Co-benefits and Trade-offs of Environmental Pressures: A Case Study of Zhejiang's Socio-economic Evolution

3

4 Abstract

5 Our societies are continuously grappling with how to achieve rapid economic growth while 6 minimizing the challenges of environmental sustainability. In this avenue, numerous studies have 7 contributed towards investigating socio-economic factors and developing policies targeting 8 environmental pressures (EPs). While previous studies have tended to focus on the individual 9 driving forces of EPs, the consideration of the co-benefits and trade-offs among different EPs and 10 policies have been considerably overlooked. In China, previous studies have mostly engaged these 11 issues at the national level and have overlooked the regional socio-economic characteristics – this 12 presents a mismatch between regional policy applications and average national level research 13 findings. Towards this end, this study examines the co-benefits and trade-offs of eight EPs in 14 Zhejiang during the 2007-2015 period. Our findings revealed strict co-benefits in reductions of all 15 eight EPs due to intensity changes as well as trade-offs due to changes in final demand structure 16 and final demand composition. Sectoral results show that only the Non-Ferrous Metal Ores sector 17 has strict co-benefits among all EPs from the production perspective, while eight sectors have strict 18 co-benefits from the consumption perspective mainly including the *Mining and Washing of Coal*, 19 Ferrous Metal Ores, Electric Power and Heat Power sectors. Our findings suggest important 20 policy implications associated with utilizing co-benefits and avoiding trade-offs for EP mitigation: 21 making full use of all driving forces, strengthening intersectoral coordination, and establishing a 22 joint evaluation mechanism among different sectors.

- 23 Keywords: environmental pressure; input-output analysis; structural decomposition analysis; co-
- 24 benefits; trade-offs

26 **1. Introduction**

27 Rapid economic growth has led to serious environmental sustainability challenges worldwide, 28 especially in densely populated regions (Costanza, 1996). These challenges are categorized as 29 Environmental Pressures (EPs), which are broadly defined as resource consumption and pollutant 30 emissions (Eurostat., 2001). To advance relevant policies for tackling EPs, research in this area 31 has investigated critical socio-economic factors and economic sectors which drive the reduction 32 of EPs. The resolution of the analysis of these studies has focused at the global (Dietzenbacher et al., 2020), national (Wang et al., 2020), and regional (Yang et al., 2019) levels. While policies 33 34 related to the reduction of EPs are often applied at the regional level (Liu et al., 2019), research 35 focusing at this resolution is not enough especially on the region's economic sectors in the 36 literature.

Existing studies have revealed that quite often by controlling one EP, other EPs may either decrease (through co-benefits) or increase (through trade-offs). For example, mitigating greenhouse gas (GHG) emissions by carbon capture and storage (CCS) may reduce SO₂ emissions while also increasing the adverse effects of eutrophication (Singh et al., 2012). As a result, focusing on single EPs (Yu et al., 2019) may increase the impacts on other overlooked EPs and induce problem-shifting (Yu et al., 2017). Thus, effective policy-making requires the consideration of a wide range of EPs, their co-benefits, and their trade-offs.

To fill the above knowledge gaps, eight typical EPs in China's Zhejiang province were used to investigate the following questions: 1) How do socio-economic drivers affect changes in typical EPs? What are the performances of the divers at the sectorial level? 2) Are there any co-benefits or trade-offs among different EPs? If so, where do these co-benefits and trade-offs exist? What are the sectorial level performances of these co-benefits and trade-offs? The eight typical EPs 49 considered in this study include energy consumption, and emissions of CO₂, SO₂, soot, waste 50 water, solid wastes, chemical oxygen demand, and ammonia nitrogen. Specifically, in this study, 51 we investigate the co-benefits and trade-offs of EPs from the driving forces analysis and 52 accounting analysis perspectives. Driving forces analysis uses structural decomposition analysis 53 (SDA) based on the environmentally extended input-output (EEIO) model, while accounting 54 analysis only uses the EEIO model.

55 As one of the world's largest emerging economies, China has achieved rapid economic 56 development since the 'reform and opening-up' policies of 1978. During the past forty years, 57 China has established different development modes in its sub-regions. There are three famous 58 economic development modes in China (Bai and Jiang, 2017), including 1) the Wenzhou Mode in 59 Zhejiang province (also called Zhejiang-Mode) (Shi and Ma, 2011) which is characterized by its 60 private sectors; 2) the South Jiangsu Mode in Jiangsu province which is featured in its state-owned 61 and collective sectors; and 3) the Zhujiang Mode in Guangdong province which is marked by its 62 export-oriented economy. Despite the significant differences between the economic development 63 modes, all the subregion faces the same problem on how to achieve rapid economic growth while 64 minimizing the EPs. While the regional characteristics of economic development in China are 65 critical in fine-tuning reduction efforts for EPs, most existing studies on EPs in China are at the 66 national scale. These national-level studies only represent the average situation of China's 67 development and do not take into consideration regional economic development characteristics, 68 e.g., the economic development mode of Zhejiang province.

