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Assessing sustainable development pathways for water, food, and energy security in a transboundary river basin

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15 Abstract

Worldwide hundreds of millions of people suffer from water, food and energy insecurity in transboundary 16 17 river basins, such as the Zambezi River Basin. The interconnected nature of nexus is often not recognized 18 in investment planning and many regional policymakers lack adequate tools to tackle it. Future growing 19 demands and climate change add an additional challenge. In this study, we combine policy relevant co-20 developed stakeholder scenarios and integrated nexus modeling tools to identify key solutions to achieve 21 sustainable development in the Zambezi. Results show that siloed development without coordination 22 achieves the least economic and social benefits in the long term. Prioritizing economic benefits by 23 maximizing the use of available natural resources results in the expansion of irrigated areas by more than 24 a million hectares and increase in hydropower production by 22,000 GWh/year in the coming decades, 25 bringing significant economic benefits, up to \$12.4 billion per year, but causes local water scarcity and 26 negative impacts on the environment. Combining environmental protection policies with sustainable 27 investments of \$7.2 billion per year (e.g. groundwater pumping and wastewater treatment and reuse, 28 irrigation efficiency improvements, and farmer support aimed to improve food security and productivity) 29 results in significantly higher social benefits with economic benefits that still reach \$11.3 billion per year.

30 Keywords: water-energy-land; food security; nexus; sustainable development; integrated modeling;

31

32 1 Introduction

33 The growing demand for energy, food and water have exerted significant pressures on natural resources 34 during the last decades, sometimes compromising the functioning of ecosystems and the vital services 35 they provide (Jägermeyr et al., 2017; Pastor et al., 2019; Veldkamp et al., 2017). Population growth and 36 increasing standards of living amplifies the challenge to meet these demands sustainability (Bauer et al., 37 2016; Greve et al., 2018; O'Neill et al., 2017; Popp et al., 2016; Riahi et al., 2016). Climate change could 38 further exacerbate this challenge, by affecting water availability and quality, increasing the occurrence 39 and severity of extreme events, and reducing crop yields, among many other impacts (Elliott et al., 2014; 40 Mosley, 2015; Prudhomme et al., 2014; Schewe et al., 2014a; Whitehead et al., 2009). As such, regional 41 policymakers need to adapt current management practices and investments to secure a reliable future 42 supply of sustainable energy, food and water. However, adaptation options are often constrained by 43 competing objectives and uncertainty related to future socioeconomic and climatic changes, and at the 44 same time involve multiple stakeholders with different priorities. Therefore, an appropriate choice of 45 options should be informed using an integrated nexus framework which combines qualitative methods

and quantitative tools. In recent years, the scientific community has embraced the concept of nexus to specifically recognize the energy, food and water sectors as interconnected and interdependent, encouraging the shift from a sectoral focus on production maximization to improving cross-sector efficiencies (Hoff, 2011; Kahil et al., 2019; Wada et al., 2019). The value of the nexus approach increases in transboundary and developing river basins such as the Zambezi River Basin (hereafter referred to as the Zambezi), where major sectoral investment plans are considered and impacts may spread from one country to another.

As one of the largest river basins in Africa, the Zambezi basin has significant water, land, and other natural resources and covers an area of 1.4 million km² spanning over eight countries (Angola, Botswana, Malawi, Mozambique, Namibia, Tanzania, Zambia and Zimbabwe) (Figure 1). The basin is home to more than 40 million people, where livelihoods in the region are tied to agricultural development and are characterized by high levels of poverty and food insecurity (Phiri et al., 2017). The population of the basin is estimated to reach almost 80 million by 2050 and the GDP to grow by about 5% per year (Dellink et al., 2017; Fricko et al., 2017; KC and Lutz, 2017) (SI Table S8 and S9).

Owing to the abundance of water resources, investing in hydropower and irrigation has long been considered as the means for realizing the economic potential of water resources in the Zambezi (World Bank Group, 2010a). Moreover, significant investments in water, sanitation, and hygiene (WASH) infrastructure in the region are required to improve the poor WASH services and keep up with the region's growing population. With successful investments the region could achieve many of the United Nations' Sustainable Development Goals (SDGs) related to poverty alleviation, improved health, food and energy securities, and economic prosperity.

67 Hydropower generation is one of the major economic activities in the Zambezi, with an installed capacity 68 of about 5,000 MW supplying electricity to riparian countries and neighboring countries through the 69 Southern African Power Pool. Future hydropower expansion plans in the Zambezi, as seen in Figure 1, 70 include more than 11,000 MW of new large-scale hydropower projects (Cervigni et al., 2015; Mulligan et 71 al., 2020; Spalding-Fecher et al., 2016; World Bank Group, 2010a, hydropower facilities described in SI 72 Section 4.6, SI Table S11 and S12, SI Figure S19). Currently, about 183,000 ha of cropland area in the 73 Zambezi is irrigated, representing only 5% of the region's irrigation potential (Frenken, 2005). Various 74 irrigation projects under development could bring an additional 336,000 ha over the coming years, while 75 more optimistic, ambitious irrigation plans estimate that an additional 1.2 million ha could be brought 76 into production (World Bank Group, 2010a).

