

Macroeconomic Developments in Slovakia and the EU Accession Process

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Macroeconomic Developments in Slovakia and the EU Accession Process

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Abstract

This paper evaluates the macroeconomic performance of Slovakia since the start of economic reforms and discusses the implications of its accession to the European Union. It argues that the above-standard nature of Czech-Slovak economic relations makes Slovakia's position in the accession process rather specific. In particular, because of the high degree of economic interdependence between the Czech and Slovak Republics, the implications of EU membership will crucially depend on (i) whether the Czech and Slovak Republics enter simultaneously the union and (ii) whether the Czech-Slovak customs union can be sustained if Slovakia is excluded from the first round of the EU enlargement. The second part of the paper then discusses the patterns of growth in the transition and post-transition periods and forecasts potential growth prospects of Slovakia, with or without entry to the European Union.

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Jan Fidrmuc Jarko Fidrmuc

1 Introduction

Slovakia arose as an independent country after the break-up of the former Czechoslovak Federation on January 1, 1993. The split of Czechoslovakia occurred as a consequence of the parliamentary election in June 1992. In the Czech Republic, a coalition of three right-of-center parties won, whereas the Movement for a Democratic Slovakia (HZDS), a left-wing nationalist party under the leadership of Vladimír Meciar, won in Slovakia. Soon it became clear that the two sides were unable, or unwilling, to form a federal government together. The main points of conflict were the redistribution of power between the federation and the constituent republics as well as the design of further reforms. Eventually, the Czechs and Slovaks agreed to disagree by deciding to dismantle the federation and create two independent countries as of January 1, 1993, only half a year after the elections.

The newly acquired independence had rather different repercussions for the Czech Republic and Slovakia. Generally, it was expected that independence would help stabilize the political situation at some costs to economic development. Indeed, the split of the federation removed an important source of political conflict, stemming from Slovakia's desire to reassert itself and increase its autonomy within the federation. However, under the rule of Vladimír Meciar, Slovakia reverted to nationalism, corruption and authoritarian policies, and thus excluded itself from the first round of accession negotiations with the EU as well as NATO enlargement.

2 Political Developments and Implications for Accession

While the Czech Republic secured its position on the fast track to EU accession, Slovakia was initially excluded from the first wave of EU enlargement. The main reasons were the lack of democratic practices, flagrant violations of the constitution and basic human rights, open and covert abuse of minorities, and rampant corruption in the privatization process. These concerns prevented Slovakia's inclusion into Western European and Atlantic structures despite the relatively good economic development.

In Summer 1997, NATO decided not to invite the Slovak Republic to join the organization. Similarly, the European Commission found in the opinion on Slovakia's application for membership in the European Union that: "... Slovakia does not fulfill in a sufficient manner the political conditions set out by the European Council in Copenhagen because of the instability of Slovakia's institutions, their lack of rootedness in political life and the shortcomings in the functioning of its democracy. This situation is so much more regrettable since Slovakia would satisfy the economic criteria in the medium term and is firmly committed to take on the aquis, particularly concerning the internal market even if further progress is still required to ensure the effective application of the acquis." (European Commission, in the Summary of the Opinion on Slovakia's Application for Membership in the EU).

Nevertheless, on October 13, 1999, Slovakia eventually received the recommendation of the European Commission to be included in the first round of accession negotiations (Bulgaria, Latvia, Lithuania, Malta and Romania also received positive assessments). This substantially increases Slovakia's chances to be included in the first wave of eastward enlargement of the EU. The parliamentary elections in September 1998 removed the most important obstacles to Slovakia's participation in the first wave of the enlargement, although the official position of the European Commission remained initially unchanged. This was shown by its regular report on the progress towards accession published in early November 1998. As a result, the Slovak delegation could not participate in the early rounds of accession negotiations with the first six membership candidates (Cyprus, Czech Republic, Estonia, Hungary, Poland, and Slovenia). It remains to be seen whether Slovakia will be able to make up for this delay. Inclusion in the first round of the accession negotiations does not stipulate that Slovakia will also be in the first wave of enlargement. After extending the first wave of negotiations to 12 candidates, it is clear that the enlargement will take place in several steps. Slovakia still lags behind in fulfilling some of the Copenhagen criteria that are seen as a precondition for the full membership. Nevertheless, the Commission recognized the progress made since the September 1998 election and expressed confidence that Slovakia will continue implementing necessary reforms, in particular further economic liberalization, the administrative and judicial reforms, and adopting the EU legislation as stipulated by the acquis.

However, in the recent years Slovakia has made only limited progress on the economic front. The latest report of the European Commission noted that Slovakia still does not have a functioning market mechanism. Due to high current account deficit, Slovakia reintroduced an import surcharge in June 1999 as a part of a macroeconomic stabilization policy. Nevertheless, this reform package has been often criticized as insufficient. Postponing the necessary reforms could lower growth prospects of the Slovak economy in the short run and prolong the economic crisis.

The new Slovak government introduced some important changes aimed at improving the treatment of national minorities. However, nationalist and populist views have remained a common feature of Slovak politics. Their role even increased during the controversial presidential campaign in early 1999. Although an ethnic Hungarian party participates in the current government coalition, the recently adopted Law on Minority Languages failed to gain the support of the Hungarian party who saw it as insufficient. Slovakia has also attracted criticism for the treatment of the Romany minority. In particular, the Romanies have been the object of racially motivated attacks as well as open and covert discrimination in the labor market. The problem culminated in the Romany exodus to the UK in 1998 and Finland in 1999. In 1998, the UK and Ireland reintroduced visa requirement for Slovak citizens, Finland and Norway followed suit in 1999.

While Slovakia seems to be gathering pace in its progress toward EU accession, the Czech Republic has recently been increasingly criticized for lagging behind in adopting the *acquis*. Ironically, this may remove an important point of contention that could arise if the Czech Republic gains EU membership before Slovakia. Since the break-up of Czechoslovakia, the Czech and Slovak Republics have sustained a customs union, allowed (nearly) unrestricted mobility of labor, and implemented a rather liberal border protection regime. The EU currently insists that in case it became EU member the Czech Republic would have to abandon the customs union and free movement of labor with Slovakia and intensify the border enforcement. The loss of

preferential trade relations would clearly have adverse economic implications for Slovakia, as the Czech Republic is Slovakia's most important trading partner (accounting for 27% of total exports and 23% of total imports in 1997). Nonetheless, in the light of recent improvements in Slovakia's progress toward the EU membership and the lack of progress in the Czech Republic, it now seems increasingly likely that the two countries will indeed gain the EU membership at the same time.

3 Macroeconomic Developments since 1989

Recent macroeconomic developments in Slovakia were crucially affected by two major economic and political events: first, the start of economic reforms in 1990 and 1991 and, second, the dissolution of Czechoslovakia in 1993.

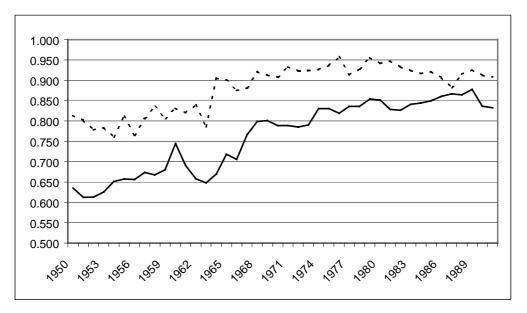
Until the dissolution, the economies of the two republics were to a large extent subjected to centralized economic policies, both before and after the collapse of communism and central planning in 1989. The reform program implemented in 1991 and 1992 also followed a centralized scenario, without much differentiation in policies implemented in the two republics, although the effects of the reforms were rather asymmetric. This high degree of initial centralization of economic policies, along with a high extent of interdependence of the Czech and Slovak economies, were important factors underlying the macroeconomic developments in the two countries since the collapse of communism.

The economic relationship between the Czech Republic and Slovakia before the disintegration of Czechoslovakia was characterized by two important features: (i) a high degree of economic interdependence, in particular via Czech-Slovak trade (see section 4.1) and (ii) the dependence of Slovakia on a transfer of resources from the Czech Republic. The latter aspect of Czech-Slovak economic relations presented a source of much controversy, especially during the political debates that preceded the break-up of Czechoslovakia. The controversy stemmed from the fact that the actual size of the transfers was never disclosed, and any attempt to estimate the transfers was marred by the centralization of tax collection and the opaqueness of government finances in former Czechoslovakia.¹ Nonetheless, the importance of this transfer reveals itself quite forcefully in the evolution of the ratio of Slovak per capita income to the Czech per capita income (Figure 1). While in 1948 the per capita Slovak NI (National Income) was approximately 61% of the Czech figure, it grew to 88% in 1989. Even more convincing evidence of the importance of the transfers appears in the development of the disposable NI. Per capita Slovak disposable NI exceeded the produced NI in every single year between 1950 and 1991, and it increased from 71% of the Czech value in 1948 to its peak at 96% in 1976, after which it fell again to some 90% in the late 1980s. Although the difference between produced and disposable NI can also be due to Czech-Slovak trade and/or net borrowing by the Czechoslovak government, it is clear that the transfer was substantial during the postwar period, especially until the late 1970s. The transfers probably increased again in the early 1990s in response to the asymmetric effects of the reforms. Again, no

¹ One such attempt is Krovak and Zamrazilova (1990), whose results are also reported by Dedek *et al.* (1996). According to their estimates, the average transfer was some 14% of Slovak disposable national income during the 1950s and 1960s and 10% during the 1970s and 1980s. However, their methodology probably overestimates the size of the transfer. In particular, they disregard the effects of Czech-Slovak bilateral trade and the borrowing by the federal government, and attribute the lion's share of the contribution of Czechoslovak foreign trade to the Czech national income. See also the discussion in Fidrmuc *et al.* (1999), section 4.

precise data are available. According to estimates computed by Hajek *et al.* (1993), the net transfer amounted to 1.5, 2.6 and 4.4% of Slovak GDP in 1990, 1991 and 1992, respectively. OECD (1994) put the estimate for 1992 even higher, at 8% of Slovak GDP. Hence, the transfers were far from negligible, and their elimination after Czechoslovakia broke up in 1993 had important effects on macroeconomic developments in the Czech and Slovak Republics.²

Figure 1 Slovak per capita National Income (solid line) and per capita disposable National Income (dashed line), as a fraction of the Czech level, 1950-1991.



Sources: Historical Statistical Yearbook of Czechoslovakia (1985) and Statistical Yearbook of Czechoslovakia (various volumes), Federal Statistical Office of Czechoslovakia.

Unlike other socialist countries, Czechoslovakia was not hit by major macroeconomic imbalances or severe shortages of basic commodities in the late 1980s. In fact, the economy grew at a respectable average rate of 2.1% between 1981 and 1990 (IMF, 1999). Open unemployment and inflation were almost non-existent. Czechoslovakia was also a relatively advanced industrialized economy and it had a favorable geographical location, bordering Germany and Austria. On the other hand, compared to Poland and Hungary, Czechoslovakia was more dependent on trade with the Soviet Union and the CMEA. As late as in 1991, 42% of Slovak exports and 35% of Czech exports went to the former CMEA (including the Soviet Union), whereas this figure was only 19% for Poland and Hungary (Fidrmuc and Fidrmuc, 1997, p.194). Moreover, unlike some other socialist countries, the private enterprise was all but unknown in Czechoslovakia prior to 1989.

