

Charting a transformational course toward a safe and just future: the Earth Commission's contribution

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48 **Key Points:**

- 49 • Human activity has pushed the planet beyond safe and just limits, endangering stability
50 and the well-being of billions.
- 51 • A just and rapid transformation is needed to shift toward a liveable future for both
52 people and the planet.
- 53 • The Earth Commission provides science-based tools to guide systemic change across
54 scales and sectors.

Abstract

Humans are now operating well outside the planetary conditions that enabled stable and equitable development. The situation is urgent — we need a swift and profound shift in direction — a collective transformation. In response, the Earth Commission has developed a science-based framework that integrates biophysical limits with justice considerations, aiming to secure a liveable and dignified future for all. The Earth Commission's first assessment showed that multiple safe and just Earth system boundaries have already been transgressed, threatening the resilience of the planet and the well-being of billions. This paper outlines the vision and scientific strategy for the Earth Commission's second phase (2024–2027), which focuses on advancing this framework and translating it into actionable budgets and exploring transformation pathways to a safe and just space. Key components include expanding the safe and just boundary assessment to currently under-assessed Earth system processes (e.g., novel entities and ocean change), integrating justice more deeply into the framework, modelling interactions between boundaries and tipping points, and developing practical approaches to cross-scale translation and transformation. Special attention is given to the structural inequalities and power dynamics that shape both environmental degradation and our capacity to act. Through coordinated research, interdisciplinary collaboration, and stakeholder engagement, the Earth Commission seeks to provide knowledge to guide collective efforts toward transforming to a safe and just space for both people and the planet.

Plain Language Summary

People around the world are already feeling the effects of a planet under pressure—from climate change and biodiversity loss to rising inequality. Scientists are warning that we are pushing Earth's life-support systems beyond their safe limits, putting both nature and human well-being at serious risk. In response, the Earth Commission has created a new science-based framework that brings together environmental limits and fairness. This helps define what a "safe and just" future looks like—one where the planet stays stable and all people have a chance to live with dignity. This paper shares the Commission's vision and next steps for turning that framework into practical tools and targets that decision-makers can use. The next phase of work focuses on improving our understanding of under-explored threats like pollution and ocean change, deepening the role of justice in our analysis, and identifying fair ways to share responsibility for staying within Earth's limits. It also looks at how big changes to systems like energy and food can help move us into the safe and just space. The goal is to support faster, fairer action that protects both people and the planet.

1 Introduction

We are living in the Anthropocene – a proposed epoch fundamentally distinct from the Holocene, characterized by human activities' profound and accelerating influence on Earth's geology and ecosystems (Ellis et al., 2021; Folke et al., 2021; Steffen et al., 2018). The drivers, pressures and impacts have intensified dramatically since the mid-20th century, a period that

98 can be characterised as the Great Acceleration, marked by exponential growth in resource
99 consumption, pollution, biodiversity loss, and climate change (Steffen et al., 2015).

100 We have now overshoot several planetary boundaries and exceeded the Earth system's
101 safe and just operating space, putting societies and nature at existential risk (Gupta et al., 2024;
102 Richardson et al., 2023; Rockström et al., 2023a). The situation is urgent – we need a radical
103 and rapid collective change of direction – a transformation. This needs to be underpinned by a
104 continued assessment of the safe and just boundaries to inform our collective position with
105 respect to them. But it also requires a deep inter- and transdisciplinary effort to identify
106 transformative pathways that can get us back within the safe and just operating space. These
107 are the key tasks for the second phase of the Earth Commission (EC).

108 The Anthropocene has ushered in a new global risk landscape where risks are
109 increasingly interconnected and unequally distributed (Crona et al., 2021; Keys et al., 2019; Lam
110 et al., 2020; Rockström et al., 2023b). Crises such as pandemics, financial collapse, and
111 synchronized food shocks now propagate more rapidly and with greater geographic reach,
112 often exacerbating pre-existing inequalities (Frank et al., 2014; Homer-Dixon et al., 2015).
113 Meanwhile, human activities continue to destabilize Earth's life-support systems, threatening
114 human health, livelihoods, and the survival of countless species.

115 Six of the nine planetary boundaries that define a safe operating space for humans have
116 already been breached, including those related to climate change, biosphere integrity, land
117 system change, freshwater change, biogeochemical flows (nitrogen and phosphorus), and novel
118 entities (e.g., synthetic chemicals, plastics) (Richardson et al., 2023). There are signs, such as the
119 weakening of marine and terrestrial natural carbon sinks, that the Earth's biogeochemical and
120 physical capacities to maintain resilience are reaching saturation points (Abrams et al., 2023; Ke
121 et al., 2024; Lee et al., 2025). There is a risk that we are approaching multiple Earth system
122 tipping points, the crossing of which would cause substantial and often irreversible changes in
123 the Earth system, such as the collapse of ice sheets and dieback of biodiverse biomes (Abrams
124 et al., 2023; Armstrong McKay et al., 2022). This could potentially lead to conditions that
125 resemble planetary states that were last seen several millions of years ago, and that would be
126 inhospitable to modern human societies and many other contemporary species (Steffen et al.,
127 2018).