69 Compared with the development modes of China's other sub-regions, the economic 70 development mode in Zhejiang province is a typically market-oriented development mode featured 71 in the private sectors. Some researchers even argue that this development mode represents one of

72 China's future economic development modes (Zeng, 2011). As a result, it is important to analyze 73 how Zhejiang province combats EPs during high-speed economic growth—especially how the co-74 benefits and trade-offs among different EPs are considered in this economic mode. Research in 75 this avenue will provide a decision-making reference for the marketization of China and similar 76 economies.

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78 **2. Method and data**

79 **2.1 Environmentally extended input-output model**

This study uses the environmentally extended input-output (EEIO) model (Miller and Blair, 2009). Derived from the input-output model (Leontief and Wassily, 1986), the EEIO model is also a linear model, which assumes that one unit of output of in an economic system is produced from a fixed amount of input from various sectors. Due to its many advantages in quantifying both the direct and indirect EPs, this method has been widely used in environmental studies (Zhang et al., 2020). In this study, we use the EEIO model to evaluate EPs from the production- and consumption-based perspectives.

The production-based perspective ties EPs to resident institutions generating goods and services, while the consumption-based perspective ties EPs to final demands by considering life-cycle impacts (Li et al., 2020) throughout the socio-economic supply chains (Tian et al., 2019). The production-based EPs of each sector indicate the direct resources consumed and the pollutants emitted, expressed by Eq. (1); while the consumption-based EPs indicate the upstream resources consumed and the pollutant emissions caused by the final demand for products, expressed by Eq. (2).

$$ep_p = e\hat{x} \tag{1}$$

$$ep_c = eL\widehat{F_k} = e(I - A)^{-1}\widehat{F_k}$$
⁽²⁾

94 Assume that the economy is divided into n sectors, has k types of final demands (e.g., urban 95 household consumption, fixed investment, etc.), and interacts with the natural environment 96 through m categories of EPs. The $n \times 1$ column vectors ep_p and ep_c indicate the EPs of each sector 97 from the production and consumption perspectives, respectively. The $m \times n$ matrix e indicates the EP intensity per unit of each sector's total output. The $n \times n$ matrix $L = (I-A)^{-1}$ is the Leontief 98 99 *Inverse* matrix (Miller and Blair, 2009), where I is the $n \times n$ identity matrix and A is the $n \times n$ direct 100 input coefficient matrix. The column vectors x and F_k indicate the total output and the k-th category 101 of final demand. The hat ^ represents diagonalizing the vector.

102 **2.2 Structural decomposition analysis**

We perform structural decomposition analysis (SDA) of the quantity (ep) of EP, which is expressed as the product of several independent variables that represent the factors of decomposition. This is shown in Eq. (3):

$$ep = eLY_s Y_c gp \tag{3}$$

The $m \times l$ vector ep is the amount of EP represented by the material flow. The $n \times k$ matrix Y_s represents the share of each of the *n* sectors in each of the *k* categories of final demands. The $k \times l$ vector Y_c stands for the percentage of the total final demand among the *k* categories of final demands. The scalars *g* and *p* are, respectively, the per capita final demand and the population.

110 The change in the EP indicator during [0, t] can be calculated by Eq. (4).

$$\Delta ep = ep(t) - ep(0) \tag{4}$$

111 When we consider the change of each variable over time, Eq. (3) can be expressed as:

$$\Delta ep = \Delta ep_e + \Delta ep_L + \Delta ep_{Y_s} + \Delta ep_{Y_c} + \Delta ep_g + \Delta ep_p \tag{5}$$

$$\Delta ep = \Delta eLY_s Y_c gp + e\Delta LY_s Y_c gp + eL\Delta Y_s Y_c gp$$

$$+ eLY_s \Delta Y_c gp + eLY_s Y_c \Delta gp + eLY_s Y_c g\Delta p$$
(6)

112 The change of notation Δep indicates the change of the EP during a certain period of time. The 113 right-hand sides of Eq. (5) and Eq. (6) represent the changes of the EP caused by the EP intensity 114 change Δe (dEPI), production structure change ΔL (dL), final demand structure change ΔY_s (dys), 115 final demand composition change ΔY_c (dyc), per capita final demand change Δg (dpg), and 116 population change Δp (dpop).

117 To avoid the non-uniqueness problem of SDA, the changes of EP are decomposed by a complete 118 decomposition technique proposed by De Boer (De Boer, 2008). As Δep_e , Δep_L , and Δep_{Ys} are 119 related to economic sectors, we decompose these variables into economic sectors to explore the 120 effect of these driving forces in economic sectors.