There were, however, important differences in industrial structures of the two republics. While the structure of output appeared similar at the aggregate level, there were differences at the disaggregate level. In particular, large parts of the Slovak industry were built only after the communist takeover in 1948 within the policy of *industrialization* of Slovakia. Hence, the Slovak industry was much more affected by

² Fidrmuc *et al.* (1999) discuss the causes of the break-up and some of its implications.

the communist political objectives, in particular the emphasis on heavy engineering, metallurgy, and chemical industry (see Pavlinek, 1995, and Capek and Sazama, 1993). As a result, Slovakia was more dependent on trade with the member countries of the CMEA and thus was more adversely affected by the collapse of the CMEA trade. Slovakia also had a greater concentration of military equipment industry. The latter was particularly important, since the output of this industry in Czechoslovakia fell by 85% between 1987 and 1992. This decline also affected Slovakia disproportionately. Whereas Slovakia accounted for 60% of Czechoslovak military equipment production in 1987, its share fell to 40% by 1992.³ Finally, the Slovak industry was also more strongly regionally concentrated as enterprises were, on average, larger and often constituted the dominant source of regional employment.

The economic reforms in former Czechoslovakia started in their earnest as of January 1991, more than a year after the collapse of the communist regime made them possible. The reform followed a centralized "scenario" with main elements being restrictive fiscal and monetary policies, a large initial devaluation followed by a fixed exchange rate regime, introduction of current-account convertibility, the liberalization of price setting and a rapid privatization with emphasis on the voucher method.⁴ Despite the centralized approach, the effects of the reforms were largely asymmetric. The transformation depression started in Slovakia one year earlier, already in 1990, with a fall in GDP of 2.5%. The major impact of the reforms in 1991 was again more profound in Slovakia, its GDP fell by 14.6% compared with 11.5% in the Czech Republic. The overall cumulative output contraction was deeper by ten percentage points in Slovakia than in the Czech Republic, and lasted one year longer. The breakup of Czechoslovakia negatively affected both republics. But the effect on Slovakia was clearly more profound, as many of the costs of independence are not related to country size. Overall, Slovakia's GDP fell by nearly 4% during 1993, whereas the Czech economy essentially stagnated with an increase of 0.6%.

Eventually, growth resumed in 1994. Slovakia experienced significantly higher growth rates than the Czech Republic and by 1998 it essentially returned to the prereform level. However, the seemingly robust recovery of the Slovak economy was in part fuelled by large infrastructure investments of the last Meciar government financed by public debt. In addition, the high growth rates reported were probably to some extent achieved by creative statistics rather than economic growth (creative statistics could account for up to a percentage point every year from 1995 through 1998). After sustaining impressive growth for several periods, the economy turned out to be in need of further reforms and austerity measures. Massive infrastructure investments and lack of any significant privatization revenues brought state finances to a very dire situation. The government accumulated sizeable debts and faced rapidly increasing interest rates on short-term debt in 1999. Escalating government borrowing increasingly crowded out private investors from the credit market. The government deficit reached 4.4% of GDP in 1996, 5.6% in 1997, and 2.7% in 1998.

The crony privatization, characterized by direct sales to handpicked owners at a fraction of the actual value, besides failing to bring revenue, also failed to deliver effective ownership structures. Enterprise restructuring was delayed as owners and/or managers found it more profitable to divert assets to their own means. Restructuring

³ These are figures reported by Dedek *et al.* (1995, p.56) and Kiss (1993, p. 1046). According to Kiss, military industry accounted for 3% of Czechoslovak GDP and 10.5% of industrial output in 1987.

was stalled also because the Meciar government was able to prevent layoffs by lossmaking enterprises -- either by giving them direct or indirect subsidies, or via political influence it was able to wield as a result of the privatization process.

The exchange rate policy was characterized by strong emphasis on exchange rate stability. Slovakia kept its exchange rate fixed from January 1991 until October 1998, with the exception of a 10% devaluation in the wake of the break-up of the Czech-Slovak monetary union. Insistence on sustained exchange rate stability resulted in real appreciation of the currency and deepening current-account deficit. After reporting surpluses in 1994 and 1995, the current-account deficit reached 11% of GDP in 1996 and 10% in 1997 and 1998. Moreover, unlike in 1996, the surplus on the capital account in 1997 and 1998 was insufficient to cover the current-account deficit: the capital-account surplus was, respectively, 11.6%, 9.0% and 8.9% of GDP in 1996-1998.

The exchange rate was floated as of October 1, 1998, shortly after the September 1998 election. Between January 1998 and July 1999, the Slovak *koruna* depreciated by 18% against the Euro (ECU) and 24% against the US dollar. This rapid depreciation aggravated the economic difficulties of some of Slovakia's main industrial companies, such as the VSZ and Slovnaft, which previously borrowed massively from foreign banks without hedging against currency risks.⁵

The gravity of the economic situation became fully realized in the run-up to the national election in September 1998, when the illusion of successful reform started to be recognized as just that. One of the first tasks of the new government thus was the preparation of an austerity package. GDP growth slowed down to 4.4% in 1998 and the forecast for 1999 is a modest growth of 1.5%.

Slovakia, compared to the other transition countries, was rather successful in keeping inflation under control. The price liberalization in 1991 was followed by a one-time increase of the price level, which resulted in annual consumer-price inflation of 61% in that year. Subsequently, inflation remained around 10%, except for 1993 when after the introduction of the VAT inflation increased to 23%.

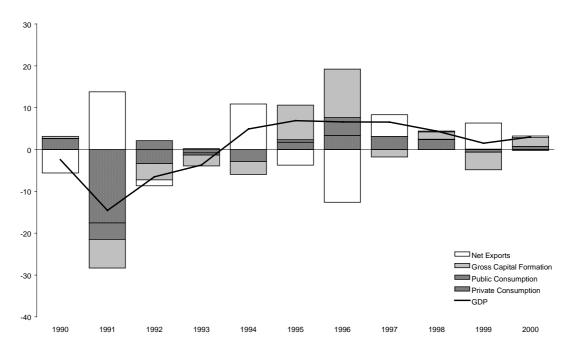
The asymmetric effects of economic reforms were most clearly revealed in the evolution of unemployment rates in the Czech and Slovak Republics. While unemployment followed similarly shaped paths in both countries, the difference in levels is striking. Starting from virtually zero, the Slovak unemployment rate reached almost 12% in 1991 and has never fallen to one-digit levels ever since. On the other hand, the Czech unemployment rate peaked at 4% in the same year and remained very low until the 1997 crisis and subsequent austerity measures.⁶ As of mid 1999, unemployment rates have been rising in both countries, reaching 8% in the Czech Republic and 17% in Slovakia.

⁵ The VSZ defaulted on its debts in mid-1999. Besides the depreciation of the *koruna*, the default is frequently attributed also to mismanagement and potentially illegal practices of the owners (who have close links to the HZDS, the party of former prime minister Meciar).

⁶ The potential causes of the differences in unemployment between the Czech Republic and Slovakia are explored by Ham, Svejnar and Terrell (1998). They find that about one-half of the difference in unemployment duration is explained by differences in demographics and demand conditions. The remainder can be attributed to differences in labor market efficiency, institutions, etc.

The Slovak economy, like most small economies, is strongly dependent on foreign trade. The share of imports and exports to GDP has ranged from 60% to 80%. The renewal of growth started with export expansion and import contraction (due to the introduction of trade barriers) in 1994 (see Figure 2). Later, between 1995 and 1997, the government tried to sustain a high growth rate in excess of 6% by means of expansive policies. However, this resulted in the emergence of twin deficits. As a result of this controversial policy, Slovakia nearly reached the pre-reform GDP level as one of the first among the Eastern European countries (following Poland), but its economy suffered under high budget and current-account deficits in 1998 and 1999. This lowers the short and medium-run prospects of the Slovak economy at the breaking point of the European integration.

Figure 2 Growth contributions by components of GDP in Slovakia, percent



Source: Slovak Statistical Office and Institute of World and Slovak Economy of the Slovak Academy of Sciences. Values for 1998 are preliminary estimates, values for 1999 and 2000 are forecasts.

4 Accession and Trade

4.1 Czech-Slovak Bilateral Trade:

To mitigate the economic effects of Czechoslovakia's disintegration, the Czech Republic and Slovakia retained the common currency, the customs union, and the common labor market. While the customs union and the free movement of labor were intended to remain in place indefinitely, the monetary union was conceived to be a temporary measure, initially supposed to last for at least six months. However, the monetary union proved to be unsustainable and it was abandoned as of February 8, 1993. Thus, the Czech-Slovak Monetary Union ceased to exist less than six weeks after the break-up of Czechoslovakia.

The extent of bilateral trade between the Czech and Slovak Republics has always been relatively high. Due to the different sizes of the two republics (the population ratio of the Czech Republic to Slovakia is roughly 2:1), Slovakia has been dependent on the Czech Republic to a much greater extent than vice versa. In 1991, the Czech Republic accounted for some 50% of the Slovak exports and imports. On the other hand, Slovakia accounted for about a third of the Czech trade.⁷ After the break-up, the share of Slovak trade with the Czech Republic fell to about 25% of the total exports and imports in 1997. Czech trade with Slovakia declined to 13 and even 8% of total exports and imports in 1997, respectively.

This points to an extraordinarily high degree of interdependence between the two republics prior to the split. Slovakia was the Czech Republic's most important trading partner and vice versa until the split. Such a pattern of bilateral trade is rather untypical for two adjacent small open economies. For example, Norway only accounts for 6% of Sweden's exports—although these two countries could be compared with the Czech Republic and Slovakia in terms of similarities in culture, language, relative and absolute size, geographical proximity, openness and liberalization of mutual trade. The Czech Republic's share in Slovak exports is similar to, for instance, Germany's share in Dutch exports (28%) -- even though the Czech Republic's population is only twice as large as that of Slovakia, whereas the ratio between Germany and the Netherlands is 5:1.

The high degree of interdependence between the Czech and Slovak economies had important implications on macroeconomic developments in the two countries after the break-up of Czechoslovakia, as already discussed in section 3. The continuing high intensity of trade relations, facilitated by the customs union created after the disintegration of Czechoslovakia, would again have important economic consequences if the two countries entered the EU at different dates. In particular, if the customs union had to be abandoned in the wake of the Czech Republic's early accession, this would imply reimposition of some barriers to trade between the Czech and Slovak Republics, which, in turn, would adversely affect both economies. To examine the potential importance of this alternative, this section studies the extent and the dynamics of the trade interdependence between the Czech and Slovak Republics.

The comparison of Czech-Slovak trade with other countries is difficult because bilateral trade is determined by a variety of factors: the countries' size, distance, common border and/or language and other determinants. Fidrmuc and Fidrmuc (1999) estimate a gravity model on a data set of bilateral trade flows among OECD and Eastern European countries for each of the seven available years from 1991 to 1997. Using estimates of the Slovak Statistical Office of trade flows between the Czech Republic and Slovakia, they illustrate the dynamics of bilateral intensity of trade between the two countries in the wake of the division of Czechoslovakia.

⁷ These figures are based on statistics reporting deliveries of Slovak medium and large enterprises (enterprises with more than 25 employees) to and from the Czech Republic. Hence, these data are not directly comparable with customs statistics on trade flows available since 1993.

The intensity of Czech-Slovak trade relations is measured by the coefficient estimated for a dummy variable assigned to bilateral trade flows between the Czech and Slovak Republics.⁸ The coefficient estimate for 1991 is 2.56 (see Figure 3). This implies (after transformation from logs) that trade flows within Czechoslovakia exceeded the *normal* level⁹ by nearly 13 times. Moreover, the intensity of trade relations remained relatively stable until one year after the division of Czechoslovakia. Eventually, the demise of common state resulted in a sharp decline in the intensity of bilateral trade. The estimated coefficient for former Czechoslovakia fell to 2.02 (corresponding to 7.5 times higher trade volume than the normal level) in 1994 and, finally, to only 1.67 (still more than five times above normal) in 1997. The intensity of trade relations between the Czech Republic and Slovakia declined continuously since 1993, although the bilateral trade volume recovered slightly between 1993 (minimum value) and 1997. Nevertheless, trade intensity remains very high, to a large extent because the two countries retained a customs union after the break-up of Czechoslovakia.¹⁰ The trade relations between the Czech Republic and Slovakia continue to be more intensive than those among the selected FSU countries and the Baltic States (see Fidrmuc and Fidrmuc (1999) for econometric results). The intensity of trade among Belarus, Russia and the Ukraine has been falling rapidly since 1994, also converging to the level of EU trade intensity. Trade between the Baltic States has been relatively stable and at a much lower level, exceeding the normal trade intensity less than three times.