128 The Anthropocene has emerged from complex, uneven development patterns across
129 different regions and populations. Research indicates that both industrialization and resource
130 extraction have historically been geographically concentrated thus leading to disproportionate
131 contributions to global greenhouse gas (GHG) emissions and material resource use (Heede,
132 2014; Hickel et al., 2022; Rammelt et al., 2023; Wiedmann et al., 2020). Historical development
133 trajectories and associated inequalities have played a significant role in shaping contemporary
134 patterns of environmental impact and economic organization (Acemoglu et al., 2001). The
135 persistence and institutionalization of these dynamics continues to influence the distribution of
136 environmental and economic outcomes, at times contributing to the reproduction of
137 inequalities and unsustainable development pathways (Rempel and Gupta 2020). Market-based
138 mechanisms, while politically feasible, may in some contexts crowd out more comprehensive
139 policy responses that could address underlying structural drivers. As a result, certain
140 populations – particularly in low-income regions, but also within high-income countries – may

141 be more exposed to or affected by environmental risks. These impacts are uneven and
142 mediated by demographic, geographic, and socio-economic factors.

143 Large segments of the global population struggle to meet basic needs, while others
144 consume resources at excessive and unsustainable levels (Zimm et al., 2022). The wealthiest
145 individuals and nations exert enormous pressure on the Earth system (Rammelt et al., 2023).
146 High-income countries, which make up just 16% of the global population, are responsible for
147 74% of global resource consumption, underscoring extreme disparities in material footprints
148 (Hickel et al., 2022). These inequalities are not only economic but extend across political,
149 social, environmental, and knowledge domains, creating structural barriers to sustainability and
150 resilience. While evidence for inequality has been found in societies for the past 10,000 yt (Ten
151 Thousand Years of Inequality, 2018), global inequalities today (spanning wealth, resource
152 access, and decision-making power) are at levels comparable to those seen during the peak of
153 Western imperialism in the early twentieth century (Chancel et al., 2021; Piketty and Saez,
154 2014). This modern period of inequality has fostered new vulnerabilities, reinforcing cycles of
155 disadvantage while consolidating power and wealth among a select few (Rammelt et al., 2023).
156 These disparities not only undermine social and environmental justice, but also exacerbate
157 global risks by limiting collective capacity for transformative change. Research in the behavioral
158 sciences further shows that such extreme inequality is associated with reduced subjective well-
159 being, and can erode interpersonal trust and cooperation (Cardenas, 2003) and confidence in
160 institutions – both of which are critical for fostering collective action and building the
161 governance pathways needed to stay within safe and just boundaries (Barone and Mocetti,
162 2016; Güroğlu et al., 2014, 2010).

163 The Earth System Justice framework was developed in response to the evidence of
164 these large and growing inequalities and injustices in the Anthropocene (Gupta et al 2023).
165 Embedding justice perspectives in the context of planetary boundaries was the first step in
166 defining a future safe and just space (Rockström et al., 2023). This recognized that not all safe
167 boundaries are just, and therefore we need to define boundaries that are both just and safe.
168 We note that a just boundary is a necessary but not sufficient condition for justice, as among
169 others, the boundary must also be justly met at multiple levels of governance (Gupta et al.,
170 2025). Knowing/quantifying these boundaries is critical in being able to chart transformations
171 towards a safe and just space for nature and humans. These transformations are rapidly
172 becoming essential, as exceeding safe and just boundaries or failing to meet basic needs
173 threatens both human health and the stability of the Earth system, not only in the present, but
174 for many generations to come. Fundamental system-wide transformations are needed,
175 including addressing consumption patterns, value systems, governance structures, economies,
176 institutions and the role of technological innovation in meeting societal needs – all of which are
177 enabled by inherent power relations that determine who decides, who benefits and who is left
178 behind. A holistic safe and just approach is essential, because the resilience of the Earth system
179 and social inequality are deeply interconnected (Gupta et al., 2023). Neglecting one
180 exacerbates the other, leading to instability and crises. It requires maintaining and enhancing
181 the resilience of the Earth system over time – thereby safeguarding its functions and ability to
182 support humans and all other living organisms – and an equitable sharing of nature's benefits,
183 risks, and related responsibilities among all human beings in the world.

