420

421

Scenario-specific results are highlighted for Nigeria in Figure (7). The economic



Figure 6: Mean and coefficient of variation (CoV) of the spatially-explicit global municipal water demands obtained across the SSPs. In the calculation of the CoV, we utilize the maximum range across the scenarios divided by the mean value.

growth and urbanization projected for this emerging African economy across the SSPs 422 results in rapid growth in urban water demands across all scenarios. The SSP5 scenario 423 displays the most growth due to the assumed transition towards water-intensive societies 424 and the scale of the projected GDP expansion relative to the other SSPs. Conversely, the 425 sustainability-oriented policy and behavioral measures expected in SSP1 lead to signifi-426 cantly lower water requirements. SSP2 and 3 display somewhat similar demand patterns, 427 but the per capita demand in SSP3 is less due to slower income growth. In the end, the 428 reduced per capita usage in SSP3 ends up being offset by increased population. Similar 429 results are obtained for other emerging economies throughout Sub-Saharan Africa, as well 430 as in Latin America and Asia. 431

432 3.3. Global

Aggregating the water requirements at the grid-scale yields an estimate of total global 433 municipal water demand. Annual results are presented in Figure (8), along with the calcu-434 lations for consumption and return-flow. In SSP1 we find that by 2070, global municipal 435 water use reduces compared to current levels. The largest reductions are expected in con-436 sumptive demand due to a combination of improved supply and end-use efficiencies. At 437 the high-end of the projections, we find that SSP3 and 5 lead to end-of-century require-438 ments more than doubling from the current level. Peak water demand is expected to occur 439 in SSP5 in the year 2070, and represents a municipal water requirement nearly three times 440 the current level. Results from three similar models for the SSP2 socioeconomic scenario 441 are also depicted in Figure (8). Our assessment appears to yield a global estimate for SSP2 442 that compares well with the H08 model [11, 70], but is lower than the WaterGAP [70] and 443 PCR-GLOBWB [4] models, as well as a similar business-as-usual scenario explored with 444 the GCAM model [37]. 445



Figure 7: Spatially-explicit municipal water demand scenarios for Nigeria across the SSPs.



Figure 8: Annual results aggregated to the global-scale for: a. Demand; b Consumptive demand; and c. Return-flow. For comparison, global results from similar models [H08 [11], PCR-GLOBWB [4] and WaterGAP [70]] available for the SSP2 socioeconomic scenario are included in the results for demand. Also included is the business-as-usual (BAU) scenario from the GCAM model [37].

446 3.4. Impacts of climate change

We focus on the municipal water implications of the RCP2.6 and 8.5 climate scenarios 447 to capture the largest range of uncertainties in radiative forcing under future greenhouse 448 gas emissions. The RCP8.5 scenario represents a fossil fuel intensive global development 449 pathway that results in an increase in end-of-century radiative forcing of 8.5 W/m² relative 450 to pre-industrial levels and extreme climate change [71]. The RCP2.6 scenario represents a 451 low-carbon development pathway associated with a 2.6 W/m² increase in radiative forcing 452 and a high probability of limiting global mean temperature change over the 21st century to 453 2°C [72]. The use of the extreme climate scenarios restricts the socioeconomic scenarios 454 that can be explored to SSP3 and 5, as these are the only cases likely to produce emission 455 pathways consistent with a 2.6 and 8.5 W/m² radiative forcing. Even SSP3 may be inca-456 pable of providing the economic input commensurate with a 8.5 W/m^2 world; nonetheless, 457 we decided to analyze the pathway to explore the different challenges to adaptation with 458 SSP5. 459

460 3.4.1. Average and peak demand

To highlight the vulnerability of municipal water supply systems to climate change, we 461 examined impacts to both average and peak daily demand requirements. The peak daily 462 requirements are closely related to the required capacity of water supply and distribution 463 infrastructure, and are therefore an important aspect of long-term planning. We estimated 464 the peak daily water demand in each grid-cell as the 95th percentile of the annual time-465 series. The long-term response of the climate to different emission pathways means the 466 climate scenarios vary little until mid-century [25], and to capture these longer-term effects 467 while accommodating uncertainties surrounding the long-term evolution of the climate 468 system, we focus on the average impacts obtained over the 2050 to 2080 period. 469

Figure (9) depicts the mapped difference in global municipal water demand between

RCP8.5 and RCP2.6. In most locations, RCP8.5 (extreme climate change) results in rel-471 atively modest increases in average annual municipal water demand, although in some 472 instances (e.g., Indonesia), demand in fact decreases. This decrease is due to wetter condi-473 tions in RCP8.5 reducing the need for municipal irrigation. Spatial precipitation patterns 474 vary significantly across climate models, and will affect the results depending on the se-475 lected model (in this case we used the ensemble). The analysis suggests that achieving the 476 RCP2.6 scenario (minimum climate change) would reduce aggregate annual global mu-477 nicipal water demand in comparison to the RCP8.5 scenario (maximum climate change) 478 by 2 % in the SSP3 scenario, and by 4 % in the SSP5 scenario. 479



Figure 9: Mapped change in municipal water demand in RCP8.5 relative to RCP2.6. The changes are averaged over the 2050 to 2080 period. a. Annual average demand; and b. Peak daily demand.