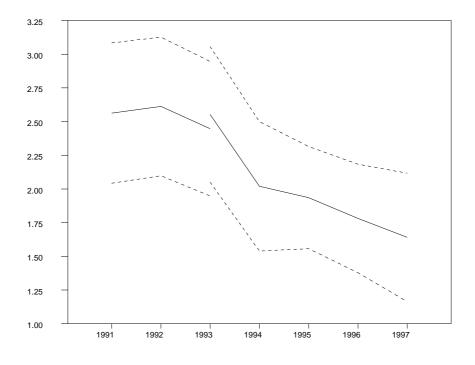
In fact, the customs union between the Czech Republic and Slovakia is largely comparable to trade relations within the European Union. Comparison of the evolution of the coefficient estimates of trade flows among the EC12 countries and those of the former Czechoslovakia reveals that the trade intensity between the Czech and Slovak Republics has gradually converged to that prevailing among the EU countries (Fidrmuc, 1999b explores this point in greater detail). In 1997, the trade between two EU countries was still more than five times higher than the *normal* trade level. Fidrmuc (1999b) concludes that the trade intensity between the Czech Republic and Slovakia could stabilize at this level if no further relaxation of economic relations takes place. However, a further decline of bilateral trade intensity is to be expected if the customs union is dissolved because of the Czech Republic's accession to the European Union while Slovakia is left out of the first wave of the Eastern enlargement of the Union. This issue is considered in the next section.

⁸ The estimated equation is $M = \beta_1 + \beta_2 Y_{xi} + \beta_3 Y_x + \beta_4 d + \Sigma_i \beta_i D_i + \varepsilon$, where *M* denotes bilateral imports, *Y* is the GDP of the exporting and the importing countries (denoted by *X* and *M*, respectively), *d* is the distance between the capital cities of both countries, and ε is the disturbance term. All variables are in logs. D_i denotes dummy variables for common border, common language, and preferential trade areas, such as the EU, EFTA, or the Czech-Slovak customs union. See Fidrmuc and Fidrmuc (1999) for further details on the setup of the model.

⁹ The normal level is that predicted by the gravity model given the distance between the countries and their economic size (measured by their GDP's).

 $^{^{10}}$ For a more extensive analysis of the economic factors underlying the break-up of Czechoslovakia, see Fidrmuc *et al.* (1999). Dedek *et al.* (1996) give a description of the process of the break-up and the events that preceded it.

Figure 3 Coefficients of the dummy variables indicating preferential trade relations between the Czech Republic and Slovakia



4.2 Trade Development under Various Scenarios of Eastern Enlargement of the EU

The high intensity of trade relations between the Czech and Slovak Republics can potentially have important implications for both countries if they enter the EU at different dates. The situation of Slovakia is somewhat specific. Slovakia currently trades relatively little with the EU: in 1997 the EU accounted for 40% and 45% of Slovak imports and exports, respectively, compared with 62% and 58% of Czech imports and exports. However, Slovakia will become much more dependent on the trade with the EU after the EU's eastward enlargement. The Czech Republic, Poland and Hungary accounted for 28% and 37% of Slovak imports and exports, respectively, in 1997. Slovakia has the highest share of exports (85.7% of total exports in 1997) to European countries, including the EU, EFTA and all associated countries, closely followed by the Czech Republic (Figure 4). The exclusion of the Slovak Republic from the first wave of the Eastern enlargement, and the subsequent emergence of trade barriers, especially with respect to Czech-Slovak trade, may result in high trade diversion and welfare losses for Slovakia. These could, in turn, make later integration of Slovakia into the EU even more difficult.

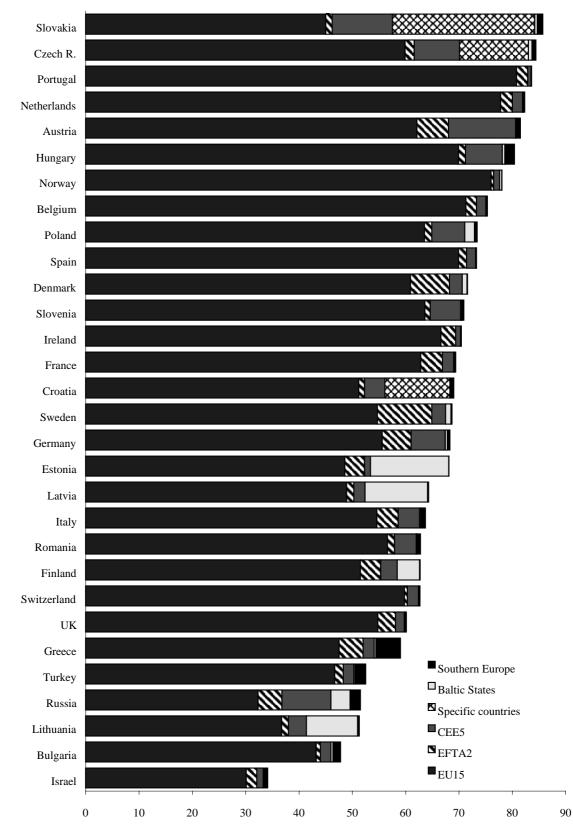


Figure 4 Export shares with groups of countries

Note: The *specific countries* are the following: the Czech Republic for Slovakia, Slovakia for the Czech Republic and Slovenia for Croatia.

Using a gravity model similar to that of Fidrmuc and Fidrmuc (1999), Fidrmuc (1999b) simulates the development of Czech and Slovak trade with six EU countries (Austria, France, Germany, Italy, the UK and the Netherlands) and their Central European neighbors (Hungary, Poland, and the Czech Republic or Slovakia, respectively) for the major SITC one-digit commodity groups. The effect of accession is modeled as an increase of trade to the level of trade predicted by the coefficient estimated for the dummy variable for EU membership. This increase is to occur between 2003 and 2010 under the assumption of continuing growth in the simulated period (1998 to 2010).¹¹ The growth forecasts used were based on long-term forecast of the Institute for Advanced Studies (IHS) for Austria (and selected European countries), the forecasts of the EU, the OECD and Šujan and Šujanová (1997).

In 1996, these six EU countries (EU6) accounted for 91.2% of Slovak exports to the EU. The six EU countries together with the Czech Republic, Poland and Hungary accounted for 78.1% of Slovak exports. Slovak exports to other countries will be less influenced by the different scenarios of the eastward enlargement of the European Union owing to similar rules in the European Union and Slovakia.

Fidrmuc (1999b) analyzes three scenarios of the process of European integration: no eastward enlargement of the European Union, an early accession of the four CEECs (Hungary, Poland, Slovakia and the Czech Republic), and the exclusion of the Slovak Republic from the first wave of the enlargement while the Czech Republic, Hungary and Poland join the European Union. The exclusion of Slovakia from the first wave of eastward enlargement of the EU causes an erosion of the traditional trade relations with the Czech Republic. All scenarios assume full convergence to trade potentials until 2010 without explicitly modeling accession dates and transition periods.

The analysis assumes a continuation of growth of GDP in CEECs and in the EU in the simulation period (1997 to 2010). All scenarios are characterized by the same set of assumptions on economic growth, although Baldwin, Francois and Portes (1997) argue that the cumulated growth gain in Eastern European countries due to the accession to the EU could be between 1.5% to 18.8% in the long run. This restrictive assumption was adopted in order to analyze only the direct effects of the enlargement on trade of the EU with CEECs (that is, the effects of trade liberalization) and to exclude the indirect effects through stronger growth in the entrant countries.

Following the opening of Eastern Europe, the European Union became Slovakia's most important trade partner. This development was driven by the convergence to the trade potential. By now Slovak trade with the EU6 has already reached the potential level. In turn, trade with Hungary and Poland declined in response to output declines in these countries and the dissolution of the CMEA. Slovak trade with Hungary and Poland has now also reached the potential level, whereas trade between the Czech and Slovak Republics exceeds this level significantly.

The forecasts constructed by Fidrmuc (1999b) are reproduced in Tables 1-5. They reveal a significant potential for increasing trade flows through abolishing trade barriers and GDP growth. In the non-enlargement scenario, Slovak exports to EU6 could grow by 9.2% annually between 1997 and 2010 (after an average annual export growth of 25.8% in 1995 and 1996).¹² Under the accession scenario, the annual

¹¹ GDP is measured in constant prices and market exchange rates of the US Dollar.

¹² All growth rates referred throughout this section are average annual growth rates either for the realized trade in 1995 and 1996 (that is, the average of the growth rate in 1995 respective to 1994 and the growth rate in 1996 respective to 1995) or for the simulation period (1997 to 2010).

growth of exports to the selected EU-countries could reach 15.3% (6.1 percentage points above the basic scenario).

| | | | No | | |
|----------|--------------------|-----------|-------------|-------------|-----------|
| SITC | | Realized | enlargement | Enlargement | Exclusion |
| Groups | Description | 1995-1996 | 1997-2010 | 1997-2010 | 1997-2010 |
| SITC 0-8 | Total Exports | 25.79 | 9.24 | 15.26 | 9.24 |
| SITC 5-8 | Industrial prod | 19.45 | 8.83 | 16.73 | 8.83 |
| SITC 0 | Agricultural prod. | -4.93 | 22.39 | 34.77 | 22.39 |
| SITC 2 | Raw materials | 10.61 | 14.42 | 17.14 | 14.42 |
| SITC 5 | Chemicals | 6.83 | 9.13 | 14.76 | 9.13 |
| SITC 6 | Intermediate prod. | 3.28 | 10.91 | 18.93 | 10.91 |
| SITC 7 | Machinery | 55.79 | 0.72 | 9.95 | 0.72 |
| SITC 8 | Consumer prod. | 17.10 | 10.28 | 20.42 | 10.28 |

 Table 1:
 Projections of Slovak exports to EU6, average annual growth rates

Note: See text for description of scenarios. EU6 includes Austria, France, Germany, Italy, UK and the Netherlands. Slovak Exports to EU6 in the exclusion scenario are modeled under the same assumptions as in the non-enlargement scenario. Source: Fidrmuc (1999b).

| | rates | _ | _ | | _ |
|----------|--------------------|-----------|-------------|-------------|-----------|
| | | | No | | |
| SITC | | Realized | enlargement | Enlargement | Exclusion |
| Groups | Description | 1995-1996 | 1997-2010 | 1997-2010 | 1997-2010 |
| SITC 0-8 | Total Exports | 5.01 | 2.97 | 6.10 | 3.97 |
| SITC 5-8 | Industrial prod | 1.56 | 6.59 | 7.16 | 6.36 |
| SITC 0 | Agricultural prod. | 2.72 | 10.31 | 26.85 | 12.43 |
| SITC 2 | Raw materials | -4.56 | -0.92 | 2.42 | 2.40 |
| SITC 5 | Chemicals | 4.52 | 2.79 | 8.97 | 4.82 |
| SITC 6 | Intermediate prod. | -1.82 | 7.72 | 4.90 | 5.93 |
| SITC 7 | Machinery | 10.57 | 3.66 | 6.37 | 3.29 |
| SITC 8 | Consumer prod. | -4.18 | 13.23 | 13.91 | 12.23 |

Table 2:Projections of Slovak exports to Hungary, average annual growth
rates

Note: See text for description of scenarios. Source: Fidrmuc (1999b).