2 The Earth Commission 2024–2027: Charting a course toward a Safe and Just future

2.1 Safe and just boundaries: Addressing the whole Earth system and interactions

The Earth Commission's (EC) first assessment phase (Box 1) aimed to define the biophysical limits within which the Earth system can remain stable (safe), while also preventing significant harm or deprivation (just). It also acknowledges the need for iterative refinement: as new scientific knowledge emerges, the Earth Commission will continue updating and improving boundary definitions. Building on this foundation, the Commission's work offers a unified and integrated framework for guiding transformations toward a safe and just future for all people and the planet. This framework includes approaches for translating safe and just boundaries into actionable targets across multiple scales – from supranational and national levels to cities and local actors.

In the next phase of work, the EC aims to provide safe and just boundary quantifications for the remaining critical Earth system processes not yet assessed – namely novel entities and ocean change. The broader objective is to establish a global science assessment mechanism for safety and justice across all biophysical processes and systems that regulate the function, state, and life-support capacity of the planet (Box 2).

A novel contribution of this phase will be the development of “burning ember” diagrams – visual tools adapted from the IPCC – to illustrate how risks to both biophysical and human systems escalate across thresholds. These diagrams will help enhance cross-boundary consistency and serve as powerful communication tools to convey how environmental and social risks increase with proximity to or transgression of key safe and just boundaries. Another important advancement will be the introduction of more rigorous criteria for defining just boundaries and assessing their interconnections. This includes specifying standards for minimum, medium, and limitarian levels of access and impact; clarifying the interdependencies between different minimum living standards; and identifying guiding principles for just transformations. These developments will be informed by emerging work on distributive justice, particularly the drivers of “acceptable” and “unacceptable” inequalities.

2.1.1 Safe and just boundaries for novel entities

Since the mid-20th century, novel entities such as manufactured chemicals and materials have proliferated, profoundly reshaping societies. However, the balance between their benefits and risks is increasingly uncertain at a global scale, with scientific and regulatory oversight diminishing. Scholars argue that the planetary boundary for novel entities (formerly known as the planetary boundary for “chemical pollution”) has already been exceeded, citing the exponential growth in chemical production and releases, the increasing number of registered chemicals and their potential to cause multifaceted effects on the environment, ecosystems and humans, and critical data gaps to capture the complexity of this boundary (Persson et al., 2022).

The EC aims to assess and define safe and just boundaries for novel entities. A starting point will be on novel entities for which sufficient data is available, using existing regulatory safety thresholds as benchmarks, and taking into account diverse impacts across different geographical and time scales. This analysis of “known knowns” will provide the basis for exploring boundaries that reflect the latest understanding of the maximum cumulative loading of novel entities that the Earth systems can tolerate, before irreversibly shifting in their function, stability and life-support. The careful distinction between the safe and just Novel Entities boundaries will be made. For the safe boundary, we are setting thresholds for avoiding risks of causing changes (potentially irreversible) in the functioning of the Earth system, e.g., through the accumulation of novel entities and/or novel entities that once loaded into the Earth system, never disappear. The just boundary will focus on impacts of novel entities on human health, livelihoods and wellbeing. A life-cycle approach will be employed, assessing a selection of novel entities from extraction to disposal.

Additionally, a horizon-scanning analysis, building upon expert evaluation and advanced data technologies such as large language models and machine learning, will help identify previously overlooked or emerging novel entities that need to be taken into consideration (“unknown knowns”), as well as explore how future trends (e.g. climate change) may exacerbate the impacts of novel entities with the aim to provide a more comprehensive and forward-looking assessment of novel entities.

2.1.2 Safe and just boundaries for ocean change

The ocean covers more than 70% of the planet and plays a fundamental – if not ultimate – role in regulating Earth system functions, including carbon sequestration and heat absorption (Cheng et al., 2022; Siegel et al., 2023). It is home to some of the most biodiverse ecosystems, such as coral reefs, as well as some of the least explored habitats and undiscovered species in the deep sea (Amon et al., 2016). Blue or aquatic foods (derived from wild and farmed ocean animals and plants) are central to the diets and nutritional security of billions of people worldwide, and underpin the livelihoods, economies, and cultural identities of many coastal and riparian communities (Cisneros-Montemayor et al., 2016; Srinivasan et al., 2010; Tigchelaar et al., 2022).

Yet the ocean is undergoing unprecedented change. Fisheries collapse, eutrophication, sea level rise, intensified storm surges, and coastal flooding are compounding risks for billions of people, threatening both livelihoods and critical coastal ecosystems. Small Island Developing States (SIDS) and coastal Least Developed Countries (LDCs) are expected to be disproportionately affected (Lam et al., 2020; Sumaila et al., 2019). Simultaneously, a surge in global competition for ocean resources – referred to as the “blue acceleration” – is generating complex ecological, economic, and equity challenges (Jouffray et al., 2020; Sumaila and Villasante, 2025).