121 **2.3 Data Sources**

122 **2.3.1 EP Inventories**

In this paper, material flows are used to represent EPs (Eurostat., 2001). Given the policy relevance and data availability, we choose energy consumption, emissions to air (CO₂, SO₂, and soot), emissions to water (waste water, chemical oxygen demand (COD), and ammonia nitrogen (AN)), and solid wastes as EP indicators. These indicators have received particular attention from the national and local Zhejiang governments – notably, in the 13th National Five-Year Plan (State Council, 2016).

Energy consumption is a comprehensive indicator measured in tons of standard coal equivalent (tce). Energy consumption and CO_2 emissions data are from the China Emission Accounts and Datasets (CEADs). Data on the emissions of other pollutants (SO₂, soot dust, waste water, solid waste, chemical oxygen demand and ammonia nitrogen) from industrial sectors are derived from the Zhejiang Statistical Yearbooks (ZPBS, 2008-2016b) and the Zhejiang Nature Resource and
Environmental Statistics Yearbooks (ZPBS, 2008-2016a).

Similar to most traditional SDA studies, we only consider energy consumption and pollutant emissions of the production sectors, not including those from residential consumption (Su and Ang, 2017). Due to data limitations, we consider the emissions of SO₂, soot, waste water, COD, AN and solid waste only from industrial sectors, while emissions from other sectors including the agriculture, construction, services and household sectors are not included in this study.

140 **2.3.2 Monetary Input-Output Tables**

141 The input-output tables (IOTs) for Zhejiang Province in 2007, 2010, 2012, and 2015 and the 142 population data are from the Zhejiang Bureau of Statistics. Since the IOTs and EPs statistics are 143 based on different sectoral classifications, all industries are aggregated into 26 integrated sectors 144 to be consistent with the industrial classification of environmental data (Supplementary Material 145 (SM) Table S1). In addition, to eliminate the impact of price changes on the results, according to 146 the double deflation method (UNDESASD, 1999), the IOTs are converted into constant prices in 147 2007. The price indexes are derived from the Zhejiang Bureau of Statistics. Moreover, we 148 reconstructed the IOT by removing the imports from the intermediate use and final demand (Liu 149 et al., 2010).

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151 **3. Description of Zhejiang Province and the Zhejiang-Mode**

2 Zhejiang Province is located on China's southeast coastline, maintains a population of 57.4 million, and covers a relatively small total area of 101,800 square kilometers, making it one of the smallest provinces in China. The area consists of mountainous and hilly areas (70.4%), plains and basins (23.2%), and lakes, rivers and reservoirs (6.4%). Moreover, Zhejiang is very poor in natural 156 resource endowment, e.g., there are almost no fossil energy and ferrous metal reserves in Zhejiang 157 Province. Despite these adverse economic conditions, Zhejiang's economy experienced booming 158 development after the economic reform in the year 1978. During the past 40 years, the province 159 has established its own development model, dubbed the "Zhejiang-Mode", which is based on 160 prioritizing and encouraging entrepreneurship, with an emphasis on small market responsive 161 businesses, and the production of low-cost goods in bulk for both domestic consumption and 162 export. Currently, Zhejiang is one of the richest and most developed provinces in China. As of 2018, its gross domestic product (GDP) was USD 8.49×10^{11} , approximately 6.2% of the country's 163 164 GDP. Its GDP per capita was USD 14,907 and ranked 5th in the country.

165 The Zhejiang-Mode is a typical market-oriented economy incorporating strong private sectors. 166 Given the strong involvement of the public sector throughout most of China's provinces, i.e., either 167 through public investment, enterprises, regulation, and management, the Zhejiang-mode 168 represents the most economically liberal or Laissez-faire mode of development in China. The 169 private sector in Zhejiang Province has been playing an increasingly important role in boosting the 170 regional economy since 1978. In the year 2018, there were approximately 6.07 million enterprises 171 in the province, 90% of which were private enterprises. This indicates that on average, one in ten 172 individuals owns an enterprise. The private sector generates 65% of the GDP, 74% of taxes, 77% 173 of exports, and 87% of employment in Zhejiang (Yuan, 2018), all of which are considerably higher 174 percentages than the national averages in China. These private enterprises usually cluster together 175 and produce special products. For example, in 2009, approximately 10% of leather shoes in China 176 were produced and exported by Wenzhou City in Zhejiang Province, contributing to 0.4 million 177 jobs and more than USD 1 trillion in exports. Through the market-oriented development mode featured in the private sectors, Zhejiang Province has been transformed to an epicenter of capitalistdevelopment, market economics, and private enterprises.