Table 3:Projections of Slovak exports to Poland, average annual growth
rates

| | | | No | | |
|----------|--------------------|-----------|-------------|-------------|-----------|
| SITC | | Realized | enlargement | Enlargement | Exclusion |
| Groups | Description | 1995-1996 | 1997-2010 | 1997-2010 | 1997-2010 |
| SITC 0-8 | Total Exports | 50.17 | 6.94 | 10.18 | 7.98 |
| SITC 5-8 | Industrial prod | 34.27 | 7.54 | 8.11 | 7.30 |
| SITC 0 | Agricultural prod. | 68.52 | 8.24 | 24.47 | 10.33 |
| SITC 2 | Raw materials | 36.45 | 13.26 | 17.08 | 17.05 |
| SITC 5 | Chemicals | 15.53 | -1.34 | 4.59 | 0.61 |
| SITC 6 | Intermediate prod. | 36.45 | 11.98 | 9.04 | 10.11 |
| SITC 7 | Machinery | 62.84 | 3.49 | 6.21 | 3.12 |
| SITC 8 | Consumer prod. | 41.29 | 7.21 | 7.86 | 6.27 |

Note: See text for description of scenarios. Source: Fidrmuc (1999b).

| | annuar grown | lates | | | |
|----------|--------------------|-----------|-------------|-------------|-----------|
| | | | No | | |
| SITC | | Realized | enlargement | Enlargement | Exclusion |
| Groups | Description | 1995-1996 | 1997-2010 | 1997-2010 | 1997-2010 |
| SITC 0-8 | Total Exports | 4.61 | -0.96 | -0.96 | -6.07 |
| SITC 5-8 | Industrial prod | -3.98 | -2.69 | -2.69 | -6.14 |
| SITC 0 | Agricultural prod. | -10.66 | 11.03 | 11.03 | -7.27 |
| SITC 2 | Raw materials | -6.98 | 4.29 | 4.29 | -1.64 |
| SITC 5 | Chemicals | 1.42 | -5.73 | -5.73 | -11.52 |
| SITC 6 | Intermediate prod. | -10.88 | -2.08 | -2.08 | -5.14 |
| SITC 7 | Machinery | 0.20 | -6.64 | -6.64 | -8.81 |
| SITC 8 | Consumer prod. | 2.67 | -0.19 | -0.19 | -3.80 |

Table 4:Projections of Slovak exports to the Czech Republic, average
annual growth rates

Note: See text for description of scenarios. Slovak Exports to the Czech Republic in the enlargement scenario are modeled under the same assumptions as in the non-enlargement scenario. Source: Fidrmuc (1999b).

Table 5:Projections of Slovak exports to EU6 and CEE, average annual
growth rates

| | | | No | | |
|----------|-----------------|-----------|-------------|-------------|-----------|
| SITC | | Realized | enlargement | Enlargement | Exclusion |
| Groups | Description | 1995-1996 | 1997-2010 | 1997-2010 | 1997-2010 |
| SITC 0-8 | Total Exports | 15.60 | 5.98 | 10.88 | 5.48 |
| SITC 5-8 | Industrial prod | 8.70 | 5.93 | 12.39 | 5.55 |
| SITC 0 | Agricultural | -5.84 | 15.42 | 24.83 | 12.33 |
| | prod. | | | | |
| SITC 2 | Raw materials | 1.89 | 10.30 | 12.73 | 10.20 |
| SITC 5 | Chemicals | 4.69 | 3.28 | 8.14 | 2.91 |
| SITC 6 | Intermediate | -2.14 | 7.78 | 13.95 | 7.23 |
| | prod. | | | | |
| SITC 7 | Machinery | 27.81 | -0.71 | 6.97 | -1.03 |
| SITC 8 | Consumer prod. | 12.45 | 8.05 | 16.86 | 7.64 |

Note: See text for description of scenarios. The selected countries include Austria, France, Germany, Italy, UK, the Netherlands, Hungary, Poland and the Czech Republic. Source: Fidrmuc (1999b).

Further insights can be obtained by inspecting the simulation results for different SITC commodity groups. The structural gravity models relatively well simulated the actual Slovak exports (not reproduced here) to the selected six EU-countries for intermediate products (SITC6) and consumer products (SITC8), while the actual Slovak exports of chemicals (SITC5) and machinery products (SITC7) to EU6 are significantly above the levels predicted by the gravity models. Surprisingly, actual Slovak exports of raw materials (SITC2) and agricultural products (SITC0) are only a fraction of the estimated levels. These departures from trade projections are consistent with the expectations on trade bias due to foreign direct investment (VW investment in Bratislava), lack of resources of raw materials, and the low productivity of agriculture in Slovakia.

The expected growth in the EU and Slovakia will increase significantly the volume of trade of all commodity groups in the coming years. We can see significant variance of simulated growth rates by commodity groups due to different utilization ratios and income elasticities. It is difficult to evaluate whether the potential for export growth of agricultural products (SITCO) -- with the highest predicted growth -- as well as raw

materials (SITC2) can be realized without a sound production basis, but also the exports of intermediate products (SITC6), consumer products (SITC8) and chemicals (SITC5) could grow by about 10% according to the non-enlargement scenario and 15%-20% annually according to the enlargement scenario between 1997 and 2010. The growth of Slovak exports of machinery (0.7% per annum in the non-enlargement scenario compared to the average annual growth rate of 55.8% in 1995 and 1996) slows deceleration due to the already high level realized by 1996 and can be stabilized only by further liberalization of Slovak trade with EU6 (average annual growth by 10.0% following the accession).

The shape of the European integration will also change the relations among the Central and Eastern countries. Slovak exports to Hungary will increase by 3% annually in the non-enlargement scenario. The first wave of the enlargement will also liberalize the trade between new EU-members and the 'left-outs'. In particular, Slovak exports to Hungary could increase by 1 percentage point annually (average annual growth by 4% between 1997 and 2010) under the exclusion scenario. Not surprisingly, growth gains are much higher if Slovakia joins the EU together with Hungary. Then, the Slovak exports to Hungary are simulated to increase by 6.1% per annum (that is, 3.1 percentage points above the non-enlargement scenario). The potential growth is slightly higher for the Slovak exports to Poland, which already increased by 50.2% annually on average in 1995 and 1996. Slovak exports to Poland could grow by 6.9% annually in the non-enlargement scenario, 8.0% in the exclusion scenario, and 10.2% in the enlargement scenario (including Slovakia).

Trade with Central European countries will exhibit much lower variation according to commodity groups than trade within the EU6. Agricultural products, which were not yet liberalized within CEFTA, could reach the highest growth rates (see Tables 2 and 3). Slovak exports of finished products (SITC8) to Hungary could increase above average (annual growth above 10% in all three scenarios). Slovak exports of intermediate products (SITC6) to Poland also face a high growth potential (annual growth rates of about 10% in all scenarios).

Slovak trade with the Czech Republic could face the most significant changes. The relatively high level of current trade results in a prediction of export declines under all three scenarios. The average growth of Slovak exports to the Czech Republic of 4.6% in 1995 and 1996 is surprisingly high in comparison to much worse results according to the individual commodity groups. This bias is likely to come from trade of fuels (average growth rates by 16.7% between 1995 and 1996), which is not included in the model. However, the model explains the trade with other products relatively well. The simulations predict an average decline of Slovak exports of industrial products to the Czech Republic by -2.7% annually under either common participation in the eastward enlargement of the EU or in the non-accession scenarios (including no eastward enlargement of EU). The size of this decline does not differ much from the average annual decline of Slovak exports to the Czech Republic between 1995 and 1996 (-4.0%).

The exclusion of Slovakia from the enlargement is likely to result in significant export declines in all commodity groups. The most dramatic development is predicted for agriculture: agricultural exports of Slovakia to the Czech Republic could fall by 7.3% annually instead of significant growth by 11.0% per annum. The downward development of Slovak agricultural exports to the Czech Republic was observed

already after the split of Czechoslovakia (-10.7% on average in 1995 and 1996). Slovak exports of industrial products (SITC5-8) to the Czech Republic could face export losses of up to 4 percentage points in the exclusion scenario.

On the other hand, once Hungary and Poland enter the EU, Slovakia's trade with them will become more liberal compared to the current situation. This is because trade within the CEFTA is still considerably less liberal than trade with the EU. The liberalization of Slovak exports to Hungary and Poland can largely compensate for the export losses to the Czech Republic in the exclusion scenario.

In sum, the exclusion of Slovakia from the first wave of the enlargement of the European Union could result in lower export growth to all six EU-countries and three Central European countries only by about half a percentage point per annum. The largest impact can be expected for agricultural exports, where the growth difference could be as high as 3 percentage points, while the growth losses are below one percentage point for all other commodities. Only exports of machinery will decline by 1.0% per annum in the exclusion scenario, while the exports of other products would continue to grow also in the case of exclusion of Slovakia from the first wave of the enlargement.

5 Economic Performance and Growth Prospects in Transition

The body of literature analyzing the patterns of economic performance and future growth prospects of the post-communist countries in transition has recently grown substantially. The literature started with the pioneering and thought provoking study of de Melo *et al.* (1996a) who were quickly followed by other contributors. This upsurge of interest was motivated by the desire to take stock of the results after half a decade of transition and made possible by the growing availability of data that enables such an analysis.

Two approaches can be identified in the literature. The first is mainly retrospective and focuses on the importance of government policies in determining economic performance during transition. The initial contribution in this direction is de Melo *et al.* (1996a,b, 1997a) who analyze the relationship between economic liberalization and economic performance. De Melo *et al.* construct indices measuring liberalization of internal and external markets and private-sector developments. Based on these indices, they compute a weighted average liberalization index (with weights 0.3, 0.3 and 0.4, respectively), and the Cumulative Liberalization Index (CLI), i.e. the sum of the annual weighted liberalization indices starting with 1989. In their analysis they use the CLI along with other explanatory variables (initial per capita GNP and monetary overhang, both as of 1989, and a dummy for countries stricken by regional tensions) to account for the patterns of economic performance during transition. They conclude that greater liberalization is associated with lower inflation and more favorable growth performance (the average growth rate of 1989-94).

The analysis of de Melo *et al.* was later replicated and extended by others, with alternative measures of economic liberalization and/or varying degrees of econometric sophistication. Many find results confirming the conclusions of de Melo *et al.* (see, e.g., Sachs (1996)). Fischer *et al.* (1996, 1997) extend the model to a panel-data framework covering 1992-94 and including country fixed effects and additional measures of government policies. In particular, their analysis includes a dummy for

fixed exchange range regime, government fiscal deficit, and a dummy for the year 1992 (to capture the effects of the CMEA disintegration and the break-up of the Soviet Union). They conclude that these variables, alongside cumulative liberalization, have a significant and favorable effect on economic performance. Finally, Fidrmuc (1999) includes political liberalization alongside the economic liberalization index and finds that it also significantly improves economic performance over 1989-97.

On the other hand, Aslund *et al.* (1996) find only partial support for de Melo's results after including a dummy for the ruble zone¹³. In particular, the effect of cumulative economic liberalization on average growth over 1989-95 is no longer significant when the ruble zone dummy is included. This result is not surprising, since the dummy effectively divides the post-communist countries into groups with high and low cumulative liberalization. Given the small sample size (24 countries), the CLI becomes insignificant. Nonetheless, Aslund *et al.* (1996) report a significant effect of cumulative liberalization on the growth rate as of 1995.