77 These major investment plans have been developed independently and without conducting an integrated 78 assessment of the potential negative trade-offs that could emerge among these competing sectors at the 79 water-energy-land nexus (Spalding-Fecher et al., 2016). Examples of such nexus trade-offs include impacts 80 of upstream irrigation water withdrawals on hydropower generation downstream and impacts of 81 decisions to release reservoir water for use by agriculture or store it for future electricity generation. 82 Moreover, these investments do not consider or have a limited view of the impacts of future 83 socioeconomic and climatic changes, implications for downstream countries and sectors, stakeholders' 84 preferences, and the need to fulfill environmental commitments such as minimum environmental flow 85 requirements and climate change mitigation.



Figure 1 Installed and planned hydropower and main irrigated crops around the year 2010 within the Zambezi River basin (large map): Numbers indicate the 21 subbasins distinguished in the modelling framework (SI Section 3.2, Figure S6, and Table S2). Basin and subbasin borders are rasterized using a 5 arcmin resolution for modeling purposes. Insets show irrigated cropland areas and hydropower facilities

91 in two selected subbasins where hydropower and irrigated areas are in close proximity: (a) Upper Kafue
92 wetlands and (b) Shire River. Source: Authors' own elaboration of data sources.

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Despite the significant contribution of previous studies focused on future sectoral investments in the region (such as those from Payet-Burin et al. (2019), Spalding-Fecher et al. (2016), Tilmant et al. (2012) and World Bank Group, 2010a), most did not subject their assessments to the impact of long-term climatic trends combined with socioeconomic development which significantly impacts the regional supply and competing demand for water, energy, and food. These studies relied heavily on exogenous future trends and presented little to no linkage between the basin and the larger Southern Africa region and global market context which impacts the profitability for energy and agricultural products (See SI Section 3).

101 In this study, we explore the water, energy and land nexus interactions using an integrated nexus 102 modeling framework (INMF). The INMF incorporates local data, solution focused co-designed scenarios, 103 and state-of-the-art hydrological, hydro-economic, crop growth, water quality, and economic land use 104 models. We apply the INMF to the Zambezi to evaluate three future basin scenarios that combine various 105 policies and investments under future climate and socioeconomic changes and examine the impacts on 106 the basin over a wide set of nexus indicators in order to understand the sectoral trade-offs within the 107 water-energy-land nexus and management options that make achieving the basin's development goals 108 possible.

109 2 Methods

110 To address the nexus challenges of the Zambezi, we combine a participatory approach to co-develop with 111 stakeholders a set of future pathway scenarios with quantitative integrative modeling of the scenarios 112 and nexus solutions. This study makes use of multiple visions of future pathways and a wide range of 113 nexus management solutions (e.g., adoption of efficient irrigation systems, use of groundwater and non-114 conventional water sources, optimal allocation of water resources, and food trade) to achieve multiple 115 development goals. Our stakeholder approach (2.1) was carried out and the INMF (2.2) developed through 116 the Integrated Solutions for Water, Energy and Land (ISWEL) project with the support of the Zambezi 117 Watercourse Commission (ZAMCOM).

118 2.1 Stakeholder engagement and participatory approaches to explore the nexus

119 The stakeholder scenario development process is based on a participatory multi-scale design aimed to

- produce policy relevant results (Karner et al., 2019; Kok and van Delden, 2009; Palazzo et al., 2017) which
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121 is further elaborated in Wada et al. (2019) and in the ISWEL Project Progress Reports (Balkovic et al., 2018, 122 2017). Drivers influencing potential development pathways in the Zambezi occur at different scales, from 123 local to global, and are differentiated by the so-called "sphere of uncertainty" and "sphere of influence" 124 (van Notten, 2006). In order to act as a bridge between science and policy, our approach considers the 125 measures and policies, so-called decision units (Zurek and Henrichs, 2007), to which basin stakeholders 126 (Zurek and Henrichs, 2007) have the ability to agree and to adopt (sphere of influence), as well as 127 important global developments and potential external shocks and uncertainties which belong to the 128 stakeholder decision context. Local planning processes need to adapt to uncertainties to achieve the 129 desired water, energy and land development goals in the medium to long term.

The objectives of stakeholder engagement, summarized in Figure 2, were to identify country and basin development priorities and the main nexus challenges based on stakeholder preferences and views that could be represented within the modeling framework and to co-develop alternative basin visions and sustainability pathways.

134 We facilitated two participatory consultations with regional stakeholders and researchers and a number 135 of bilateral meetings from 2017 to 2020. From the first consultations, we synthesized the development 136 priorities and nexus challenges facing the basin (step 1 in Figure 2), while in parallel, adapting different, 137 future global development scenarios to provide external challenges for the stakeholders to consider (step 138 2 in Figure 2). Using this challenge context, we co-developed future pathways and visions for the basin 139 focusing on water, energy, land, and overall development goals for 2050 (step 3 in Figure 2). The nexus 140 challenges of the basin at present and the visions were quantified using the INMF (step 4 in Figure 2) and 141 presented to various stakeholder groups to get feedback and refine the framework and scenarios (step 5 142 and step 6 in Figure 2). (See SI Section 1)



Figure 2 Summary of the process describing the participatory approach to the development of the basin
scenarios Note: R: Researchers; S: Stakeholders. Source: Authors' own elaboration; Graphic designer:
Bartosz Naprawa; Reproduced from the ISWEL Project Progress report (Balkovic et al., 2018)

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149 2.2 Integrated Nexus Modeling Framework

150 To assess the tradeoffs within the water-energy-land nexus and potential management solutions we 151 developed the INMF that links, in a consistent way, well-established hydrological, hydro-economic, 152 economic land use, crop process and water quality models, represented schematically in Figure 3. Our 153 modular framework allows for the detailed representation of single systems, with the consistent linkage 154 among these systems, facilitating a more effective integrated optimization of nexus management solutions. The modeling framework uses 21 distinct and linked subbasins within a hydrological network 155 156 to model the water dynamics for different water sources and demand sectors across the network of eight 157 riparian countries (SI Section 3.2 provides detail on the subbasin delination). The representation of global 158 trade and socioeconomic development, market feedbacks in the framework allows the impacts of the 159 basin-level analysis to be globally consistent (Palazzo et al., 2017).