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181 **4. Results**

182 **4.1 Trends of Zhejiang's GDP, population and EPs during 2007-2015**

183 As seen from **Figure 1**, Zhejiang's GDP has increased by 128.68% from 2007 to 2015, with an 184 annual growth rate of 10.89%. However, different EPs in Zhejiang Province show different trends 185 during this period. The energy consumption and carbon emissions increased respectively by 32.23% 186 and 13.39%, indicating a relative decoupling from the GDP. Owing to the energy structure 187 optimization practiced by the local government, the growth rate of the total CO₂ emissions in 188 Zhejiang Province slowed or even reversed during the "12th Five-Year Plan" period (State Council, 189 2011). During this period, other EPs, including the emissions of SO_2 , soot, waste water, solid 190 waste, COD, and AN declined respectively by, 32.39%, 17.07%, 26.77%, 65.60%, 68.83%, and 191 48.61%, indicating an absolute decoupling from the GDP. 192 As a result, in the market-oriented development mode featured in the private sectors, EPs in 193 Zhejiang province are decoupled from the GDP during the period of 2007-2015, whereby energy

194 consumption and CO_2 emissions are relatively decoupled, while emissions of SO_2 , soot, waste

195 water, solid waste, COD and AN are absolutely decoupled.



196

197 **Figure 1**. The trends of the GDP, population, and EP in Zhejiang Province during 2007-2015.

198 **4.2 Co-benefits and trade-offs based on driving forces analysis**

199 **4.2.1 Overall effects**

200 This study investigates six socio-economic drivers of eight representative changes of EPs in 201 Zhejiang Province during 2007-2015 (Figure 2). The evolution of these drivers during 2007-2015 202 are shown in SM Figure S1. In general, intensity change is the main driving force behind the 203 reduction of all EPs, contributing -127%, -372%, -263%, -395%, -300%, -178%, -147% and -204 153%, respectively, to the changes of energy consumption and emissions of CO_2 , SO_2 , soot, waste 205 water, solid waste COD, and AN. The per capita demand change is the dominate driver increasing 206 all EPs, contributing to 177%, 405%, 129%, 257%, 164%, 56%, 38%, and 60%, respectively, of 207 the changes in energy consumption, the emissions of CO₂, SO₂, soot, waste water, solid waste 208 COD, and AN. Changes of the population and production structure both increased all EPs by less 209 than 36%. Changes of the final demand structure, however, had small effects, both positive and 210 negative, on the reduction of all EPs, i.e., negative effects on CO₂ and AN emissions and positive

effects on other EPs. Similar to changes in the final demand structure, final demand composition
changes had a relatively small but mixed effect on the reduction of all EPs, i.e., a negative effect
on soot emissions and AN emissions and a positive effect on other EPs.

During the 2007-2015 period, intensity changes reduced all EPs. As a result, there are cobenefits among the reduction of EPs in Zhejiang Province in terms of intensity changes. Meanwhile, there are trade-offs among the reduction of EPs in terms of two driving forces, changes of the final demand structure and changes of the final demand composition. The other three driving forces, including population changes, per capita demand changes, and production structure changes, mainly prevented the reduction of all EPs.



Figure 2. Driving forces behind EPs changes in Zhejiang Province during 2007-2015. Driving forces include the environmental pressure intensity (dEPI), production structure (dL), demand structure (dys), demand composition (dyc), per capita demand (dpg), and population (dpop).

223 4

4.2.2 Sectoral level effects

224 The results of the SDA analysis provide basic information about the co-benefits and trade-offs 225 among different EPs in terms of the overall effects of each driving force. In this paper, we further 226 explore the effects of each driving force on the changes of EPs at the economic sectoral level, and 227 analyze the co-benefits and trade-offs among different EPs in terms of the effect of each driving 228 force on the economic sectoral level. Conventionally, in a certain economic sector, co-benefits 229 occur when two EPs decrease, while trade-offs occur when one EP increases and another decreases. 230 In this paper, we consider 'strict co-benefits' at the sectoral level, i.e., co-benefits that occur when 231 all eight (rather than at least two) EPs decrease in a sector. Furthermore, we define trade-offs at 232 the sectoral level as at least one EP changing in the opposite direction to that of another EP. Here, 233 we show the main effects of the three driving forces on the sectoral level, including intensity 234 changes, production structural changes, and final demand structural changes. Detailed results and 235 analyses can be seen in SM Figures S2-S4.

At the sectoral level, the effect of driving forces on changes in EPs varies greatly. The effect of intensity changes on EPs is mainly reflected in the Electric Power and Heat Power sector. The effects of production structural changes on EPs can be seen mainly in the Services; Services; Smelting and Rolling of Metals; and Papermaking sectors. The effects of final demand structural changes on EPs can be seen mainly in the Textile; and Chemical Industry sectors.

The effect of the driving force on changes in EPs in a specific sector may be opposite to its overall effect. The results also reveal that although the overall effects of intensity changes are

positive for the reduction of EPs, there are still some economic sectors which prevented the reduction of some EPs. As shown in **Table 1**, among all 26 sectors, there are still five, five, six, ten, four, six, two and three sectors in which intensity changes increased respectively for energy consumption and emissions of CO₂, SO₂, soot, waste water, solid waste, COD, and AN.