Finally, Heybey and Murrel (1999) and Krueger and Ciolko (1999) challenge de Melo's results and stress the importance of initial conditions. Both papers argue that economic liberalization is endogenous in economic performance. They present results, which indicate that liberalization (Heybey and Murrel) or cumulative liberalization (Krueger and Ciolko) is no longer significant after controlling for a variety of initial conditions. Heybey and Murrel's initial conditions include the pre-reform level of liberalization, average GDP growth in the last two years before the reform, and exports to CMEA countries as a percentage of GDP at the outset of reforms. In addition, they measure growth as the average growth rate in the first four years from the start of the reforms (rather than using calendar time). Krueger and Ciolko's measure of initial conditions are a dummy for the FSU (Former Soviet Union), GNP per capita as of 1988, and the ratio of exports to GDP. As these two papers argue, the progress in economic liberalization merely reflects initial conditions.

The second stream in the literature, pioneered by Fischer *et al.* (1997, 1998a,b), is more forward-looking. It focuses on the future prospects of the transition countries rather than their past economic performance. It is motivated by the voluminous literature on the determinants of economic growth in cross-sections of countries. In particular, Fischer *et al.* forecast the future growth prospects of selected transition countries by applying the results of Barro (1991) and Levine and Renelt (1992) to data from these countries. This approach differs from the previous one in that it deemphasizes the effects of government policies. Instead, it assumes that growth is determined by the country's economic and demographic characteristics, such as the initial level of income, the quality of human capital, population growth and the rate of investment. The role of the government is limited to its size.

This approach, however, involves several pitfalls, as pointed out by Campos (1999). In particular, Fischer *et al.* make growth forecasts for the transition countries based on regression results obtained for a completely different set of countries and for a different time period. One can doubt whether the results obtained from a data set dominated by developing countries make a good basis for growth predictions for the transition countries. Moreover, it seems reasonable to assume that the transition and post-transition periods are rather specific and hence the determinants of growth can be very different from those obtained for market economies. Indeed, Campos (1999)

¹³ All members of the former Soviet Union, including the Baltic states.

estimated Barro and Levine-Renelt types of regressions on data for transition countries and obtained strikingly different results. Finally, Fischer *et al.* based their growth forecasts on the most limited regressions estimated by Barro and Levine-Renelt. Both Barro and Levine-Renelt report also regressions with dummies for Subsaharan Africa and Latin America. Inclusion of these dummies alters some coefficient estimates substantially, for instance the coefficient on secondary-school enrollment in Barro's equation more than halves, and so does the coefficient on investment in the Levine-Renelt equation.¹⁴

In this section, we attempt to unite the two approaches discussed above. We analyze the determinants of growth during transition, using variables capturing the effect of policy, in particular the liberalization index, initial conditions, as well as some of the variables that were found to be significant in the growth literature. Moreover, we follow Havrylyshyn *et al.* (1998) and look separately at growth determinants during the period of *output contraction* and *recovery*, which we set, somewhat arbitrarily, as 1990-93 and 1994-98, respectively. We then use the results obtained for the latter period to forecast the future growth prospects of the post-communist countries.

Table 6 summarizes the results. The first regression is based on the entire period, the second one considers the first four years of transition (the contraction) and the third analyzes the last five years (the recovery). The regressions were estimated for 25 transition countries listed in Table 7. The unweighted average rate of growth during the entire period was –4.33% annually, during the contraction period GDP on average fell by -9.71% per year, whereas the growth rate during the recovery was essentially zero, -0.03%. The first explanatory variable is the liberalization index. For the contraction period we used the liberalization index as of 1991 constructed by de Melo *et al.* (1996b). For the recovery regression as well as the regression for the entire period we used the average of EBRD Progress-in-Transition indices as of 1994. Using indices for later years yielded less significant or insignificant results. Apparently reforms need time to take effect. The effect of liberalization on economic performance is positive and significant in all sub-periods, moreover, the effect is considerably stronger for recovery than for contraction. Hence, more liberalization implies higher growth, especially during the recovery.

¹⁴ These comparisons refer to equations (1) and (14) in Barro (1991), and equations (i) and (ii) in Levine and Renelt (1992). Levine and Renelt's equation (ii) also includes additional variables besides the two dummies.

| | 1990-98 | t-stats | 1990-93 | t-stats | 1994-98 | t-stats |
|-----------------------------|---------|---------|---------|---------|---------|---------|
| Constant | -18.744 | -5.20 | -18.246 | -3.08 | -20.279 | -4.66 |
| Liberalization Index | 12.952 | 5.86 | 9.055 | 2.56 | 15.980 | 5.09 |
| Distance from Brussels [km] | -0.0010 | -3.07 | 0.0000 | 0.02 | -0.0013 | -2.66 |
| Conflict Dummy | 0.341 | 0.42 | -7.830 | -3.49 | 5.752 | 3.42 |
| Population Growth | 0.462 | 1.63 | 0.991 | 1.08 | -0.441 | -0.87 |
| Sec. School Enroll. | 0.191 | 4.03 | 0.113 | 1.89 | 0.252 | 4.54 |
| 1989 GNP p.c. [US\$ at PPP] | -0.0005 | -2.69 | -0.0004 | -1.24 | -0.0006 | -1.66 |
| \mathbf{R}^2 | 0.76 | | 0.55 | | 0.70 | |
| Adj.R ² | 0.67 | | 0.40 | | 0.60 | |

 Table 6
 Determinants of economic growth in transition - regression results

Note: Estimated with OLS, t-statistics are heteroscedasticity robust. See Table 7 for description of explanatory variables. The 1991 liberalization index reported by de Melo *et al.* (1996b) is used in the regression for 1990-93, the EBRD 1994 liberalization index is used for the other regressions. The conflict dummy equals one for Croatia, Macedonia, Armenia, Azerbaijan, Georgia and Tajikistan. The initial per capita GNP is in purchasing power parity terms, in US dollars.

We control for initial conditions by including the distance from the country's capital to Brussels in the regressions. The distance from Brussels serves as a proxy for a variety of factors such as historical legacies, social and cultural traditions, quality of institutions and the rule of law, as well as the cost of establishing economic relations with Western Europe.¹⁵ Aslund et al. (1996) find that the effect of economic liberalization on economic performance becomes insignificant after controlling for initial conditions by including dummies for the FSU and countries affected by military conflicts. After controlling for the initial conditions by the distance from Brussels along with the dummy for military conflicts, however, the effect of liberalization remains strongly significant.¹⁶ The initial conditions are more important during the recovery, each one thousand kilometers from Brussels reduces growth by 1.3 percentage points. The dummy for military conflicts has a strongly negative effect on economic performance during the contraction (reducing growth by 7.8 percentage points annually) and a positive effect during the recovery (increasing growth by 5.8 percentage points). The latter effect apparently reflects catching up after the conflict has ended or subsided.

¹⁵ Fischer *et al.* (1998b) use the distance from Brussels, Murrel (1996), on the other hand, uses the distance from Vienna. Neither, however, use it as an explanatory variable in determining economic performance.

¹⁶ We believe that the distance from Western Europe reflects the differences in the initial conditions better than the FSU dummy. Clearly, the initial conditions were dramatically different in Estonia and Tajikistan.

| | Avg. | Avg. | Fitted | Forecast | EBRD | EBRD | Dist. fr. | Рор | Sec.Sch | GNP |
|------------|---------|---------|---------|----------|--------|--------|-------------------|---------|---------|---------|
| | Growth | Growth | Growth | Growth | Index | Index | Brussel | Growth | Enrlmnt | p.c.PPP |
| | 1990-98 | 1994-98 | 1994-98 | 1999-04 | 1994 | 1998 | [km] | 1990-94 | 1993 | 1989 |
| Czech Rep. | -0.26 | 2.46 | 4.64 | 5.14 | 0.63 | 0.66 | 913 | -0.10 | 85 | 8600 |
| Slovakia | 0.22 | 5.86 | 4.54 | 5.21 | 0.58 | 0.63 | 1223 | 0.30 | 87 | 7600 |
| Hungary | -0.42 | 3.06 | 3.05 | 4.71 | 0.58 | 0.69 | 1412 | -0.30 | 79 | 6810 |
| Poland | 1.98 | 6.00 | 4.67 | 5.34 | 0.58 | 0.63 | 1338 | 0.30 | 82 | 5150 |
| Slovenia | 0.43 | 4.04 | 3.14 | 3.97 | 0.54 | 0.59 | 1352 | -0.10 | 88 | 9200 |
| Bulgaria | -4.39 | -1.98 | -3.16 | -2.17 | 0.38 | 0.44 | 2175 | -0.80 | 66 | 5000 |
| Romania | -2.56 | 0.56 | 3.30 | 3.13 | 0.42 | 0.41 | 2234 | -0.50 | 86 | 3470 |
| Albania | -0.77 | 5.68 | 1.96 | 2.46 | 0.38 | 0.41 | 2427 | -0.60 | 79 | 1400 |
| Croatia | -2.42 | 5.52 | 8.67 | 8.50 | 0.54 | 0.53 | 1399 | 0.00 | 80 | 6171 |
| Macedonia | -5.32 | 0.86 | 0.84 | 0.50 | 0.46 | 0.44 | 2225 | 0.90 | 53 | 3394 |
| Estonia | -2.58 | 4.34 | 2.77 | 3.44 | 0.58 | 0.63 | 2508 | -1.20 | 87 | 8900 |
| Latvia | -4.88 | 2.68 | 0.60 | 1.77 | 0.46 | 0.53 | 2197 | -1.20 | 84 | 8590 |
| Lithuania | -4.43 | 1.66 | 0.60 | 0.60 | 0.50 | 0.50 | 1785 | 0.00 | 76 | 6430 |
| Russia | -6.17 | -4.86 | -0.56 | -1.23 | 0.42 | 0.38 | 2607 | 0.00 | 84 | 7720 |
| Ukraine | -10.29 | -10.02 | -8.91 | -4.74 | 0.08 | 0.34 | 2215 | 0.00 | 65 | 5680 |
| Belarus | -2.54 | -0.30 | -2.03 | -2.69 | 0.17 | 0.13 | 1881 | 0.20 | 89 | 7010 |
| Moldova | -10.58 | -9.18 | -4.42 | -2.59 | 0.29 | 0.41 | 2233 | -0.10 | 67 | 4670 |
| Armenia | -7.24 | 5.34 | -0.35 | 2.81 | 0.21 | 0.41 | 4167 | 1.40 | 80 | 5530 |
| Azerbaijan | -8.06 | -2.88 | 0.47 | 4.13 | 0.08 | 0.31 | 4321 | 1.00 | 89 | 4620 |
| Georgia | -9.63 | 3.30 | -1.38 | 3.78 | 0.08 | 0.41 | 4193 | -0.20 | n.a.1 | 5590 |
| Kazakhstan | -5.14 | -4.16 | -5.98 | -1.66 | 0.17 | 0.44 | 6000 ² | 0.10 | 89 | 5130 |
| Kyrgyzstan | -5.20 | -1.96 | -2.17 | -2.00 | 0.46 | 0.47 | 6000 ² | 0.40 | n.a.1 | 3180 |
| Tajikistan | -8.61 | -5.76 | 2.53 | 3.36 | 0.17 | 0.22 | 6000 ² | 2.00 | 98 | 3010 |
| Turkmnen. | -8.28 | -11.30 | -11.34 | -10.01 | 0.04 | 0.13 | 6000 ² | 4.60 | n.a.1 | 4230 |
| Uzbekistan | -1.18 | 0.34 | -2.32 | -1.32 | 0.25 | 0.31 | 6000 ² | 2.20 | 96 | 2740 |
| Average | -4.33 | -0.03 | -0.03 | 1.22 | 0.36 | 0.44 | 2992 | 0.33 | 81.32 | 5593 |
| Source: | EBRD | Ebrd98 | | | Ebrd94 | Ebrd98 | Shell | WDR96 | WDR96 | de Melo |

Table 7Growth in transition: actual and fitted values, forecasts

Note: Fitted values and forecasted growth rates based on the recovery regression in Table 6, percent. Conflict dummy equals one for Croatia, Macedonia, Armenia, Azerbaijan, Georgia and Tajikistan. CEE dummy equals one for the Czech Republic, Hungary, Poland, Slovakia and Slovenia. The EBRD Liberalization Index is based on the average of the progress-in-transition indicators reported by the EBRD and normalized so that it ranges between zero and one. Population growth and secondary school enrolment are in percent, secondary school enrolment is only for males. Sources: EBRD Transition Reports 1994 and 1998, World Development Report 1996 (World Bank), de Melo *et al.* (1997b) and the Shell Route Planner (http://shell.route66.nl/shell/routenl.html).