Figure 3 Schematic overview of the integrated nexus modelling framework (INMF) for the Zambezi River
Basin. Source: Authors' own elaboration; Graphic Design: Adam Islaam

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The INMF can assess basin-level development plans or policies for managing water, energy and 164 165 agriculture. The modular and scalable approach allows the detailed representation of each sector with 166 input data or quantitative modeling results to be upscaled from households and land units to sub basins. 167 Although the INMF is used to assess nexus trade-offs at a basin level, the basin can also be analyzed across a network of eight countries. The analysis is made globally consistent through regional and international 168 169 markets and socioeconomic and climate drivers of global change (Palazzo et al., 2017). The INMF evaluates 170 impacts of investments in water access and sanitation, hydropower expansion, irrigation development, 171 policies for climate mitigation and streamflow protections, and regional trends in socioeconomic 172 development and climate change.

The integrated nexus modeling framework (INMF) links process-based hydrological (CWatM (Burek et al.,
2020)) and crop modeling (EPIC (Balkovič et al., 2013; Williams and Singh, 1995)), water quality (MARINA
(Strokal et al., 2016; Wang et al., 2019)) and economic optimization models of land use (GLOBIOM (Havlík
et al., 2011; Pastor et al., 2019)) and water use (ECHO (Kahil et al., 2018)).

The Community Water Model CWATM is a fully open-source, large-scale integrated hydrological and channel model which calculates water availability (surface and groundwater) and environmental flow requirements, as well as the socio-economic water demands and impacts from water infrastructures such as reservoirs, groundwater pumping, and irrigation (Burek et al., 2019). CWatM provides indicators at the sub-basin level basin of run-off, discharge, groundwater recharge, and environmental flow requirements.

ECHO is a bottom-up linear optimization model of the water system that includes an economic objective function and represents the most relevant biophysical and technological constraints (Kahil et al., 2018). ECHO provides indicators at the sub-basin level of water use and withdrawals from hydropower, agriculture, municipal and industrial uses, water supply technologies, and water supply costs and benefits.

The Global Biosphere Management Model (GLOBIOM) is a global partial equilibrium model that is used to model the supply and demand of agricultural products at a high spatial resolution in an integrated approach that considers the impacts of global change (socioeconomic and climatic) on food, feed, and fiber markets (Havlík et al., 2011; IBF-IIASA, 2023). GLOBIOM provides indicators of regional crop and livestock production and demand, international trade, land use change and emissions, food security, irrigated area by crop and system, water demands for irrigation, and irrigation investment costs and benefits.

EPIC (Balkovič et al., 2013; Williams and Singh, 1995) is a globally gridded crop growth model that uses pixel-level biophysical conditions to simulate crop yields, nutrient and water requirements for crop products at a high spatial resolution. The model is used to simulate biophysical processes of agricultural ecosystems and used to estimate spatially explicit crop productivity potentials and input requirements to reach those potentials (nitrogen, phosphorous and water) for 17 crops (Balkovič et al., 2013).

The Model to Assess River Inputs of Nutrients to seAs (MARINA) (Strokal et al., 2016) is a nutrient model that quantifies river export of different nutrient forms (dissolved organic and inorganic nitrogen and phosphorus) to the river mouth by source at the sub-basin scale on an annual basis. It quantifies dissolved nutrient export by rivers as a function of human activities on land and nutrient retention in rivers, lakes and reservoirs.

The three primary models (CWatM, ECHO and GLOBIOM) included in the INMF use the same harmonized input data (subbasin map and network and scenario assumptions), and they are soft-linked: relevant output of one model is used as input into the other model. The exchange of information between models ensures that nexus challenges, trade-offs and synergies are modelled in an integrated way. As an example

207 of this integrated linkage, CWatM provides projections of water availability including runoff, groundwater 208 recharge, environmental flow requirements, and municipal, and industrial water demands to ECHO. 209 GLOBIOM projects and passes on the water demand for irrigation and the relative profitability of irrigated 210 crop production when water is considered unlimited (i.e. unconstrained irrigation water availability) to 211 ECHO. ECHO can then determine the optimal allocation of water to the different sectors (irrigation, 212 hydropower, households and industries) based on each sector's profitability and taking into account 213 various technical and environmental constraints. ECHO considers the river routing and takes into account 214 how water is retained, used, or transferred to downstream users across the basin. The optimized water 215 allocation and change in water price for irrigation is used as an input into GLOBIOM to run for the final 216 time. The different water demand projections from GLOBIOM provide different insights: the 217 "unconstrained run" provides an upper bound of irrigation potential if water scarcity is not considered 218 and irrigation takes into account only the relative profitability of the crops grown under irrigation systems 219 and the run with full "CWatM-ECHO-GLOBIOM" chain takes into account the water balances and relative 220 profitability of each water demanding sector and considers the benefits from infrastructure investment 221 in different sectors.