247 Focusing on the effects of intensity changes on all EPs across all economic sectors, the results 248 show that there are only five sectors in which intensity changes decreased all EPs (Figure 3). 249 These included Foods and Tobacco; Textile; Textile Wearing Products; Papermaking; and 250 Machinery. In all 21 other sectors, intensity changes decreased some EPs but increased other EPs. 251 As a result, in terms of the intensity changes in the five sectors, the reduction of all EPs had strict 252 co-benefit effects, while in the remaining 21 sectors, the reduction of EPs had trade-off effects 253 with other EPs. This strict co-benefit effects and trade-off effects among EPs can also be found for 254 production structure changes and final demand structure changes (Figure 3).

Table 1. The number of sectors in which EP increased (+) or decreased (-) in Zhejiang Province during
2007-2015

	Driving Forces Analysis						Accounting Analysis			
	intensity changes		production structure chang		final ses structu	demand are changes	production- based		consumption- based	
	+	-	+	-	+	-	+	-	+	-
energy consumption	5	21	12	14	14	12	23	3	17	9
CO_2	5	21	12	14	14	12	12	14	15	11
SO_2	6	20	12	14	13	13	14	12	4	22
Soot	10	16	10	16	15	11	19	7	12	14
waste water	4	22	14	12	15	11	10	16	5	21
solid waste	6	20	13	13	16	10	16	10	6	20
COD	2	24	14	12	14	12	6	20	1	25
AN	3	23	14	12	14	12	10	16	3	23



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Figure 3. Strict co-benefits and trade-offs among eight EPs in Zhejiang's economic sectors during
2007-2015, along with the analysis of accounting and driving forces. Full data supporting this
graph are listed in SM Tables S2-S8.

263 **4.3 Co-benefits and trade-offs analysis based on accounting analysis**

Using the EEIO model, we account EPs and their changes during the 2007-2015 period in economic sectors from both the production and consumption perspectives (**Figure 4**). Analysis on the economic sectors dominating EPs are shown in the **SM**. Based on these observations, we analyze how economic sectors contribute to the changes of EPs and the co-benefits and trade-offs among different EPs of economic sectors.

269 The results in **Figure 4** illustrate that the contribution of sectors to EPs changes varies greatly 270 from different accounting perspectives. As depicted in Table 1, from the production perspective, 271 there are 3, 14, 12, 7, 16, 10, 20 and 16 sectors among all 26 sectors in which EPs decreased, 272 respectively, for energy consumption and emissions of CO₂, SO₂, soot, waste water, solid waste, 273 COD, and AN. In comparison to results from the production perspective, EPs decreased in more 274 sectors from the consumption perspective. Specifically, there are 9, 11, 22, 14, 21, 20, 25 and 23 275 sectors in which EPs decreased, respectively, for energy consumption and emissions of CO_2 , SO_2 , 276 soot, waste water, solid waste, COD, and AN. For example, from the production perspective, 277 energy consumption in all sectors increased except for in three sectors, i.e., the Mining and 278 Washing of Coal; Non-Ferrous Metal Ores; and Electric Power and Heat Power sectors. In contrast, 279 from the consumption-based perspective, energy consumption largely decreased in the Machinery; 280 Manufacture of Artwork; and Electric Power and Heat Power sectors, accounting for respectively 281 96.33 Mtce, 101.81 Mtce, and 64.17 Mtce. The Electric Power and Heat Power sector increased 282 CO_2 emissions by 13.03 Mt from the production-based perspective; however, this sector reduced 283 CO₂ emissions by 4.76 Mt from the consumption-based perspective. The Construction sector 284 contributed to the reduction of soot emissions (5.02 Mt) from the consumption-based perspective 285 but slightly increased soot emissions from the production-based perspective.



Figure 4. Production-based and consumption-based EP changes of sectors in Zhejiang Province
during 2007-2015. EC, WW, and SW indicate energy consumption, waste water, and solid waste,
respectively, in the figure. Red bars and blue bars indicate EP decrease and increase, respectively,
in the figure. Full data supporting this graph are listed in SM Tables S5-S8.

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291 In general, co-benefits mainly exist in the Mining sector, as the Mining sector contributed to the 292 reduction of all EPs in Zhejiang Province during the 2007-2015 period. Given the resource 293 endowment of Zhejiang Province, the small Mining sector grew at a very low rate during the 2007-294 2015 period and, consequently, caused a smaller effect on changes to all EPs. The trade-offs mainly 295 exist in the Manufacturing; Electricity and Water; and Construction sectors. Taking the Textile 296 sector as an example, energy consumption and the emissions of CO_2 increased, respectively, by 297 284 Mtce and 1.77 Mt; however, other EPs decreased during the 2007-2015 period. Most 298 significantly, the discharge of waste water decreased by 11,640 Mt from the consumption 299 perspective. These observations indicate that there are co-benefits between energy consumption reduction and CO₂ emission mitigation in the manufacturing sector and trade-offs between energy
 consumption reduction and the reduction of other EPs.