Ongoing climate change, unprecedented ocean warming and acidification further compromises the ocean’s capacity to sustain key Earth system functions, such as absorption of carbon dioxide. The risk of crossing tipping points – such as a shutdown of the Atlantic Meridional Overturning Circulation (AMOC) or collapse of fish populations – is growing (Lee et al., 2025; Rocha et al., 2014). In parallel, an emerging literature on ocean or “blue” justice

highlights the need to define what just boundaries might entail from a marine perspective (Bennett et al., 2021; Blythe et al., 2023).

The EC's assessment of safe and just boundaries for the ocean will focus on identifying key Earth system processes – such as marine biogeochemical cycles, ocean acidification and deoxygenation, marine biomass, and fisheries – that can represent oceanic dynamics within the planetary boundaries framework. By integrating insights from both social and natural sciences, this assessment aims to identify appropriate control variables and assess thresholds that safeguard Earth system resilience while ensuring equitable access to marine resources.

The EC has launched a collaborative and interdisciplinary process to refine these control variables. Candidates include ocean deoxygenation, sea surface temperature (SST), marine biodiversity and habitat loss, trophic structure, fish biomass and catch data, and justice-related indicators such as access to fish for small-scale fisheries and nutritional reliance on marine foods. Emphasis is placed on selecting variables that capture critical biophysical thresholds while also reflecting ecosystem functionality and social equity. Interlinkages – such as how habitat degradation affects biodiversity, trophic dynamics, and ecosystem service delivery – are being systematically explored. A conceptual framework has been developed to represent these interactions and guide the design of integrated modelling approaches. Ongoing efforts focus on refining variable definitions, assessing data availability and policy relevance, and developing methodologies to support the operationalization of safe and just boundaries for the ocean.

2.1.3 Interacting boundaries: understanding cross-system feedbacks and risks

The Earth system operates as an interconnected whole; approaching or crossing one safe and just boundary can add pressure to others and amplify systemic risks. For example, climate change weakens the biosphere's resilience, making ecosystems more vulnerable to additional stressors, and reduces the capacity of nature to sequester carbon under stress. These cascading effects can trigger abrupt shocks, posing severe risks to present and future generations. These interactions can effectively shrink the safe operating space for humans, making efforts to return within it more challenging (Lade et al., 2020). On the other hand, a stronger grasp of these interactions offers substantial scope for better designing transformation pathways and informing decision-making. In some cases there are opportunities to benefit from synergies between different Earth system processes: if impacts on one safe and just boundary are decreased, impacts on other boundaries may also lessen. An example is the alignment between biosphere stewardship and climate goals (Rockström et al., 2021) through modest reforestation projects that are adapted to the local socio-ecological contexts (Pörtner et al., 2021). The opposite is also possible: measures to improve performance on one boundary might impact negatively on another one. For example, where large-scale cultivation of biofuel crops or increased forest harvesting for biofuels might have positive impacts on reduced CO₂ emissions, it might have a tradeoff on ecosystem intactness and integrity (Tudge et al., 2021). Quantifying these interactions remains a critical challenge to better understand the safe and just operating space as a whole and to find effective transformation pathways. In this phase, the EC will systematically assess interdependencies among safe and just "ceilings" as well as between the Earth system "ceilings" and justice (minimum access) "floors" across different boundaries. This work includes reviewing empirical evidence, modeling cross-boundary

interactions, and evaluating their governance implications with respect to setting science-based targets, identifying the target space for transformation, minimizing harm, promoting just access, and mitigating systemic risks.

3 Minimum access and the foundations of a safe and just space

In its second phase, the EC will expand its concept of just foundations to include a broader set of basic human needs – such as education, healthcare, digital connectivity, and clothing—that are fundamental to human well-being. While these needs are widely recognized in global human rights frameworks and the Sustainable Development Goals (SDGs), they were not fully integrated into the research and synthesis of the Commission’s first phase (Gupta et al., 2024; Rammelt et al., 2023).

The environmental implications of meeting these needs, across the multiple Earth system processes, will be systematically assessed at three levels of access. The first level combines the concepts of dignity and poverty alleviation, reflecting the minimum resources required for individuals to escape poverty and live with dignity. The second level is inspired by the Decent Living Standards (DLS) framework (Rao and Min, 2018), which includes access to nutritious food, sanitation, clean water, modern energy, adequate housing, communication, education, and healthcare. This level represents a socially and environmentally viable foundation for most people to lead flourishing lives with a limited ecological footprint. The third level addresses the upper bound of consumption, building on emerging frameworks such as limitarianism and sufficiency, which propose maximum thresholds for individual environmental impact. This assessment will map and evaluate such frameworks in terms of their scientific basis, feasibility, and potential contributions to Earth system stability.