222 The supporting models (EPIC and MARINA) provide input data or assess the impacts of the main model 223 outputs: crop yield and input requirements for different management systems are simulated by the 224 gridded crop model EPIC and nutrient loading is assessed by the MARINA model. EPIC provides GLOBIOM 225 information on the change in crop yield due to changing climatic conditions and input requirements under 226 different management systems (Leclère et al., 2014). Changes in cropland area, crop production and 227 fertilizer application are passed from GLOBIOM at the subbasin level along with runoff and discharge from 228 CWatM to MARINA which quantifies the nutrient loading from agricultural production and domestic 229 wastewater. The individual model components of the INMF and Zambezi basin data sources used by the 230 modeling framework are further described in the SI Section 4: Detailed model descriptions.

The INMF assesses the impacts of climate change on precipitation and irrigation water demand using projections from global circulation models (GCMs) based on the IPCC emission scenarios (IPCC AR5). The calibrated Zambezi basin outputs produced by CWatM were compared with the hydrological model ensemble (Schewe et al., 2014b) from the inter-sectoral impact model inter-comparison project (ISI-MIP) fast track data (Warszawski et al., 2014) under the RCP 6.0 scenario (see SI Section 4.6: Data sources).

236 3 Results

237 3.1 Nexus scenarios for development

The three co-developed pathway scenarios of our study are centered around stakeholder identified challenges and visions for the future of water, energy, and land in the basin. The future visions consider the prioritization of different possible development plans and environmental goals at local and basin scales.

242 The scenarios, as summarized by Box 1 below and described gualitatively in the SI Section 2, provide 243 context for various assumptions on policies for water management, agriculture and land, and energy and 244 climate, which were then included in the INMF and quantified to the year 2050. In the "Business-as-usual" 245 **BAU** scenario each sector considers surface water as the main source for water supply with little 246 coordination across sectors and basins and with no investment in alternative water sources. In the 247 "Economy First" ECN scenario, achieving economic development in the basin, by maximizing hydropower 248 production and expanding irrigation, is prioritized over protecting the environment. In the "Environment 249 first" ENV scenario, the Zambezi aims to achieve development goals both for the environment and for 250 society.

Business-As-Usual	Economy First	Environment First
 Energy: Hydropower capacity expansion fully developed Agri./Land: Moderate investments in irrigation and crop input subsidies, no carbon tax Water: Maximize surface water use, low level of water, sanitation, and hygiene investment (WASH), no env. flow constraints Trade: Limited openness of agricultural trade 	 Energy: Hydropower capacity expansion fully developed Agri./Land: High investments in irrigation and expanded crop input subsidies, no carbon tax Water: Optimize all water sources, allow inter-basin transfers and new storage, promote efficiency, medium level of WASH, no env. flow constraints Trade: Increasing openness of agricultural trade 	 Energy: Hydropower capacity expansion fully developed Agri./Land: Moderate investments in irrigation and crop subsidies for climate smart (CSA) practices including crop diversification, carbon tax on emissions from LUC Water: Maximize use of GW, high level of WASH, env. flow prioritized Trade: Limited openness of agricultural trade

251 Box 1. Brief scenario narrative assumptions. Source: Author's own elaboration based on stakeholder

252 workshop discussions

A detailed description of the scenario narratives and an extended overview of the modeling assumptions used for each scenario based on the stakeholder consultations, basin development plans, plausible socioeconomic and climate regional trends can be found in SI Section 2 and 4.6.1 and Table S1. Per capita

income growth trends based on the "Middle of the Road" Shared Socioeconomic Pathway (SSP2)
assumptions project an annual increase of about 3.1% over the period and the climate trends are based
on RCP 4.5 which projects an increase of 2 degree warming by 2050.

259 The INMF relies on a detailed representation of different biophysical processes and impacts and considers 260 the economic feasibility of the different development scenarios. We then use the framework to examine 261 economic, social and environmental impacts of future scenario pathways and compare the impacts across 262 scenarios to identify potential trade-offs and solutions at the water-energy-land nexus. In Figure 4 we 263 visually represent these tradeoffs by comparing the value of eight indicators in the year 2010 (in red) with 264 their values across the scenarios in the year 2050. For ease in comparing across the economic, social, and 265 environmental benefits, the numbered indicators have been rescaled with the scale of the axis noted next 266 to the unit of measurement. In the following sections, we examine the economic benefits and sectors 267 contributing to the nexus trade-offs revealed by the scenarios.



Figure 4 Economic, social, and environmental benefits in 2010 and 2050 across Zambezi scenarios. The indicators (numbered 1-8) have been rescaled according to the dimension indicated next to the unit of measurement. The more outward indicator appears from the origin of the figure the greater the benefits. Source: INMF Modeling Results.

272 3.2 Economic feasibility of development and nexus solutions along the pathways

Results show that the future developments in the Zambezi are expected to substantially increase food and energy production and related benefits (e.g., food security, trade surplus, financial gains) over the coming years (Figure 4: indicators 1, 4, 7, 8 and Figure 5) starting in 2020 onward in the time period (Figure S21). The projected increase in the region's population coupled with a growing per capita income (on average of 3% per year) drives the increase the region's demand for food across all scenarios. The increase in calorie availability due to the rising incomes reduces the share of the population at risk of hunger across all scenarios from 45% to only about 12% of the population by 2050 (Table S16).