302 When we use strict co-benefits (as defined above) to evaluate our results, we find that strict co-303 benefits and trade-offs vary greatly in economic sectors from different accounting perspectives. 304 From the production perspective, there is only one sector (the Non-Ferrous Metal Ores sector) 305 among the 26 sectors in which strict co-benefits occur among all EPs. From the consumption 306 perspective, there are eight sectors with strict co-benefit effects for all EPs. These include the 307 Mining and Washing of Coal; Ferrous Metal Ores; Timbers and Furniture; Nonmetallic Mineral 308 Products; Machinery; Communication Electronic Equipment; Measuring Instrument and 309 Machinery; and Electric Power and Heat Power sectors.

Based on the results for consumption-based EPs (**SM Figure S5 and Tables S9-S11**), we can further analyze effects of final demand changes on EP changes and identify the co-benefits and trade-offs among the EPs caused by each category of final demand. Results show that outflow change is the dominant driver behind changes in all EPs. This is mainly because Zhejiang Province's economic development relies on exports during this period. Results also show that there are no strict co-benefits among all eight EPs caused by the changes in the final demand.

316 **5. Discussions**

Under the market-oriented economic development mode featured in the private sector, Zhejiang Province has made remarkable achievements in economic development and EPs reductions during 2007-2015. Given the high speed of economic growth (with average annual GDP growth rates of 10.9%), all eight EPs still successfully decoupled from economic growth. Specifically, relative decoupling occurred for energy consumption and CO_2 emissions, while absolute decoupling occurred for emissions of SO_2 , soot, waste water, solid wastes, COD and AN. As a result, it becomes a very important issue for both scholars and policy-makers to uncover the reasons behind this phenomenon and to reveal the co-benefits and trade-offs among these EPs. This research contributes in the following three aspects: 1) it reveals the drivers underlying reductions in EP within a fast-economic development mode; 2) it identifies the co-benefits or trade-offs among different EPs; and 3) it provides some generalized policy implications on reducing EPs.

328 **5.1 The drivers of EP reductions**

329 Our results show that intensity change is the main driving force behind the reduction of all EPs 330 in Zhejiang Province during the 2007-2015 period. Intensity change contributes -127%, -372%, -331 263%, -395%, -300%, -178%, -147% and -153%, respectively, to the changes of energy 332 consumption and emissions of CO₂, SO₂, soot, waste water, solid waste COD, and AN. This is 333 primarily due to the refined policy on promoting cleaner production in Zhejiang province. 334 Compared with the governments of other provinces in China, the government of Zhejiang is 335 implementing more refined policies to eliminate backward production facilities for promoting 336 cleaner production. To stimulate Zhejiang's cities and towns for promoting cleaner production, 337 policymakers have linked the current reduction activities with the future development space, i.e., 338 more reduction of EPs will permit for more future emission space (DEEZP, 2015). To promote the 339 reduction of EPs within individual enterprises, the Zhejiang government evaluates the performance 340 of enterprises, especially among heavy pollution industry clusters, to increase competition in 341 reducing EPs by implementing cleaner production. These refined policies effectively increase the 342 technological level of Zhejiang's industries and substantially reduce EPs. Zhejiang's policy 343 experience in this avenue can be learned by other sub-regions within China.

The per capita demand change is the dominate driver which is increasing all EPs, contributing to 177%, 405%, 129%, 257%, 164%, 56%, 38%, and 60%, respectively, to changes in energy

346 consumption, emissions of CO₂, SO₂, soot, waste water, solid waste COD, and AN. This is 347 primarily due to the fast increase of affluence in Zhejiang province during the period 2007-2015. 348 According to data from Zhejiang Provincial Bureau of Statistics (ZPBS, 2008-2016b), per-capita 349 final demand has increased by 84%, from 48,000 CNY in the year 2007 to 88,000 CNY in the year 350 2015. The other four driving forces have relatively small effects on changes to EPs. Specifically, 351 changes of population and production structure both increased all EPs by less than 36%. Changes 352 to the final demand structure and final demand composition had both a relatively small but mixed 353 effect on the reduction of all EPs.

354 In line with results from previous research, e.g., where (Liang et al., 2014) examine the driving 355 forces of EPs at the Chinese national level, our research at the regional level, i.e., Zhejiang 356 province, also reveals that intensity changes are the major driving forces for reducing EPs, while 357 per-capita final demand is the major driving force for increasing EPs. However, our research 358 advances previous studies by further exploring the performance of the driving forces at the 359 sectorial level. The effect of the driving force on changes in EPs in a specific sector may be 360 opposite to its overall effect. As a result, the advancement of these refined results can provide 361 further targeted policy suggestions relevant to reducing EPs by making use of socio-economic 362 drivers at the economic sectorial level.