Achieving just access to resources within safe and just boundaries presents significant challenges due to entrenched global inequalities (Chancel and Piketty, 2021). In its second phase, the Earth Commission C will quantify minimum, medium, and maximum levels of consumption and resource use – aligned with justice and Earth system stability – to assess what levels of inequality are scientifically and socially acceptable without undermining the trust and cooperation needed for collective action (Barone and Mocetti, 2016). The Commission will evaluate approaches to equitable resource distribution as a strategy to remain within the safe operating space while ensuring universal access to basic needs (Gupta et al., 2023).

This includes assessing existing frameworks for sharing resources equitably – such as in water governance (Fukuda et al., 2019; Bayu et al., 2020) – as well as legal and ethical principles like “polluter pays,” “ability to pay,” “no significant harm,” and “historical responsibility”. Concepts such as carbon debt, linked to historical emissions and resource extraction, will be examined for their relevance in allocating differentiated responsibilities across regions and sectors.

The EC will also analyze how power dynamics shape unjust outcomes – highlighting the use of legal, financial, or institutional instruments that entrench inequities – and identify ways to counterbalance these. Mechanisms for redistribution that simultaneously curb overconsumption and meet essential needs – what has been called “saving two birds with one stone” (Sumaila et al., 2024) – will be explored. This includes assessing literature on systemic

redistribution, technological innovation, shifts in global power, and structural change aimed at decoupling human well-being from environmental harm.

4 Modelling tipping points: The TIPMIP Initiative

The risk of transgressing critical thresholds triggering abrupt or nonlinear changes in the Earth system increases with continued human pressure (i.e., via the emission of greenhouse gases, land-use change, etc.). Key components of the Earth system, including the Greenland and Antarctic ice sheets, permafrost, the Atlantic Meridional Overturning Circulation (AMOC), and boreal and tropical forests as well as mountain glaciers, terrestrial hydrological systems and the Sahel region, have been identified as possibly containing self-amplifying feedbacks, wherein transgressing critical thresholds would threaten the health and livelihoods of billions of people. While there is agreement on the possibility of nonlinear and irreversible responses of parts of the climate system, the nature and characteristics of tipping dynamics are not well-constrained, such that critical knowledge gaps remain (Armstrong McKay et al., 2022; Kopp et al., 2025; Stocker et al., 2025; Wunderling et al., 2024). Furthermore, many of the underlying feedbacks and interactions between different processes in the Earth system are not fully understood. Additionally, they are not always included (or are inadequately represented) in models (Jones et al., 2024). And there is a paucity of observational data for model input and validation, particularly on long timescales (Loriani et al., 2025).

Despite these uncertainties, scientific assessments increasingly highlight the risks associated with tipping dynamics, as tipping points must be taken into consideration when setting both safe and just boundaries. The most recent Synthesis Report of the Intergovernmental Panel on Climate Change (IPCC) highlights the potential high risks posed by tipping dynamics as well as the substantial uncertainties associated with them. It presses the need for additional and more robust lines of evidence, such that an entire chapter of the upcoming IPCC report will be devoted to this topic. The Tipping Points Modelling Intercomparison Project (TIPMIP), an international community effort to address the critical knowledge gaps regarding tipping dynamics, has been organised to work towards a multi-model assessment of the associated likelihoods and biophysical impacts. No such systematic approach to investigate tipping point risks in a standardized way across biophysical domains exists as of yet. TIPMIP aims to provide a systematic analysis for key Earth system components, including the ice-sheets, ocean, permafrost and different biomes, based on state-of-the-art Earth System Models as well as stand-alone domain models. Numerical process-based modelling will advance the understanding of crucial feedbacks, and to quantify uncertainty ranges for critical thresholds based on ensembles of scenarios, parameters, and other modelling choices. Multi-model assessments and Model Intercomparison Projects (MIPs) are a well-established and widely used means of improving and consolidating scientific understanding, thereby supporting and informing climate policy, and in particular, will help constrain safe (planetary) boundaries by identifying the critical temperature thresholds at which tipping points may be triggered. Furthermore, TIPMIP will provide the data crucially needed for robust assessments of expected tipping impacts, to inform harm assessments.

5 Operationalizing boundaries: actors, agency, and translation

The EC will continue to advance the conceptualisation and synthesis of methodological approaches for cross-scale translation of safe and just boundaries for operationalisation by actors, building on the general principles, allocation approaches, and a protocol developed during the previous phase. Specifically, the aim is to begin testing and applying these in selected case study locations to operationalise specific safe and just boundaries. Such applications will allow further refinement of cross-scale translation methodologies to better reflect socio-economic and ecological contexts, as well as Earth system justice. As previously articulated (Bai et al., 2024; Gupta et al., 2024), the first step in cross-scale translation is transcription, which refers to a process of determining the maximum level of aggregate pressure that does not lead to transgressing safe and just boundaries, to define environmental “budgets” using pressure variables that are relatable to and actionable by actors. The second step involves determining how these budgets of environmental resources and the relevant pressure reduction burdens (for transgressed boundaries) should be shared among actors. In this second phase, the EC will focus on reviewing transcription methods from the peer-reviewed literature for each boundary. This review will help clarify how different methods align with the principles of Earth system justice, and which approaches risk reinforcing existing injustices.