¹ To compute the fitted and forecasted growth rates for Georgia, Kyrgyzstan and Turkmenistan, we used the sample average school enrollment.

 2 Distances between Brussels and the capitals of Central Asian republics were not available, instead we used an estimate of 6000 km for each. Eliminating these countries from the regression does not significantly affect the results.

Population growth, secondary-school enrollment and the initial level of GNP are variables found to be important in the growth literature.¹⁷ In the transition countries, however, the population growth appears insignificant, although it has the expected sign, in the recovery period. During the contraction period, on the other hand, it actually appears with the wrong sign, but it is not significant. The secondary-school enrollment has the right sign and is significant in both sub-periods (though only at 6% during the contraction). When we included additional variables suggested by the growth literature, in particular primary-school enrollment and government expenditure, they were generally not significant. In fact, if anything, government expenditure appears to have a mildly positive effect on growth during transition (Campos, 1999 obtained a similar result). Investment (as a share of GDP) has a significant and positive effect during the contraction only, whereas it is insignificant and negative during the recovery (not reported). Finally, the coefficient on the initial GNP per capita is negative, although it is not very strongly significant (at 10% during the recovery). The negative coefficient indicates convergence, in line with neoclassical growth theory, though this result is not very strong.

The regressions reported in Table 6 provide a rather good account of the determinants of growth in the transition countries, they explain between 55 and 76% of the variance of growth rates across countries. The most important explanatory variable is the liberalization index, which alone explains 39% of the variance for the recovery period. The distance from Brussels, as a measure of initial conditions, explains alone 21% of the variance during recovery. Population growth explains 20% of the variance when included as the sole explanatory variable. The initial GNP and secondary-school enrollment alone explain 7 and 3% of the variance, respectively.

Table 7 utilizes the results of the recovery regression to construct fitted growth rates for 1994-98 and forecasts of potential future growth rates. The growth prospects were computed by substituting the 1998 EBRD Liberalization Index into the regression equation estimated for the recovery period. We used the actual values for all the other variables. Comparing the actual and fitted values reveals countries that performed significantly better or worse than predicted by the model. Armenia, Albania and Uzbekistan outperformed the model by three to six percentage points on average per year. On the other hand, Romania, Russia, Moldova, Azerbaijan and Tajikistan performed worse by three to eight percentage points. In the case of Tajikistan, this clearly reflects the continuing hostilities both in Tajikistan and the neighboring Afghanistan.

The model predicts that the transition countries will on average grow by 1.2% annually in the near future. However, a steep decline is predicted to continue in Bulgaria, Moldova, Belarus, Ukraine, and most notably Turkmenistan. Besides low liberalization, the mediocre growth prospects in these countries reflect low secondary-school enrollment in Bulgaria, Ukraine and Moldova and very high population growth

¹⁷ The data we used can be criticized. We chose contemporaneous population growth and secondary-school enrollment even though these variables obviously need time to take effect. However, the alternative was to use data stemming from the communist period, which are known to be unreliable. Using more recent data can also capture the post-reform demographic changes, in particular falling fertility rates, which can be important for making forecasts about future growth rates. Since demographic data typically show very high serial correlation, using older data would hardly change the results. The estimates of the initial GNP seem to be unrealistically high for the FSU republics. Given that these figures are in purchasing-power-parity terms, the high figures reported for the FSU probably reflect, among other factors, low prices for energy and housing.

in Turkmenistan. On the other hand, the countries with the best growth prospects are Croatia, Hungary, Poland, the Czech Republic and Slovakia.

The growth forecasts reported in Table 7 differ from those computed by Fischer *et al.* (1999a), some even substantially (e.g. Albania). This is so because our method gives large weight to the effect of liberalization, which the estimates of Fischer *et al.* do not consider at all. Our method, in contrast, underscores the crucial importance of sound economic policies for achieving sustained recovery.

A word of caution is in place regarding the interpretation of these growth forecasts. The model predicts potential growth rates based on the economic performance over the past five years. Clearly, these growth forecasts do not take account of the potential effects of external or internal exogenous shocks or changes in policies. In particular, these are the growth rates that can be achieved in the absence of extraordinary exogenous shocks and under sound economic policies. Moreover, these figures should be seen as medium-term rather then long-term growth forecasts. Transition is a transitory phenomenon and it is reasonable to expect that the post-communist countries will eventually converge to the growth patterns observed in market economies.

6 Potential Growth Prospects: 2000-2010

In this section we construct estimates of the potential medium and long-term growth of the Slovak economy. One possible approach is based on the previous section and utilizes the growth projections as reported in Table 7, whereas another approach is that suggested by Fischer *et al.* (1998a). Alternative growth forecasts based on the two approaches are presented in Table 8. The upper part of the table (rows A-D) reports growth projections based on the recovery regression from Table 6, along with the underlying indicators. The lower part (E-F) reports growth projections based on the approach suggested by Fischer *et al.* (1998a).

It is important to emphasize again that the figures obtained using both approaches are the potential growth rates. Currently, Slovakia is implementing austerity measures and struggling with economic downturn caused by delayed reforms and twin deficits, and, accordingly, is expected to report substantially lower growth rates in 1999 and 2000 (see next section).

The first forecast (row A) uses the 1998 value of the EBRD liberalization index. All other variables are given the same values as those used in the regression. Hence, this growth projection is identical with the one reported in Table 7. The forecasted growth rate is 5.2%. The estimate reported in row B was computed with higher value of per capita initial income, 8,000 US\$. This change is supposed to take account of the convergence effect; as the countries' income increases, they tend to grow more slowly. The figure used roughly corresponds to that reported by the Vienna Institute (WIIW) for 1996 (in PPP terms). In addition, the row B forecast assumes an increase in the liberalization index by 10%. The projected growth rate thus becomes 6%. Row C retains the higher liberalization and higher per capita income, and additionally assumes lower population growth (in line with the current demographic trends). This increases the forecasted growth rate slightly to 6.1%. Finally, row D assumes that Slovakia catches up with the Czech Republic in terms of liberalization, and is hence expected to grow more rapidly, at 6.6%.

| Mid-term Growth Prospects (2000-2004) | | | | | | | | | | | | |
|---------------------------------------|--|--|--|--|---|--|--|--|--|--|--|--|
| d on Table 6 | EBRD | Рор | Sec. Sch. | Initial | Distance | | Forecast | | | | | |
| | Index | Growth | Enrollmnt | GDP | Brussels | | Growth, | | | | | |
| ~ // | 0.10 | | | | | | percent | | | | | |
| Baseline | 0.63 | 0.30 | 87 | 7600 | 1223 | | 5.21 | | | | | |
| Lib.↑, Init.GDP↑ | 0.69 | 0.30 | 87 | 8000 | 1223 | | 5.96 | | | | | |
| Pop.growth \downarrow | 0.69 | 0.10 | 87 | 8000 | 1223 | | 6.05 | | | | | |
| Equal lib. | 0.72 | 0.10 | 87 | 8000 | 1223 | | 6.59 | | | | | |
| g-term Growth P | rospects (| 2005-201 | 10) | | | | | | | | | |
| d on Fischer et | Рор | Prim | Sec | Initial | Govt | Investmnt | Forecast | | | | | |
| 998a) | Growth | School | School | GDP | Cons [%] | [% GDP] | Growth, | | | | | |
| | | | | | | | percent | | | | | |
| Barro | 0.10 | 101 | 87 | 8000 | 20 | | 4.26 | | | | | |
| Levine-Renelt | 0.10 | | 87 | 8000 | | 24 | 3.33 | | | | | |
| | d on Table 6 Baseline Lib.↑, Init.GDP↑ Pop.growth↓ Equal lib. g-term Growth P d on Fischer <i>et</i> 998a) Barro | d on Table 6 EBRD Index Baseline 0.63 Lib. \uparrow , Init.GDP \uparrow 0.69 Pop.growth \downarrow 0.69 Equal lib. 0.72 g-term Growth Prospects (d on Fischer <i>et</i> Pop 998a) Growth Barro 0.10 | d on Table 6EBRDPopIndexGrowthBaseline 0.63 0.30 Lib. \uparrow , Init.GDP \uparrow 0.69 0.30 Pop.growth \downarrow 0.69 0.10 Equal lib. 0.72 0.10 g-term Growth Prospects (2005-20)d on Fischer <i>et</i> Pop998a)GrowthSchoolBarro 0.10 101 | d on Table 6EBRD EBRDPop For GrowthSec. Sch. EnrollmntBaseline 0.63 0.30 87 Lib. \uparrow , Init.GDP \uparrow 0.69 0.30 87 Pop.growth \downarrow 0.69 0.10 87 Equal lib. 0.72 0.10 87 g-term Growth Prospects (2005-2010)growthSec998a)GrowthSchoolSchoolBarro 0.10 101 87 | d on Table 6EBRD EBRDPop For GrowthSec. Sch.Initial GDPBaseline 0.63 0.30 87 7600 Lib. \uparrow , Init.GDP \uparrow 0.69 0.30 87 8000 Pop.growth \downarrow 0.69 0.10 87 8000 Equal lib. 0.72 0.10 87 8000 g-term Growth Prospects (2005-2010)growthSchoolGDPBarro 0.10 101 87 8000 | d on Table 6EBRD IndexPop GrowthSec. Sch.Initial EnrollmntDistance BrusselsBaseline 0.63 0.30 87 7600 1223 Lib. \uparrow , Init.GDP \uparrow 0.69 0.30 87 8000 1223 Pop.growth \downarrow 0.69 0.10 87 8000 1223 Equal lib. 0.72 0.10 87 8000 1223 g-term Growth Prospects (2005-2010)d on Fischer <i>et</i> Pop GrowthPrim SchoolSchoolGDPBarro 0.10 101 87 8000 20 | d on Table 6EBRD IndexPop GrowthSec. Sch.Initial GDPDistance BrusselsBaseline 0.63 0.30 87 7600 1223 Lib. \uparrow , Init.GDP \uparrow 0.69 0.30 87 8000 1223 Pop.growth \downarrow 0.69 0.10 87 8000 1223 Equal lib. 0.72 0.10 87 8000 1223 g-term Growth Prospects (2005-2010)d on Fischer <i>et</i> Pop GrowthPrim SchoolSecInitial GDPGovt Cons [%]Investmnt998a) 0.10 101 87 8000 20 20 | | | | | |

Table 8Potential growth forecasts: Slovakia

Finally, the lower part of Table 8, rows E and F, reports the values based on the approach of Fischer *et al.* (1998a), but with the same values for population growth, school enrollment, and initial income as in the upper part of the Table.¹⁸ We assume that the government consumption remains 20% of GDP (this is the value reported by Fischer *et al.*, 1998a, Table 6) and investment increases by 10% (the figure reported by Fischer *et al.*, 1998a in Table 6 is 22% of GDP).¹⁹ Then, Slovakia should grow at an average annual rate of 4.3% according to the Barro regression, and 3.3% according to the Levine-Renelt regression.