Using intensity changes as an example, i.e., the major driver for reducing EPs, we demonstrate how to make targeted policy suggestions for reducing EPs. Our results reveal that during the period of 2007-2015, the intensity effect of reducing EPs, such as energy consumption and emissions of CO₂ and SO₂, is mainly reflected in the Electric Power and Heat Power sector. The decrease of intensity in this sector reduced energy consumption, CO₂ emissions, and SO₂ emissions respectively by 1057.49 Mtce (29.36%), 105.16 Mt (66.97%), and 48.89 Mt (74.13%). However,

there are still some economic sectors that prevented the reduction of some EPs, e.g., the Agriculture and the Mining and Washing of Coal sectors. As a result, if policy-makers intend to reduce EPs by decreasing intensity, special attention should be paid to these sectors.

Similar to the intensity changes, analysis on the performance of other driving forces can also provide more targeted policy suggestions. Specifically, if we rely on controlling the production structure to reduce EPs, policies should focus on the Services; Smelting and Rolling of Metals; and Papermaking sectors. If the aim is to reduce EPs by adjusting the final demand structure, policies should focus on the Textile and Chemical Industry sectors.

377 In future development, population and per capital final demand may both increase with the rapid 378 economic growth of Zhejiang Province, which will also inevitably increase all EPs. As a result, 379 we should still rely on intensity changes to reduce EPs by promoting technological advancement. 380 The potential effects of the final demand structure and final demand composition changes should 381 also be viewed with great importance; whereby, EP mitigation will be more effective through the 382 optimization of both the final demand structure and the final demand composition. Currently, 383 production structure changes increased all EPs, and policy-makers should spend more effort on 384 the action of "Industrial Structural Adjustment" launched by both the central and local 385 governments to reverse the effect of production structure changes on EPs. Specifically, the action 386 of "Industrial Structural Adjustment" should attach great importance in the Services; Smelting and 387 Rolling of Metals; and Papermaking sectors.

388 5.2 Co-benefits and trade-offs among EPs

This study reveals that there are both co-benefits and trade-offs among the reduction of EPs in Zhejiang Province during the 2007-2015 period. In term of the driving forces, results in **Figure 2** also illustrate that the strict co-benefits mainly exist in intensity changes, while the trade-offs are 392 observed from the final demand structure and composition. In terms of economic sectors, results 393 on where the co-benefits and trade-offs exist are quite different based on different accounting 394 perspectives. From the production perspective, there is only one sector (the Non-Ferrous Metal 395 Ores sector) among the 26 sectors in which strict co-benefits occur among all eight EPs; while 396 from the consumption perspective, there are eight sectors with strict co-benefit effects for all the 397 EPs.

398 Previous research, e.g., (Yu et al., 2015), demonstrate that trade-offs in reducing EPs exist in 399 the production structure change for Chongqing during 2000–2010. Our study advances previous 400 research in the avenue through the following three aspects. First, our study reveals that trade-offs 401 of reducing EPs exist in the final demand structure and final demand composition, for Zhejiang 402 during 2007-2015. As a result, trade-offs may exist in both the production structure changes and 403 demand structure changes. Second, our study further explored the sectorial level effects of co-404 benefits and trade-offs for reducing EPs. Understanding the co-benefits and trade-offs at the 405 sectorial level may help policy-makers achieve the goal of reducing EPs more efficiently.

Using the intensity changes as an example, we demonstrate how to identify specific sectors and provide targeted policy suggestions on reducing EPs. At the sectorial level, results in **Figure 3** show that the reduction of all eight EPs had strict co-benefit effects between each other in five sectors and trade-off effects in the remaining 21 sectors. These five sectors include Foods and Tobacco; Textile; Textile Wearing Products; Papermaking; and Machinery. As a result, these five sectors can be identified as the targeted sectors where EPs can be decreased more efficiently by making use of the co-benefits of intensity changes.

Similar to the intensity changes, analysis about the performance of other driving forces can also
provide more targeted policy suggestions. Specifically, in terms of production structure changes,

the reduction of all eight EPs had strict co-benefit effects between each other in six sectors and trade-off effects in ten sectors. In terms of final demand structure changes, the reduction of all eight EPs had strict co-benefit effects between each other in nine sectors and trade-off effects in five sectors. These sectors should garner the full attention of policy-makers. If co-benefits can be pursued and trade-offs avoided, policy-makers may be able to lower the overall costs for mitigating all EPs.