280 The economic benefits of hydropower production will increase from 1.8 billion USD/year in 2010 to 2.3-3 281 billion USD/year in 2050, which will quickly cover the cumulative capital costs to expand capacity in 282 existing facilities and construction costs for new downstream projects which have been estimated at 12.5 283 billion USD (World Bank Group, 2010c) (Figure 4: indicator 1 and Figure 5, Figure S31 and S32). At present, 284 the annual water sector costs are estimated at 1 billion USD per year representing roughly 3% of the 285 basin's current GDP. Ambitious irrigation expansion plans, which would add an additional 1M ha in the 286 ECN scenario, can only be achieved when large scale infrastructure costs that enable irrigation expansion 287 (e.g., water delivery from water source to field and capital replacement costs for equipment) are 288 considered public goods and covered by public funds. The private net revenues from irrigation for farmers 289 will increase about 10% per year over the time period in the BAU and ENV scenarios, and about 12% per 290 year under the ECN scenario reaching about 3.3 billion USD per year in net revenues, coming from 291 expansion in higher yielding irrigated crops such as sugarcane, oilseeds, rice and wheat production (Figure 292 4: indicator 7, Figure 5). Results indicate also that subsidies to reduce farmer production costs (e.g., 293 fertilizer and improved seeds) enable the region to transform from a net importer of crop products in 294 2010 to a net exporter of crop products by 2050 in ECN and ENV (both in terms of traded volumes and in 295 embedded calories of the trade volumes), with the greatest share of calorie exports occurring in ENV 296 scenario (primarily with countries in Eastern Africa and the Congo Basin), owing to the expansion of 297 subsidies for farm production costs for cereals but expanded to include legumes, roots, and tubers (Figure 298 4: indicator 4). Zambezi consumers also respond to the lower prices, resulting from the investments to

reduce producer costs, by consuming the most (in calories per capita and in calories domestically
 produced) in the ENV scenario (SI Section 4.3.3 GLOBIOM Demand and Trade and (Table S16)).

oundergroot



Figure 5 Economic costs and benefits of the scenarios in billion USD per year. Note that the annual water sector costs include (investment and operation costs of raw water pumping, irrigation systems, reservoir capacity, and water access and sanitation) and WASH benefits only include those attributed to reduced mortality, increased productivity, and reduced health care costs. Source: INMF Modeling Results.

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306 Presently, only about half of the population in the countries of the Zambezi have basic access to drinking 307 water, a third have access to piped drinking water, and only a third have access to sanitation 308 (WHO/UNICEF, 2019) (SI Table S15). Investments in water infrastructure of up to 7.5 billion USD per year 309 are needed to realize the significant economic and social benefits that come from improving water access 310 and sanitation and expanding irrigated area (Figure 4: indicator 2, 3, and 8 and Figure 5). The economic benefits for human health and productivity for population with improved access to clean water and 311 312 sanitation are estimated to more than double the investment costs (Hutton, 2015, 2012), with about half 313 the economic benefits (between \$6.1 billion in ECN and \$7.5 in ENV) coming from reduced morality, 314 increased productivity and reduced healthcare costs (Figure 4: indicator 8, Figure 5). WASH economic 315 benefits would be significantly higher if accounted for additional benefits, such as time-saving which could 316 double the current WASH benefits (Figure S32)) The sustainable development of the Zambezi (ENV 317 scenario), which prioritizes not only environmental protection but increased water access and sanitation

and sustainable agricultural development and hydropower expansion, would not result in a dramatic
 reduction of private benefits, it could rather increase social benefits (Figure 4 and Figure 5).

320 3.3 Trade-offs in the water, energy, and land nexus

321 3.3.1 Environmental protections on streamflows and land-based mitigation policies (water-land-energy) 322 Future joint developments of hydropower and irrigation could create negative impacts on river flow, 323 water quality and forests, especially in mid and downstream sub-basins, in the absence of environmental 324 protection policies (Figure 4: indicator 5 and 6). Without enforced environmental flow protections, the 325 withdrawals for irrigation, domestic use, and water storage for hydropower reduce the river flow to the 326 sea by 18% in 2050 compared to 2010 levels.

The water scarcity index (WSI) of the basin as a whole, calculated using the average monthly water use 327 328 divided by the average monthly surface water available, increases from a low level of water scarcity of 329 around 20% in 2010 to 34-56% in 2050 in the scenarios (medium water scarcity for ENV, high water 330 scarcity for BAU and ECN) (SI Section 5.3 Water scarcity across the basin). The levels are adapted from 331 Alcamo et al. (2007), values less than 20% are considered low water scarce, values between 20% and 40% 332 are medium water scarce, values between 40-70% are considered highly water scarce, and values from 333 70% to 100% are considered extremely water scarce. Future increases in domestic water demand, 334 expansion of irrigated areas and hydropower developments raise the level of water scarcity to extreme 335 levels in eight of the most populated subbasins under the BAU and seven subbasins in the ECN scenario 336 (Figure 6 and SI: 5.3 Water scarcity across the basin, Table S18). At a subbasin level, without environmental 337 streamflow protections the future co-development of irrigation and hydropower will lead to extreme 338 water scarcity in the Kafue (12) and further exacerbate the existing extreme water scarcity in the Shire 339 River (20) (Figure 6, SI: 5.3 Water scarcity across the basin and SI 5.5 Subbasin Analysis, and Table S18).