Benefits of climate change mitigation (i.e., achieving RCP2.6 opposed to RCP8.5)

differ spatially. Figure (10) depicts the percent change in average and peak demand for 481 SSP3 and 5 as a cumulative spatial distribution calculated across inhabited grid-cells. The 482 change is calculated relative to results obtained under static base-year climate conditions. 483 We find that in the RCP8.5 scenario that 95% of locations experience a change in average 484 demand between -1 to 10 %, and a change in peak demand between 0 to 12 %. More than 485 half of inhabited grid-cells in the RCP8.5 scenario see an increase in peak daily demand 486 of 4 %. The range in climate impacts is reduced substantially in the SSP3 scenario: 95% 487 of locations experience both peak and average demand increases of only 0 to 6%, with a 488 mean value of less than 1%. Similar distributions are obtained when the gridded impacts 489 are weighted by population. 490

491 4. Discussion and conclusion

The municipal water sector provides crucial services for human well-being and will 492 experience significant growth under the projected socioeconomic change in many regions 493 globally. The municipal water sector is also directly vulnerable to the effects of climate 494 change due to the large volumes of water used for municipal irrigation. This paper has 495 assessed, for the first time, coupled climate-development impacts on global municipal wa-496 ter demand. A new modeling framework incorporating enhanced representations of human 497 migration, income inequality, population density and climate sensitivity was developed for 498 this task. The framework was applied to generate global municipal water demand scenar-499 ios over the 21st century aligned with the most recent global change scenarios at a 0.125° 500 spatial resolution. 501

Model results suggest that socioeconomic changes will be the most important driver of shifts in future municipal water demand, with a wide range in outcomes obtained across the scenarios investigated. The least water-intensive scenario (SSP1) results in global municipal water demand decreasing at an average rate of 0.1 % per year over the 21st century,



Figure 10: Spatial distribution of climate change impacts on municipal water demand over the 2050 to 2080 period. The change is calculated relative to the results obtained under stationary baseyear climate conditions, and is averaged across the three decades. a. Annual average demand and b. Peak daily demand.

whereas the most water-intensive case (SSP5) results in demands increasing at a rate of 0.9 % annually. All scenarios investigated involve rapid demand growth in urban areas of emerging economies (0.7 to 1.7 % increase per year), whereas demand-levels in highincome regions remain relatively constant or decrease (-0.7 to 0.5 % increase per year). The scale of growth and levels of uncertainty observed across the results for emerging economies suggest a critical need for infrastructure development strategies that incorporate long-term flexibility.

Climate sensitivities were incorporated into the global modeling framework using 513 an empirical hydro-climatic metric encapsulating local water availability (the moisture 514 deficit). Results obtained under non-stationary climate conditions suggest that half of all 515 inhabited locations may experience peak municipal water demands 2 to 4 % higher under a 516 fossil fuel intensive global emission scenario (RCP8.5) relative to demand consistent with 517 the emission scenario displaying a high probability of stabilizing global mean temperature 518 change over the 21st century at $2^{\circ}C$ (RCP2.6). The outcome means there are moderate 519 freshwater co-benefits of climate change mitigation policy anticipated in the municipal 520 sector that are additional to estimates from previous integrated assessments. 521

Comparing the non-stationary climate results across the SSP3 and 5 socioeconomic 522 scenarios indicates that in terms of municipal water demands, SSP5 is much more vul-523 nerable to the effects of climate change. Differences between the scenarios are largest in 524 Sub-Saharan Africa and India. These results follow from the assumptions surrounding sen-525 sitivity of municipal irrigation to both changes in climate and socioeconomic development. 526 In SSP3, slower income growth in emerging economies result in less municipal irrigation 527 and therefore lower climate sensitivity, whereas in SSP5, rapid income growth results in a 528 higher-penetration of municipal irrigation and therefore increased climate change vulnera-529 bility. Although the population in SSP5 appears more vulnerable than in SSP3, it is better 530 equipped for adaptation due to significantly higher-incomes and less inequality. 531

Systematic validation of the modeling framework is currently limited by our ability 532 to test its long-term performance due to the absence of spatially-explicit historical data. 533 Global results were compared with four similar modeling frameworks harmonized to sim-534 ilar national data-sets, and it was found that our calculations fall on the low-end of previous 535 estimates. The reason is likely due to the semi-logarithmic form assumed in the demand 536 model, and what this implies for demand elasticity at higher-incomes. Incorporation of 537 income distribution effects in the model developed in this paper also leads to reduced de-538 mand projections, due to the impact on perceived average income-level in the aggregated 539 household demand model. Overall, the income-demand relationship has a strong impact 540 on the results, and this causal link could in fact be less pronounced. Other local drivers, 541 such as institutional stability, cultural trends, policies and infrastructure could not be taken 542 into account due to lack of globally comprehensive data sets. These areas are important 543 for future work aiming to explain a greater range of the historical data. 544