421 **5.3 Policy implications**

422 The new findings of our research can also provide some generalized policy implications for the423 reduction of EP.

424 (1) Policy-makers should attach great importance to the sectorial level analysis of the driving 425 forces as it may provide more chances for reducing EPs. The overall effect of driving forces behind 426 changes of EPs is the sum of their effects in each economic sector. At the sectorial level, the effect 427 of driving forces on changes in EPs varies greatly. Moreover, the effect of the driving force on 428 changes in EPs in a specific sector may be opposite to its overall effect. Some evidence of this 429 phenomenon can be found in the results of our study. Results from the analyses of the driving 430 forces underlying changes to Zhejiang's EPs, revealed that although the intensity changes reduced 431 all EPs overall, they also increased a few EPs in particular economic sectors. As a result, policy-432 makers should not only evaluate the overall performance of the driving forces behind changes to 433 EPs but also their performance at the sectorial level. The more refined evaluation of the effects of 434 the driving forces will help policy-makers identify undetected economic sectors in which the 435 driving forces prevent or promote the reduction of EPs. Specifically, for driving forces that 436 promote the overall reduction of EPs, policy-makers should be cautious about whether there are 437 still some sectors in which the driving forces prevent reductions in EPs. For driving forces that

438 prevented the overall reduction of EPs, policy-makers should not be disappointed, as there may be439 some sectors in which the driving forces promote reductions in EPs.

440 (2) Policy-makers should make full use of the co-benefits and trade-offs of EPs at the sectorial 441 level to reduce EPs more efficiently. From this study, we provide suggestions for dealing with the 442 challenge and opportunities of the co-benefits and trade-offs among EPs. First, policy-makers 443 should focus on a wide range of EPs rather than on a single EP, as there may be trade-offs among 444 these EPs and the reduction of some EPs may induce the increase of other EPs. Second, policy-445 makers should analyze co-benefits and trade-offs among the EPs from each of the driving forces 446 and pay full attention to all the driving forces, rather than rely on only a single driving force. If 447 trade-offs among EPs caused by some driving forces are inevitable, one should make full use of 448 other driving forces that induce co-benefits among EPs to reduce all EPs overall. Third, it is 449 necessary for policy-makers to account for EPs from multiple perspectives when evaluating the 450 co-benefit and trade-off effects of EPs at the economic sectorial level. By using multiple 451 accounting methods, i.e., production- and consumption-based accounting methods, one will not 452 only identify different sectors that are critical for changes to EPs but also identify the co-benefits 453 and trade-offs among EPs at the sectorial level. Moreover, to seek more opportunities relevant to 454 the mitigation of EPs at the sectorial level, policy-makers should strengthen inter-sectorial 455 coordination and establish a joint evaluation mechanism among different sectors.

456

457 **6.** Conclusions

It is a challenge for an economic system to achieve rapid economic growth while reducing EPs.
Previous studies mainly focus on the individual driving forces of EPs, the consideration of the cobenefits and trade-offs among different EPs and policies have been considerably overlooked. In

461 China, previous studies have mostly engaged these issues at the national level and have overlooked 462 the regional socio-economic characteristics – this presents a mismatch between regional policy 463 applications and average national level research findings. Towards this end, this study analyzes 464 the driving forces for changes of eight typical EPs in Zhejiang province during the 2007-2015 465 period. More specifically, this study focuses on the co-benefits and trade-offs for the reductions of 466 these EPs at the sectorial level. Our findings show that per-capita final demand is the major driving 467 force for increasing EPs, which contributes 177%, 405%, 129%, 257%, 164%, 56%, 38%, and 60% 468 to the changes of energy consumption and the emissions of CO₂, SO₂, soot, waste water, solid 469 waste COD, and AN during 2007-2015. Results also revealed strict co-benefits in the reduction of 470 all eight EPs due to intensity change, which contributes -127%, -372%, -263%, -395%, -300%, -471 178%, -147% and -153% to the changes of energy consumption and emissions of CO₂, SO₂, soot, 472 waste water, solid waste COD, and AN. In general, EPs have more trade-offs than co-benefits at 473 sectoral level. Compared with the production-based accounting, the consumption-based 474 accounting observed more strict co-benefits of EPs at sectoral level. Our findings suggest 475 important policy implications associated with utilizing co-benefits and avoiding trade-offs for EP 476 mitigation: making full use of all driving forces, strengthening intersectoral coordination, and 477 establishing a joint evaluation mechanism among different sectors. As the economic development 478 mode in Zhejiang province represents one of China's future market-economy development modes, 479 the experience from Zhejiang's development can be referenced by other Chinese regions and other 480 developing economies around the world.

481 Due to data availability, this study considers only eight typical EPs and accounts for EPs from 482 the production and consumption perspectives. Future studies may cover more EPs and examine 483 them from more perspectives, e.g., the income and betweenness perspectives (Liang et al., 2016). 484 As this study employs EEIO and SDA approaches, the results could be influenced, to some extent,

485 by sector aggregation (Su et al., 2010). Currently, due to the availability of data, there are 26

486 economic sectors in this study – the issue of sector aggregation can be examined as a future

- 487 research avenue.
- 488

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