340

Figure 6 Water stress index (average monthly surface water utilization as a share of the average monthly
 available surface water) in the 21 subbasins in 2010 and 2050 across Zambezi scenarios. Source: INMF
 Modeling Results.

344

More than 21 million ha of forest area (about 10% of the forest area) could be deforested for use as 345 346 cropland and grassland if policies to limit biodiversity loss and AFOLU greenhouse gas emissions are not 347 adopted and enforced (SI Section 5.4, SI Table S16, and SI Figures S24 and S25). At the subbasin and local 348 level, the expansion of cropland and grassland areas may have significant impacts if it occurs at the 349 expense of locally important forested areas or natural lands. Land-based mitigation policies, such as 350 carbon taxes on emission from land use change, do not significantly limit agricultural development 351 opportunities, as productive cropland area expands by converting grassland/pastureland and other 352 natural lands which have a lower carbon content, sparing forests from land use change and reducing GHG

emissions from land use change (from about 150 Mt CO₂ eq/year to less than 2.5 Mt CO₂ eq/year) (Figure
4: indicator 5).

355 3.3.2 Impact of hydropower on water and land (energy-water and energy-land)

356 Utilization of water for hydropower production is generally considered temporary water storage, as the 357 water will eventually be released downstream, however, reservoirs and dams, including those built for 358 hydropower generation, increase the surface area of streams and lead to more evaporation than would 359 take place naturally (Kohli and Frenken, 2015). The largest increase in surface water utilization is expected 360 to take place in locations where planned hydropower facilities will come online in 2030 (Figure 1; SI Tables 361 S11, S12, and S19). Evaporation from reservoirs and dams of the Zambezi are responsible for substantive 362 losses, about 12 km³ per year, primarily from the Kariba (10) and Cahora Bassa (16) dams. Our modeling 363 results are consistent with other studies showing that evaporative losses will stay relatively the same in 364 the future (Kling et al., 2014). Subbasins with currently operating hydropower facilities are considered 365 extremely water scarce, and that scarcity will continue to worsen in the future due to increased water 366 storage for hydropower production (Figure 4: Kariba (10) and Cahora Bassa (16), Table S18). While 367 subbasins with planned facilities will see a shift from low water scarcity at present to extreme water 368 scarcity by 2050 in BAU and ECN, this scarcity is mitigated to some extent with environmental flow 369 protections (ENV) (Table S18).

The temporary water storage of dams and reservoirs may limit irrigation development if water diversion is restricted during critical growing periods in order to maintain adequate water levels for hydropower production (Hoekstra, 2003; Spalding-Fecher et al., 2016). Under BAU, when hydropower production is prioritized over irrigation development and surface water remains the only source of water for irrigation, 381,000 ha of irrigated area can be added to the basin (SI Table S16), however with conjunctive use of surface water and groundwater (ECN scenario, SI Figures S22 and S23) more than 1 million ha of irrigated area can be added, making it one of the major solutions for shared water resources for the Zambezi.

3.3.3 Increased demand for alternative water sources for irrigation and domestic water use (water-land)
Each subbasin's overall increase in water withdrawals comes from further utilization of surface water,
however, in Kafue (12) and Shire River (20) groundwater use is projected to significantly increase by 2050
in the ECN and ENV scenarios (see SI Figures S22, S23, and S30 Table S17 Section 5.5 Subbasin Analysis).
Wastewater recycling capacity is also projected to expand in several subbasins including Shire River (20),
Gwai (8) and Angwa (15) (Figure S23 and S27). The significant increase in the conjunctive use of water
resources (from surface water, groundwater, and recycled wastewater) in the future demonstrate that

the growing demand from multiple sectors cannot be met by increasing surface water withdrawals alone.
Furthermore, we find that conjunctive use is only partially driven from upstream basins' surface water
withdrawals affecting downstream users. Increasing future climate variability, as well as the Zambezi
River's natural intra-annual and inter-annual variability, and prioritization of surface water for
hydropower may lead subbasins to expand groundwater withdrawals and wastewater recycling.

389 4 Discussion

390 4.1 Economic benefits and investments

391 Sustainable environmental and economic benefits from hydropower and irrigation development will 392 require large, coordinated investments (SI Section 5.6 Water supply costs and benefits). National 393 governments and international financial institutions would be the most likely investors for irrigation 394 developments and domestic water access and sanitation, while hydropower investments would come 395 from private companies already operating in the basin. Coordination and cooperation are critically 396 important between sector stakeholders and among the national actors in the basin, on which our study 397 and the World Bank (2010) study agree. However, the World Bank study found that investments to 398 achieve ambitious irrigation plans had a negative economic impact on hydropower expansion plans, 399 though their assessment did not consider the conjunctive use of surface water and groundwater, which 400 we have found to be a solution to achieve multiple development goals.