Another focal area in this round of assessment centres around actors' agency. Here, we seek to identify key actors who have the potential to initiate and sustain rapid positive changes. Key actors could be those with high environmental footprints and capacities to alter production processes or consumption patterns towards low-impact alternatives. Opportunities for collaborations between actors such as city-company and public-private partnerships (Kılış et al., 2025) will also be explored in this phase. Developments in corporate reporting and disclosures, science-based target setting and other sustainability practices will further inform our synthesis of translation methods, acknowledging the important link between translation and city-level and business-level reporting, benchmarking, risk management and strategic planning (Gupta et al 2024).

The outcomes of this work will contribute towards development of methods that can be used to scale the safe and just boundaries from global and sub-global scales to actionable, quantitative pressure or impact targets for different sectors (cities, companies, regions and countries). As part of the Global Commons Alliance (<https://globalcommonsalliance.org/>), the EC assessment informs the development of science-based targets for business and cities by the Science-Based Targets Network (SBTN). As of May 2025, SBTN has, in addition to existing methods for climate, released methods for target setting for water (including nitrogen and phosphorus), land, and the ocean. Companies and cities can apply these methods to identify their individual targets.

6 Transformation pathways to a safe and just future

In its second phase, the EC will generate a set of qualitative and quantitative time-bound transformation pathways toward a safe and just space. This is essential to increase the policy relevance of the EC – by not only providing diagnostics on the current situation, but also provide insights into the conditions needed for shifting societies toward the safe and just space. These pathways aim to explore the feasibility and needed conditions for alternative strategies to simultaneously reduce aggregate environmental pressures and ensure that everyone can have access to resources for decent living. This work builds on a strong interdisciplinary approach that combines integrated assessment modelling (IAM) expertise, social and natural sciences knowledge, reflecting the work of the EC on PBs and justice. The work will be structured around several interconnected activities that include developing alternative global narratives that describe what a safe and just space could look like and what pathways could take us to these futures, considering diverse governance, economics, justice, technology, and societal changes. Subsequently, these pathways are formalized in IAMs, capturing the interactions between the boundaries and the relevant human consumption and production patterns and their distribution. This helps to make the pathways transparent in terms of required changes, while also testing the feasibility.

While some scenarios have explored how to meet multiple SDGs (Soergel et al., 2024; Vuuren et al., 2022), or the planetary boundaries (van Vuuren et al., 2025)(van Vuuren et al., 2025), no scenarios have yet been developed that look into what is needed to meet the safe and just space assessed and quantified by the EC. This means that the scenarios will have to look into transformative outcomes of what ‘could be’. As well as creating a set of global pathways that cut across multiple dimensions, there will also be parallel ‘bottom up’ research at sub-global, local and social-ecological system scale on narratives to provide more nuanced, contextually relevant inputs as expertise and funding becomes available. Addressing the structural power imbalances that shape transformation pathways is central to this work.

An operational modeling protocol will be developed to formalize these storylines, incorporating various transformation elements. Modeling will be conducted using integrated assessment (IAMs), with a focus on intercomparison. Participatory processes, including workshops, will ensure inclusivity and diverse perspectives. The pathways can also be used to provide insights into short-term actions consistent with reaching long-term goals. The EC will therefore place particular emphasis on how governance and political-economic systems mediate the distribution of environmental burdens and benefits, and what this implies for designing equitable and effective pathways to a safe and just future.

7 Conclusion

The planet is undergoing accelerating biophysical destabilization alongside deepening social inequalities. Remaining on our current trajectory risks irreversible harm to Earth’s life-

support systems and widespread human suffering. The scientific evidence is clear: the window for meaningful action is rapidly closing, and urgent course correction is essential.

Incremental change is no longer sufficient. Addressing these intertwined crises demands rapid and systemic transformation – of our energy and food systems, governance structures, economic models, and underlying societal values. These transformations must not only be technically feasible, but also socially just, ensuring that solutions do not reproduce or exacerbate existing inequities.

The Earth Commission provides a science-based framework to guide such transformation. By integrating cutting-edge interdisciplinary research, modeling, and expert deliberation, the Commission identifies a safe and just space for humans. It will continue to refine this framework, assess risks and interactions across Earth system processes, and offer robust diagnostics to inform decision-making.

Achieving these goals requires coordinated and immediate action across all levels of society. No single actor – whether government, business, or civil society – can meet this challenge alone. The Commission’s work supports the translation of safe and just boundaries into concrete targets for countries, cities, companies, and communities. By fostering accountability, strengthening science-policy interfaces, and co-developing transformative pathways, we aim to empower decision-makers to act in line with principles of Earth system justice.