The variety of growth projections presented in Table 8 can be reconciled as follows: The figures reported in row A can be interpreted as the immediate growth potential of the Slovak economy (assuming no accession), given its current level of liberalization and demographic characteristics. The figures in rows C and D reflect the mediumterm potential, assuming continuing liberalization and further declines in the population growth rates. However, it is reasonable to assume that the post-communist countries will eventually converge to the growth patterns observed in market economies. Thus, the estimates presented in the lower part of the Table can be interpreted as the long-term growth prospects. Nevertheless, it should be emphasized that these figures only reflect potential growth. Actual growth performance will depend on whether the economy lives up to our expectations on continuing liberalization, as well as a variety of endogenous and exogenous factors that are not captured by this simple framework.

The effects of EU accession will come through several channels (see Baldwin *et al.*, 1997). The economy will gain from the elimination of trade barriers on EU-CEEC trade, adoption of the more liberal EU external tariffs, and becoming part of the 'single market.' Baldwin *et al.* (1997) estimate that the potential cumulative gain to 7 CEEC (Bulgaria, the Czech Republic, Hungary, Poland, Romania, Slovakia and Slovenia) of joining the EU can be between 1.5% and 18.8% of their total GDP. The former figure only considers the aforementioned effects (conservative scenario), the

¹⁸ Using different values, Fischer *et al.* arrive at somewhat higher estimates of growth prospects.

¹⁹ Fischer *et al.* make a different assumption on government consumption and investment when constructing their growth projections. They assume that the former will fall to 10% of GDP, and the latter will reach 30% of GDP, in all the countries they consider.

latter figure also considers the effects of EU accession on reducing the risk premium on investments in the CEEC. The acceding countries will also benefit form receiving significant subsidies from the EU Structural Funds. Last but not least, EU membership will largely stabilize and improve the overall economic environment by precluding abrupt policy changes, implanting well-defined property rights, minimum legal standards and regulation of capital markets. It will also facilitate further economic liberalization. The acceleration of liberalization will have an important effect as can be seen from comparing rows A and B in Table 8. Therefore, rows C and D can be interpreted as the medium-term forecasts for growth of the Slovak economy (if the current demographic trends continue). Accordingly, Slovakia can be expected to grow by 6.1% per annum without the prospect of EU membership and 6.6% in the run-up to EU membership. The latter figure is based on the assumption that the prospects of EU membership will induce Slovakia to catch up with the Czech Republic in terms of economic liberalization.

To account for the additional effects of the accession, stemming from trade liberalization and subsidies from the Structural Funds, we believe it prudent to expect these effects push the growth rates up by approximately one percentage point annually after the accession. Given the estimates of Baldwin *et al.* (1997), as well as the potential size of the transfers from the EU Structural Funds, this expectation seems reasonable. Hence, the long-term growth potential of the Slovak economy after accession is 5.1% per annum (compared with 4.1% without the accession). These figures were obtained by averaging the estimates reported in rows E and F and adding one percentage point as the effect of EU accession. Table 9 summarizes these considerations.

| Description | Forecasted Ave | erage Growth |
|-------------------------|----------------|--------------|
| _ | 2000-04 | 2005-10 |
| No enlargement | 6.05 | 3.80 |
| EU membership from 2005 | 6.59 | 4.80 |

Table 9Growth forecasts: different scenarios, percent

Note: The non-enlargement scenario projections are based on Table 8, row C for 2000-04 and the average of figures reported in rows E and F for 2005-10. The enlargement scenario assumes that Slovakia will catch up with the Czech Republic in terms of economic liberalization (row D of Table 8) and the growth rates will increase by one percentage point after accession.

7 Forecasts of Macroeconomic Developments for Alternative Scenarios

In the previous section we constructed medium- and long-term forecasts of the potential growth of the Slovak economy for two alternative scenarios: failure to gain EU membership, and EU accession in 2005. In this section we present past statistics and forecasts for further macroeconomic indicators for the two alternative scenarios.

We present the forecasts of development of the Slovak economy in three periods (1999-2000, 2001-2004 and 2005-2010) under two alternative scenarios (accession and no accession). A specific problem of our forecast for the Slovak Republic is the low reliability of the available data. National accounts for the Slovak Republic show a reduction of the trade deficit from -55.8 billion SKK in 1996 to -27.1 billion SKK (both in constant prices of 1995) in 1997. However, customs statistics showed a moderate reduction of the trade deficit from -69.2 billion SKK to -67.5 billion SKK

(both in current prices). The current-account deficit also declined only slightly from -2.1 billion USD to -2.0 billion USD between 1996 and 1997. This indicates that trade in services could account only for a part of the strong reduction of the trade deficit reported by the national accounts. As a result, we expect that this figure will be significantly revised. This could reach up to 2% of GDP. Nevertheless, in order to ensure consistency and comparability, we use the official data for our forecasts.

The short-term forecast is based on the recent forecast of the Institute for World and Slovak Economy of the Slovak Academy of Sciences. It foresees a significant slowdown of the Slovak economy in 1999 and slow turn-around in 2000. GDP growth is expected to fall to 1.5% in 1999 (from 4.4% in 1998 and 6.5% in 1997). The reduction of growth is caused mainly by falling domestic demand (-4.5%), which, in turn, is largely due to a contraction of investment (-12.4%). We assume that the economic developments in Slovakia in 1999-2000 will not yet be influenced by integration or non-integration into the European Union.

The development in the subsequent periods will crucially depend on whether Slovakia will become a member of the European Union. Technically speaking, the accession will influence macroeconomic developments via interest rates, public consumption, and real wages.

We estimate the determinants of consumption and investment functions for a panel data set of CEECs (Bulgaria, Hungary, Poland, Romania, Slovakia, Slovenia and the Czech Republic). The results are summarized in Table 10. They show that the interest rates and public consumption (and real income in the regression for private consumption) are significant determinants of private consumption and investment in CEECs. However, it appears that Slovakia represents a specific case in Eastern Europe. Real interest rates are revealed to have a positive (significant) effect on capital formation in Slovakia. This can only be explained by the expansive policy of the Slovak government between 1993 and 1998. The government undertook large infrastructure investments financed by borrowing. Real investment grew by incredible 40% both in 1995 and 1996. Such massive public investments pushed up the interest rates, as can be seen in the positive effects of the real interest rates on capital formation.

This hypothesis is further confirmed by a comparison with the other countries in Central and Eastern Europe. Countries with expansive monetary policy and large public investment generally show small and insignificant effects of real interest rates on investment. In turn, we found negative and significant coefficients for Hungary and the Czech Republic, both of which followed more cautious monetary and fiscal policies. However, the result observed for Slovakia is based on a short-term, politically motivated deviation from the monetary equilibrium. Therefore, we expect a convergence to a well-defined behavior (and thus a negative relationship between interest rate and investment) as obtained for the Czech Republic in the long-term forecast (2001-2010).

| | Private Consumption | Capital Formation |
|--|---------------------|--------------------------|
| Real public consumption (first diff.) | 0.085 | 0.425 |
| | (1.801) | (1.847) |
| Real wage growth (first differences) | 0.400 | |
| | (6.442) | |
| Country Specific Interest Rate Effects | | |
| CZLNR | -0.079 | -1.521 |
| | (-2.758) | (-2.799) |
| HULNR | -0.086 | -1.924 |
| | (-2.988) | (-3.320) |
| PLLNR | -0.076 | 1.351 |
| | (-2.627) | (1.202) |
| SKLNR | -0.081 | 1.104 |
| | (-2.834) | (2.499) |
| SILNR | -0.077 | 0.024 |
| | (-2.609) | (0.760) |
| BGLNR | -0.078 | -0.164 |
| | (-2.578) | (-2.141) |
| ROLNR | -0.079 | -0.226 |
| | (-2.517) | (-2.538) |
| Constant | 2.762 | |
| | (8.085) | |
| Country Specific Fixed Effects | | |
| HU | | 11.627 |
| | | (3.664) |
| PL | | -3.443 |
| | | (-0.650) |
| CZ | | 9.732 |
| | | (3.908) |
| SK | | -2.375 |
| | | (-1.251) |
| SI | | 2.629 |
| ~- | | (2.373) |
| RO | | 3.645 |
| | | (3.115) |
| BG | | 3.410 |
| | | (3.701) |
| Adjusted R ² | 0.793 | 0.323 |
| Number of observations | 35 | 35 |

Table 10Panel data estimations of private consumption and capital
formation in CEECs, 1993-1997

Note: The dependent variable is the index of real private consumption and the index of real capital formation in CEECs (Bulgaria, Hungary, Poland, Romania, Slovakia, Slovenia and the Czech Republic). All dependent and explanatory variables (except for dummy variables) are in logs and in first differences. The covariance matrices of the coefficients are corrected for possible heteroscedasticity. T-values are shown in parenthesis. The data used in the regressions are from the EBRD Transition Report 1998.

Slovakia has experienced a significant increase of real interest rates (lending rates according to IMF, deflated by CPI) from only 6.3% in 1995 to 13.6% in 1998. This was caused by the unsustainable monetary and fiscal policies of the Slovak government and by the exclusion of Slovakia from the first wave of the Eastern enlargement of the European Union. In particular, the failure of Slovakia to make the first round of accession negotiations implied an increase in the risk premium for investment in Slovakia.

In the accession scenario, we assume that the perspective of an early membership of Slovakia in the EU will reduce the risk premium for investment in Slovakia. Low inflation will further contribute to a reduction of real interest rates to about 2%. In contrast, we assume that the real interest rate will remain relatively high (3.8% between 2001 and 2004) under the non-accession scenario. Nevertheless, even this expected real interest rate is an improvement over the levels experienced in 1997-98.

We assume that public consumption will grow faster as a result of the preparatory measures for the accession and possibly the influx of EU-Funds under the enlargement scenario. We expect that the difference between the two scenarios will be 0.5 percentage points before the accession (2001-2004) and 1.5 percentage points after the accession (2005-2010).

Nominal wages are a result of formal negotiations between enterprises and trade unions in the most important sectors in various countries. These negotiations more or less determine the wage level in the whole economy. This system was the so-called triparty negotiations in Slovakia. Although this system has lost much of its importance recently, we can still consider nominal wages as an exogenous variable. Although the wage growth (above productivity growth) is one important source of inflation, the negotiations on nominal wages try to take into account also the possible implications of inflation development on real wages. Thus, our assumption that real wages are exogenous does not seem to be a strong simplification. We assume a higher real wage growth in the enlargement scenario by 1.3 percentage points in both forecast periods.

As a result, investment and consumption paths will differ significantly between the two alternative scenarios. Private consumption will grow faster by 2.1 percentage points in 2001-04 and by 0.7 percentage points in 2005-10 when comparing the accession scenario and the non-accession scenario. Furthermore, the growth differentials in capital formation in the accession scenario in comparison to the non-accession scenario will reach 3.6 and 2.6 percentage points in 2001-04 and 2005-10, respectively. The growth of the domestic demand will be 2.3 and 1.5 percentage points above the growth rates in the respective periods.

Finally, we assume that GDP will reach the rates reported in Table 9 in the previous section at the end of the period 2001-2004. Accordingly, the average GDP growth is forecasted to be 4.7% and 6.0% in 2001-04 and 3.8% and 4.8% in 2005-10 for the accession and non-accession scenarios, respectively. Note that we have different sets of assumptions for the accession and the non-accession scenarios already in the pre-accession period. These differences influence the speed of convergence to the potential growth, although the potential growth is the same in both scenarios.