401 Ancillary benefits from hydropower production, agricultural development, improved access to clean 402 water and sanitation and avoided deforestation that are not centered in our study such as ecosystem 403 services, job creation and rural economic development may be significant. The ecosystem service benefits 404 from avoided deforestation due to the policies in the ENV scenario (Figure S24) could be as high as 3.6 405 billion USD per year (145 billion USD over the period) when using the value of ecosystem services for 406 tropical forests from Costanza et al. (2014) and Rosegrant et al. (2023). The Programme for Infrastructure 407 Development in Africa (PIDA) estimates the job creation of the Batoka Gorge hydropower project could 408 be around 27,000 jobs over the life cycle of the project with 88% considered as secondary jobs created 409 due to the economic impact of the project due to increased energy and transport (AUDA-NEPAD, 2019). 410 In our study, the Batoka Gorge hydropower project is projected to account for about 20% of the new 411 hydropower capacity in the basin which means that the remaining new basin hydropower capacity could 412 create about 108,000 jobs over the lifetime of the projects. The working age population employed the 413 agrifood system in the different Zambezi countries may be highly variable and rapidly changing (e.g., rising 414 in urban areas, dominated by young workers from ages 18-34, declining in the share of the total

415 population engaged in farming) (Jayne and Kwame Yeboah Felix, 2016). The increase in crop productivity 416 for farmers and increasing share of exports for rainfed (e.g., corn and sorghum) and irrigated (e.g. 417 sugarcane) crops will provide transformative change in farmer livelihoods that are necessary to 418 adequately scale up the opportunities for economic growth and jobs in the off-farm agri-food sector (e.g., 419 marketing and transport, food manufacturing, food preparation) (Tschirley et al., 2015).

420 4.2 Solutions to the water-energy-land-nexus

For the Zambezi to achieve its economic development and environmental goals, the region should consider supporting actions and investments that provide solutions across the water, energy, and land nexus. In the following sections we discuss several solutions for the basin.

424 4.2.1 Continued regional cooperation and integration

425 Inter-governmental organizations like ZAMCOM, which provide a cooperative network for water 426 managers, are essential institutions (Sadoff and Grey, 2005). Among river basins that span across multiple 427 international boundaries, ZAMCOM has been successful in ensuring that its member countries have trust, 428 joint-ownership of infrastructure and respect the shared-use principles. Since ZAMCOM was officially 429 established in 2014, its activities have included collecting and sharing real-time streamflow data with 430 water managers and organizing an annual stakeholder meeting to share insights and concerns. The 431 technical unit of ZAMCOM discusses and engages with policy makers to provide evidence-based support 432 and assessments of strategic planning for water resources within the basin. The future scenarios of this 433 study were developed with ZAMCOM partners and assumed that integrated, basin-wide strategic 434 planning continues.

435 4.2.2 Investments to increase crop yields and transform smallholder agriculture

436 Farming in Southern Africa is primarily smallholder, low input cultivation, with relatively low agricultural 437 productivity. Increasing the productivity of crops in the Zambezi basin, and in sub-Saharan Africa 438 generally, should be a priority for investment. Rising per capita income tends to result in increased 439 agricultural productivity (Evenson, 2001). In the region, it is expected that crop yields will increase by 40% 440 by 2030 and double by 2050 due to the rising economic growth and investment in agricultural research 441 and development, extension services. Subsidizing farm inputs, such as fertilizer and improved seeds, 442 improving access to local and international markets, and prioritizing and expanding extension services to 443 support the adoption of climate smart agricultural (CSA) practices can help transform smallholder, 444 subsistence farming by improving the productivity and profitability (Hanbal et al., 2021). The design of 445 these programs, farm input subsidy programs in particular, should be routinely evaluated to assess their

effectiveness in increasing agricultural productivity and to limit the unintended economic and 446 447 environmental effects (Hanbal et al., 2021). Crop diversification, which plays a role for agricultural 448 development in this study's ENV scenario, is among the CSA practices that shown to increase land 449 productivity, and improve farmer livelihoods and rural development (World Bank Group, 2019). 450 Historically, developed countries have also used public water infrastructure investments to spur 451 agricultural development, among other goals (Toan, 2016; Van Koppen et al., 2005; Wichelns, 2010). 452 These types of investments may significantly improve the reliability of water available for irrigation to 453 increase crop yields while also reducing the capital investment costs for irrigation infrastructure for 454 farmers (Palazzo et al., 2019).

455 4.2.3 Improved irrigation efficiency

456 Irrigated areas shift toward more efficient systems when the expansion of agricultural land is limited, and 457 water constraints are binding (SI Section 5.4.1 and SI Figure S26). However, the difference in areas under 458 efficient irrigation by scenario suggests that strong land and water policies may incentivize the conversion 459 of flood systems to highly efficient irrigation systems or conversion of rainfed areas to highly efficient 460 irrigated areas while policies and investments that make water available to farmers or further reduce the 461 water supply costs may not. Policies and investments aimed to improve the irrigation and water use 462 efficiency for farmers could target investments such as land levelling to improve flood/gravity irrigation 463 systems, extension outreach to improve irrigation scheduling, or improved and timely water distribution 464 (Miao et al., 2018). Crops like sugarcane require monthly irrigation and are often irrigated by efficient 465 sprinkler systems. However, even these irrigation systems could benefit from investments which increase 466 the water application efficiency.