Ultimately, securing a safe and just future is not only a scientific and technical challenge – it is a moral and political imperative. The Earth Commission’s second phase marks a critical step toward building the tools, narratives, and coalitions needed to meet this challenge with the urgency, clarity, and courage it demands.

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Open research

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Box 1 - The Earth Commission 2019-2023: A first global assessment of the Safe and Just space

In 2019, Future Earth brought together a group of leading global scientists from the social and natural sciences and from across the globe to form the Earth Commission (EC), the scientific cornerstone of the Global Commons Alliance (GCA). This work focused on identifying a safe and just space for humans, assessing the resource implications of meeting basic needs, developing frameworks for translating the safe and just boundaries into local action, and proposing an Earth system justice framework to guide equitable transformations (Bai et al., 2024; Gupta et al., 2024, 2023; Rammelt et al., 2023; Rockström et al., 2023a; Stewart-Koster et al., 2023).

This work is now beginning to inform the next generation of science-based targets and practices to help business leaders and policy-makers, access the opportunities offered by the safe and just space by better managing the planet's finite resources. It has led to an improved understanding of global systemic risks, what it takes to meet the minimum rights for all, and pathways to a safe and just future.

The concept of a safe and just space was originally introduced by Kate Raworth (Raworth, 2017) in a conceptual framework that has become known as Doughnut or well-being economics. Doughnut economics argues that human development in the Anthropocene should occur within a doughnut-shaped space where resource use is below the level that carries a substantial risk of crossing planetary boundaries (i.e. a "safe" environmental ceiling), but above the level required to meet people's basic needs (i.e. a "just" social foundation). In short, if there is a biophysical ceiling on Earth (the safe operating space defined by boundaries), then there must be a social floor, defined by human needs and rights. The EC advanced this concept by incorporating justice into a quantified assessment of the ceiling and by using comparable units to assess biophysical and social indicators. The EC's approach thus also enabled a more integrated analysis of sustainability challenges (Rockström et al., 2021b).

The EC quantified the ceiling of the safe and just space by assessing safe and just Earth system boundaries (Rockström et al., 2023a). These safe and just boundaries were the first to quantify just boundaries to avoid unacceptable levels of significant deprivation and harm to humans and other living beings which, together with the safe boundaries, were integrated into a scientific assessment of the state of the planet. In short, staying within the safe and just boundaries ensures both stable and resilient conditions on Earth (that we know can support human development, and helps us avoid crossing dangerous tipping points in the Earth system), and minimizes human and nature's exposure to widespread significant harm from Earth system change. In other words, the EC assessment allows for a combined 'safe', (i.e. aimed at protecting Earth's resilience), and 'just', (i.e. aimed at minimizing harm and deprivation to people and ecosystems) quantification. Through a rigorous modeling and literature assessment, safe and just boundaries were quantified at both global and sub-global scales for: biosphere (functional integrity and ecosystem area), climate change, nutrient cycles (phosphorus and

nitrogen), freshwater (surface and groundwater), and aerosols. Globally, safe and just boundaries for the biosphere, climate, nutrient cycles, and freshwater were found to be breached, while the boundaries for aerosol loading were found to be violated at local levels in many parts of the world. Two or more safe and just sub-global ESBs were found to be transgressed in over 52% of the world's land area, affecting 86% of the global population (Rockström et al., 2023a). Through the use of consistent units across safe boundaries and just boundaries, the Commission found that three just boundaries (climate, nitrogen and aerosols) were found to be stricter than their corresponding safe boundaries.

In addition to defining the ceiling, the EC introduced the concept of “just access” to establish minimum resource thresholds (the “foundation”) needed for a dignified life, and quantify the foundation of a safe and just space. Ensuring minimum access to resources necessary for a dignified life is central to Earth system justice. Aligning with the Sustainable Development Goals (SDGs) and human rights frameworks, this approach prioritizes access to critical resources such as water, food, energy, and infrastructure for all, including the most marginalized populations. The Commission established two tiers of minimum access: one ensuring basic dignity and another enabling poverty alleviation. These thresholds were then translated into biophysical pressures on the Earth system to evaluate the environmental impact of providing universal minimum access. Under existing inequalities and technologies (*ceteris paribus*), it was shown that ensuring minimum access for the poorest would cause further transgressions of the safe and just (harm) boundaries (Rammelt et al., 2023). Additional projections for 2050 provided further evidence that, without systemic and just transformation, achieving universal minimum access (i.e everybody in the world living with minimum access to resources) will result in unacceptable breachings of the safe and just ceiling (Bodirsky et al., 2022; Gupta et al., 2024).