For both scenarios we expect a significant reduction of the trade balance deficit between 2000 and 2010. Note that net exports are relatively high at the start of the forecast period due to the possible bias in 1997 in both scenarios. If we reduce these forecasts by about SKK 30 billions (in constant prices), net exports will be only slightly positive or even negative.

The improvement of the trade balance in the non-enlargement scenario is reached by exchange rate devaluation and reduction of growth. The trade deficit is expected to be greater in the accession scenario, reflecting the faster growth of the domestic demand and available subventions from the European Union.

From a technical point of view, in our estimations net exports are computed as residual. However, this can also be presented as a comparison of two different forecasts of the economic development: First, we estimate the potential growth in the Slovakia in the enlargement and the non-enlargement scenarios. Second, we provide a structural forecast of GDP components under the assumption of net exports converging to zero. We show that both forecasts are consistent. The exact path of net exports is then determined residually. Alternatively, we could also use assumptions on development of exports (usually exports are exogenous in forecast of GDP growth shows the high robustness of the figures presented.

In the non-enlargement scenario we do not see any possibility for Slovakia to finance its current account deficits comparable to those in the past. In the enlargement scenario, our assumption of improving the trade balance is based on the reduction of trade barriers in the European Union against these countries. These barriers include not only tariffs, but mainly non-tariff restrictions to trade. For Austria, Fidrmuc and Pichelmann (1999) expect (based on the well-known Cecchini report) a reduction of real exports of Austria to the European Union (12 member states) by 4.7% (that is, about 0.9 percentage points annually) between 1995 and 2000 in the non-Europe scenario. Note that Austria has been much better integrated into the European division of labor than the CEECs are now. Therefore, we assume that the Slovak exports will increase by about 1.7 percentage points in 2001-04 and 3.0 percentage points in 2005-10. The comparison with the Austrian example shows that we are still relatively cautious with our assumptions, which are also confirmed by our trade projection by gravity models.

Table 11 lists the actual values for 1989-98, the forecasts for 1999 and 2000 and the projections of average growth rates for the periods 2001-04 and 2005-10. The projections for 2001-04 and 2005-10 have been constructed for two alternative scenarios: no accession and accession in 2005. The first part of Table 11 reports the main components of national accounts in constant prices. The second part then reports the growth rates of these indicators. Finally, the third part reports some other indicators of interest.

Table 11 shows only average forecast values for the periods 2001-04 and 2005-10 as is obvious in this kind of analysis. In general assessment, we expect the Slovak economy's high (down) in 2004 to 2007 in the accession (non-accession) scenario. Thus, the accession scenario follows the current cyclical pattern (recession 1998-1999, recovery 2000-03, boom 2004-2007, and a soft landing in the following years), while the non-accession scenario would extend the current recession until 2005. The international experience (e.g., in Latin America) shows that it is much more difficult to reach growth after a long period of recession. The expectations of continued stagnation have to be broken by a credible change in the economic policy. Thus, the recovery after 2007 could be brought about, for example, by progress in the (delayed) enlargement of the European Union.

| National Accounts | | | | | | | | | | | | | Non-Ac | cession | Acces | sion |
|-------------------------|--------|-------|--------|--------|-------|--------|-------|-------|-------|-------|--------|--------|-----------|-----------|----------|---------|
| Constant prices of 1995 | | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2004 | 2010 | 2004 | 2010 |
| GDP | SKK bn | 599.2 | 511.9 | 478.5 | 460.8 | 483.4 | 516.8 | 550.8 | 586.8 | 612.7 | 621.9 | 640.5 | 769.7 | 962.8 | 808.7 | 1019.8 |
| Domestic Demand | SKK bn | 698.5 | 528.6 | 502.3 | 483.6 | 456.1 | 507.5 | 606.6 | 613.9 | 638.6 | 609.7 | 626.0 | 712.8 | 920.6 | 777.4 | 1004.5 |
| Private Consumption | SKK bn | 370.2 | 265.2 | 248.1 | 244.4 | 244.4 | 252.7 | 270.2 | 287.1 | 301.2 | 297.3 | 302.0 | 344.6 | 425.1 | 373.5 | 443.0 |
| Public Consumption | SKK bn | 133.8 | 110.0 | 120.9 | 118.2 | 105.0 | 108.1 | 130.0 | 130.1 | 130.5 | 131.1 | 129.7 | 146.0 | 179.4 | 148.8 | 195.6 |
| Gross Capital Formation | SKK bn | 194.5 | 153.4 | 133.3 | 121.0 | 106.7 | 146.6 | 206.4 | 196.7 | 206.9 | 181.3 | 194.3 | 222.3 | 316.0 | 255.1 | 365.8 |
| Net Exports | SKK bn | -99.3 | -16.7 | -23.8 | -22.8 | 27.3 | 9.3 | -55.8 | -27.1 | -25.9 | 12.2 | 14.5 | 56.9 | 42.2 | 31.2 | 15.3 |
| Exports | SKK bn | | | | | | | 324.9 | 344.7 | 358.5 | 378.2 | 404.7 | 491.9 | 717.7 | 524.5 | 904.2 |
| Imports | SKK bn | | | | | | | 380.7 | 371.8 | 384.4 | 366.0 | 390.2 | 435.0 | 675.5 | 493.3 | 888.9 |
| | | | | | | | | | | | | | | | | |
| Real Growth | | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 2 | 2001-04 2 | 2005-10 2 | 001-04 2 | 2005-10 |
| GDP | % | -2.46 | -14.57 | -6.52 | -3.70 | 4.90 | 6.91 | 6.58 | 6.54 | 4.41 | 1.50 | 3.00 | 4.70 | 3.80 | 6.00 | 4.80 |
| Domestic Demand | % | 2.84 | -24.32 | -4.98 | -3.72 | -5.69 | 11.27 | 19.53 | 1.20 | 4.02 | -4.53 | 2.68 | 2.63 | 5.25 | 4.43 | 7.10 |
| Private Consumption | % | 4.52 | -28.36 | -6.45 | -1.49 | 0.00 | 3.40 | 6.93 | 6.25 | 4.90 | -1.30 | 1.60 | 3.35 | 3.56 | 5.46 | 4.28 |
| Public Consumption | % | 0.15 | -17.79 | 9.91 | -2.23 | -11.17 | 2.95 | 20.26 | 0.08 | 0.30 | 0.50 | -1.10 | 3.00 | 3.50 | 3.50 | 5.00 |
| Gross Capital Formation | % | 1.62 | -21.13 | -13.10 | -9.23 | -11.82 | 37.39 | 40.79 | -4.70 | 5.20 | -12.40 | 7.20 | 3.42 | 6.04 | 7.04 | 8.66 |
| Exports | % | | | | | | | | 6.09 | 4.00 | 5.50 | 7.00 | 5.00 | 6.50 | 6.70 | 9.50 |
| Imports | % | | | | | | | | -2.34 | 3.38 | -4.79 | 6.61 | 2.20 | 9.20 | 4.80 | 12.50 |

 Table 11
 Basic macroeconomic indicators: actual values and forecasts

| | | | | | | | | | | | | | Non-Accesion | | Accession | |
|---------------------------|----------|--------|--------|--------|---------|--------|---------|---------|-----------|---------|---------|---------|--------------|---------|-----------|---------|
| | | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2001-04 | 2005-10 | 2001-04 | 2005-10 |
| CPI | % | 10.60 | 61.20 | 10.10 | 23.20 | 13.40 | 9.90 | 5.80 | 6.10 | 6.69 | 12.29 | 7.09 | 6.00 | 5.00 | 5.00 | 4.00 |
| Real Wages | % | -5.68 | -26.27 | 8.93 | -3.90 | 3.02 | 4.34 | 6.58 | 6.99 | 1.70 | -2.20 | 6.80 | 5.25 | 5.50 | 6.50 | 6.80 |
| Lending Rate | % | | | | 14.41 | 14.56 | 16.85 | 13.92 | 18.65 | 21.17 | 18.00 | 12.00 | 10.00 | 8.00 | 8.00 | 6.00 |
| Real Interest Rate | % | | | | -7.14 | 1.02 | 6.32 | 7.67 | 11.83 | 13.57 | 5.09 | 4.58 | 3.77 | 2.86 | 2.86 | 1.92 |
| FDI | USD ml | | | | 198.80 | 269.90 | 236.10 | 350.80 | 173.70 | 562.10 | 800.00 | 1200.00 | 200.00 | 200.00 | 1000.00 | 800.00 |
| Current account deficit | USD ml | | | | -579.70 | 670.60 | 390.00- | 2090.40 | -1961.30- | 2126.40 | -500.00 | -300.00 | -200.00 | -200.00 | -800.00- | 1200.00 |
| Exch. rate of USD, eop | SKK/USD | | 29.47 | 28.26 | 30.77 | 32.04 | 29.71 | 30.65 | 33.62 | 35.23 | 38.13 | 38.82 | 43.48 | 48.70 | 38.80 | 38.80 |
| Nom. eff. exch. rate, eop | 1995=100 | | | | 103.50 | 99.30 | 100.00 | 100.70 | 105.70 | 103.60 | 101.03 | 100.62 | 90.55 | 81.50 | 100.62 | 100.62 |
| Real eff. exch. rate, eop | 1995=100 | | | | 96.40 | 97.30 | 100.00 | 99.70 | 104.70 | 102.30 | 106.18 | 105.84 | 99.88 | 92.06 | 103.35 | 103.35 |
| Consumption/GDP | % | 61.78 | 51.81 | 51.85 | 53.04 | 50.56 | 48.90 | 49.06 | 48.93 | 49.15 | 47.80 | 47.15 | 44.76 | 44.16 | 46.19 | 43.44 |
| Investment/GDP | % | 32.46 | 29.97 | 27.86 | 26.26 | 22.07 | 28.37 | 37.47 | 33.52 | 33.77 | 29.15 | 30.34 | 28.88 | 32.82 | 31.54 | 35.87 |
| GDP, current price, eop | SKK bn | 278.00 | 319.70 | 332.30 | 369.10 | 440.50 | 516.80 | 575.70 | 653.90 | 728.44 | 830.23 | 915.77 | 1541.87 | 2371.28 | 1564.09 | 2405.66 |
| Population | mn. | 5.28 | 5.28 | 5.31 | 5.33 | 5.35 | 5.33 | 5.34 | 5.35 | 5.36 | 5.38 | 5.38 | 5.43 | 5.47 | 5.43 | 5.47 |
| GDP per capita | SKK th | 52.62 | 60.51 | 62.62 | 69.31 | 82.38 | 96.92 | 107.75 | 122.14 | 135.80 | 154.46 | 170.38 | 284.06 | 433.66 | 288.15 | 439.95 |

Note: Values for 1989-1998 are the actual values, 1999-2000 are forecasts and 2001-2010 are forecasts of average values; eop = end of period.

8 Summary

In this study we assess the macroeconomic developments in Slovakia with respect to the process of accession to the European Union. We evaluate the past macroeconomic and political development and assess the progress made by Slovakia towards securing a place in the group of countries that started negotiations about EU accession. Finally, we construct forecasts of macroeconomic developments in the medium and long term for two alternative scenarios: Slovakia gains EU membership by 2005 (accession scenario), or it fails to gain accession (non-accession scenario).

The EU accession will bring about higher economic growth through several channels. The EU membership (and its prospects already in the run-up to accession) will increase private investment, both because of greater inflow of FDI, as well as because of lower risk premium and hence lower real interest rates. Real wages are expected to grow faster in the accession scenario, thus fueling private consumption (and at the same time, slightly worsening the trade balance). EU membership will have a strong positive effect on both imports and exports. Overall, the current-account balance is expected to be positive, although it will be lower in the accession scenario. Finally, the higher growth will also be fueled by the subsidies from EU Structural Funds.

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