467 4.2.4 Food trade

468 Investments to develop irrigation in the basin make progress on meeting the growing demands for food 469 and feed, especially for rice and wheat, and the region achieves net self-sufficiency for some crops, 470 however, the region will still need to import some products from outside the region to meet the growing 471 demand (Figure 4 (a) indicator 4, SI Section 5.8 and SI Figure S33 and S34). Improving rainfed crop yields 472 (especially for maize) is essential as the region is heavily dependent on maize. Support for producers, 473 including farmer extension services and input subsidies to facilitate the adoption of CSA practices will be 474 key to maintaining shifting the region into a trade balance for some of the crops (e.g. maize and legumes). 475 Most studies of irrigation development for the region do not usually consider irrigation of roots, tubers, 476 and legumes since these crops are typically not irrigated, however, field studies have found that cassava

and chickpeas may respond well to irrigation (Odubanjo et al., 2011; Singh et al., 2016). Allowing for nontraditionally irrigated crops to shift into irrigation production depending on their profitability, we found
that by 2050 irrigated production contributes significantly to meeting food demand for rice, wheat,
sugarcane, soybean, chickpeas, potatoes, and cassava. Irrigation of non-traditionally irrigated crops could
be a solution to improve food regional self-sufficiency (chickpea, cassava) but further field testing in the
basin is necessary.

483 4.2.5 Conjunctive use of surface water and groundwater and water storage

484 For many Zambezi subbasins, low surface water flows for several months of the year are a natural part of 485 the hydro-climate system. Conjunctive and sustainable use of groundwater for irrigation may be a major 486 solution for the Zambezi and certain sub-basins in particular, not only when surface water withdrawals 487 are limited by environmental flow requirements, but also as a way to allow hydropower to take priority 488 of surface water (SI Table 17 and 18, SI Figures S22, S23, S28 and S29). Investments in expanding reservoir 489 capacity for use other than hydropower may also provide a solution to low surface water flow conditions 490 during dry months (SI Section 5.7: Reservoir Capacity and SI Table S19). The domestic sector benefits the 491 most from an expansion in water storage for most of the subbasins (Kafue Hook, Gwai, Angwa, and 492 Sanyati) with an expansion for Luenya and Luangwa in which irrigation also benefits. However, a more 493 detailed assessment of the sustainability of such investments in storage and groundwater pumping 494 needed to minimize the negative environmental impacts.

495 4.3 Water-Energy-Land Nexus in the SDG context

496 The SDGs are transversal; individual goals depend on the achievement of other goals. Extensive work has 497 assessed solutions to achieve the goals sectorally (energy security vs food security) compared with the 498 amount of work on examining the solutions and policies to achieve the goals with an integrated approach. 499 Our framework allows us to examine the extent to which goals can be reached simultaneously and if 500 expansion in hydropower, irrigation, and water for domestic use is possible within the contexts of other 501 SDG goals. Our modeling framework touches on many SDG goal dimensions: SDG2: zero hunger, SDG3: 502 human health, SDG5: gender equality, SDG6: water access, SDG8: decent work and economic growth; 503 SDG12: sustainable consumption and production SDG13: climate action; SDG15: life on land, and SDG17: 504 partnerships. We find that supporting investments in agricultural development (expanding irrigated areas 505 and increasing the productivity of rainfed cropland by reducing costs for farmers) helps basin countries 506 toward achieving SDG2 and SDG12 goals. However, without proper regulation and environmental 507 protection, increasing the productivity of agriculture may increase local water scarcity and deforestation,

508 which could push SDG6 and SDG13 further out of reach. Investments to improve access to clean water 509 and sanitation have significant economic benefits, further helping to achieve SDG6 and SDG8 but also 510 SDG2, SDG3, and SDG5. Undernutrition and childhood stunting is made worse by chronic dehydration or 511 exposure to water-borne pathogens, closely tying the successes of SDG6 with successes in SDG2. Universal 512 access to clean water and sanitation in the Zambezi will also contribute significantly to SDG5, relieving 513 women of disproportionate time burden for family water collection (Graham et al., 2016). Achieving the 514 SDGs and basin development goals will depend on partnerships between public and private sector actors 515 and strong cooperation and coordination among the eight basin countries through the ZAMCOM river 516 basin organization (SDG17).

517 5 Data availability

518 A dataset will be made publicly available upon acceptance of the manuscript. A selection of the underlying 519 scenario results are available on IIASA's Integrated Solutions for Water, Energy, and Land Nexus Basins 520 Scenario Explorer: https://data.ene.iiasa.ac.at/nexus-basins/. The Community Water Mode (CWatM) is a 521 fully open-source model and its source code is available at https://cwatm.iiasa.ac.at. The model source 522 code is available at https://github.com/iiasa/CWatM and data to run the model are available at 523 https://github.com/iiasa/CWatM-Earth-30min. The Global Biosphere Management Model (GLOBIOM) 524 documentation, links to GLOBIOM resources, GAMS script descriptions and dependency links that match 525 the main version of the GLOBIOM model are provided in a GitHub repository at 526 https://iiasa.github.io/GLOBIOM/. Limited model input data has also been made accessible: 527 https://github.com/iiasa/GLOBIOM Prerelease Data. Currently, GLOBIOM is shared with external 528 partners based on bilateral agreements typically in the context of joint projects. 60+ external 529 users/developers have access to related GitHub repositories. The Extended Continental-scale 530 Hydroeconomic Optimization (ECHO) model is in the process of being released as open source and the 531 model code can be made available upon request. All equations for the MARINA model are provided in the 532 supplementary information of Wang et al. (2020). Datasets of crop yields and input requirements from 533 EPIC have been made available through the ISIMIP 2b (for CMIP5).

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Declaration of interests

☑ The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

□ The authors declare the following financial interests/personal relationships which may be considered as potential competing interests:

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