The EC introduced Earth system justice as a systemic approach to addressing the intertwined environmental and social injustices of the Anthropocene. Rather than reinforcing existing power imbalances, this framework seeks to bridge local and global justice concerns by integrating multiple dimensions of fairness: recognition and epistemic justice (valuing diverse knowledge systems), procedural and substantive justice (ensuring fair decision-making and equitable outcomes), and addressing the structural drivers of inequality (Gupta et al., 2023). A justice approach aims to address systemic power issues and the way it exacerbates inequality. Earth system justice is operationalized through both ends and means. The ends include establishing local to global safe and just boundaries while ensuring basic human needs are met. The means involve tackling the root causes of environmental crises, such as over consumption, skewed power relations, GDP-driven economic models, and environmental harm without accountability (Gupta et al., 2024). This approach also emphasizes equitable distribution of planetary resources and shared responsibilities in mitigating environmental risks as well as liability for causing harm.

As part of its mission to address critical knowledge gaps, the EC also incubated and helped develop the Tipping Points Modelling Intercomparison Project (TIPMIP). TIPMIP is an international collaboration that systematically advances our understanding of tipping dynamics in key Earth system components, while assessing the associated uncertainties. By connecting and evaluating multiple models, TIPMIP fills crucial gaps in Earth system and climate modelling—particularly in relation to long-term commitments and irreversibilities—by improving the representation of anthropogenic forcing. It also facilitates interdisciplinary knowledge exchange and enhances understanding of critical feedback processes that are currently underrepresented in Earth system models and assessments.

A specific feature of the safe and just boundaries is that the selected control variables are, in principle, translatable across scales in order to make them actionable. Operationalization requires the boundaries to be translated into context-specific targets for cities, businesses, and policymakers. The EC has identified knowledge gaps (Bai et al., 2022), and developed guiding principles to support this process, ensuring that these translations are scientifically robust, fair, and transparent (Bai et al., 2024). A structured protocol provides decision-makers with tools to navigate key questions, such as the appropriate spatial scale for implementation, the current state of boundary transgressions, the regenerative capacity of ecosystems, and fair resource-sharing frameworks.

Currently, we are far outside the safe and just space, and incremental solutions will not suffice. The time left to act is extremely limited, and the challenge now lies in the speed and scale of implementing systemic transformations. The EC highlighted the need for deep structural transformations in governance, economics, and society (Gupta et al., 2024). This requires embedding planetary safety and justice into all decision-making, improving real-time monitoring of Earth system risks and social justice metrics, and fostering stronger collaborations among policymakers, nation states, businesses, scientists, and civil society.

Box 2 - Towards a Global Framework for Safe and Just Boundaries

The Planetary Boundary framework has identified the nine critical biophysical processes and systems that regulate the stability and resilience of the Earth system, defining a "Safe Operating Space" for humanity. The nine planetary boundary processes are Climate Change; Introduction of Novel Entities; Stratospheric Ozone Depletion; Atmospheric Aerosol Loading; Ocean Acidification; Modification of Biogeochemical Flows; Freshwater Change; Land System Change; Change in Biosphere Integrity. For each of the planetary boundary processes, one or more control variables are identified. A quantitative assessment is made for each of these control variables, quantifying the boundary level within which there is a high chance of maintaining Earth system functions and the state of the planet within Holocene-like inter-glacial

901 conditions. Together, these quantifications provide a safe operating space for human
902 development on Earth.

903 The Earth Commission takes these nine Earth system processes and systems as the entry
904 point for its assessment of a safe and just space. It extends the PB framework by also
905 integrating justice considerations, aiming to minimize harm to people and ecosystems while
906 safeguarding Earth's resilience. In its first assessment cycle, the Earth Commission quantified
907 safe and just boundaries for five planetary boundary processes – climate change, aerosol
908 loading, biosphere integrity, freshwater use, and biogeochemical flows — and plans to expand
909 this work to all nine processes in its future assessments. The control variables chosen by the
910 Earth Commission assessment allow for a combined 'safe', (i.e. aimed at protecting Earth's
911 resilience), and 'just', (i.e. aimed at minimizing significant harm to people and ecosystems using
912 the 3 I approach - interspecies justice and Earth system stability, intergenerational justice and
913 intragenerational justice) assessment. The control variables are further chosen to enable actors
914 across sectors and scales to set targets, generating and implementing transformative pathways
915 that are consistent with a safe and just Earth system. Where possible, the control variables are
916 spatially explicit; many of the first assessment's boundaries were already expressed at the
917 scales of operations of the Earth system processes, as small as one square kilometer in the case
918 of the functional integrity as this is the scale at which relevant local ecosystem services are
919 produced. Spatially explicit control variables allow justice dimensions to be included as they
920 provide insight in the spatial distribution and (in)equality in access of different actors. In the
921 second assessment we will extend this approach across other boundaries.