545 Appendix A. GDP downscaling

National GDP projections are initially disaggregated into urban and rural average incomes in the base-year (2010). We make the assumption that per capita GDP in purchasing power parity is equivalent to per capita income at the national-scale. The national per capita GDP is then related to the urban and rural components through the following relationship:

$$g_n = u \cdot g_u + (1 - u) \cdot g_r \tag{A.1}$$

where *u* is the urbanization rate (fraction of national population that is urban), g_n is average per capita GDP (income) across the national population, and g_u and g_r denote the urban and rural values respectively. The GDP projections are disaggregated into the urban and rural components following the procedure described in Grübler et al. (2007) [47]. The approach relies on the observation that residents in urban areas typically have higher incomes [44]. To reflect the income inequality between urban and rural populations, we take advantage of the fact that income is typically distributed lognormally across a population [40], and that in the base-year (2010) the top income quintile (i.e., top 20%) always resides in urban areas [47].

We identify the average per capita GDP of the national income quintiles using the income Lorenz curve *L*. The Lorenz curve is estimated based on the shape of the lognormal distribution [41]:

$$L(x) = \Phi\left[\Phi^{-1}(x) - \sigma\right]$$
(A.2)

where *x* is the percentile associated with a given income quantile, σ is the standard deviation of the income distribution, and Φ denotes the cumulative normal distribution function. Under the assumption of lognormality, the standard deviation is estimated with the following relationship [41]:

$$\sigma = \sqrt{2} \cdot \Phi^{-1} \left(\frac{\pi + 1}{2} \right) \tag{A.3}$$

where π is the Gini coefficient. Historical observations of the Gini coefficient are available for most countries from the World Bank, and are applied in this study to parameterize income inequality in the base-year. For countries lacking historical observations, we utilize a regional average.

Assuming the bottom four national income quintiles incorporating both urban and rural residents split the income evenly (i.e., everything but the GDP represented by the top quintile), we identify the average rural per capita GDP using the value of the Lorenz curve at the top income quintile:

$$g_r = g_n \cdot \frac{L(x)}{x} \tag{A.4}$$

where x = 0.8 for the top income quintile. Once calculated, the rural per capita GDP is

⁵⁷⁶ inserted into (1) to calculate the corresponding urban-level. Without further information
⁵⁷⁷ on the sub-national distribution of income-levels², we assume that the identified urban and
⁵⁷⁸ rural per capita GDPs do not vary across grid-cells within countries.

In future years, national Gini coefficients are assumed to converge or diverge towards 579 the qualitative inequality trends implicit in the scenario narratives (Table 1, main text). 580 For example, in SSP1 and 5, inclusive development leads to widespread reductions in in-581 equalities, and we reflect these conditions by having Gini coefficients converge towards a 582 relatively low value of 0.29 by the end of the century (close to the level currently seen in 583 Sweden and Denmark). Conversely, in SSP 3 and 4, which contain explicit narratives de-584 scribing increased inequality, we set convergent values to 0.6 (close to the level currently 585 seen in South Africa). To account for institutional inertia, we analyzed decadal observa-586 tions for OECD countries to identify a distribution of historical rates of change and then 587 set a maximum rate of inequality change to the 50th percentile value (0.15 % per year). 588

The model formulation requires estimates of the urban and rural Gini coefficient. Em-589 pirical studies show that differences between urban and rural income inequality exist in 590 countries such as India, where in the 90s, the rural Gini was typically about 20 % less than 591 the urban Gini [74]. In China, the urban and rural Gini coefficients from 1978 to 2002 592 trace a similar path [75]. Without detailed information on the historical trajectories of all 593 countries we simplify the analysis by assuming that the urban and rural population groups 594 display equivalent Gini coefficients, and identify a common value that ensures consistency 595 with the national-level and the decomposed average income levels. The Theil index is an 596 alternative inequality metric that can be readily decomposed into urban and rural com-597

²The GECON dataset provides sub-national spatial information on the distribution of GDP [73]. Calculating gridded per capita GDP with the GECON and SSP population datasets results in extreme outcomes because some rural areas with low population have high industrial output. The spatial GDP in GECON is a better metric for production intensity, not consumption in the municipal sector.

⁵⁹⁸ ponents [76]. Under income distribution lognormality, the Theil index is approximately ⁵⁹⁹ equal to half the variance $v = \sigma^2$ [77]. Based on the Theil decomposition described in ⁶⁰⁰ [76], we obtain the following relationship between the national income standard deviation ⁶⁰¹ (v_n) and the urban-rural value (v_{ur}):

$$v_{ur} = v_n + 2 \cdot \{ u \cdot \ln(\kappa) - \ln[1 + u \cdot (\kappa - 1)] \}$$
(A.5)

where κ is the urban-rural average income ratio. Corresponding urban-rural Gini coefficients can be identified with (A.3). Following the analysis in [47], the urban-rural average income ratio is assumed to converge over time at the scenario-specific rates in Table 1 of the main text. This feature allows the simulation framework to incorporate expected income effects implicit in the scenario narrative, such as inclusive development strategies that reduce income inequalities across a population.

608 Software/data availability

The gridded municipal water demand scenarios described in this paper are available upon request from the corresponding author (S.C. Parkinson: scp@uvic.ca).

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